



CJCC Crime Prevention Subcommittee
Meeting Agenda

Dakota Room
City Hall, Winona, MN 55987

MEETING DATE-MONDAY
June 30, 2008 at 10:00 a.m.

1. Call to order-----10:00 a.m.
2. Review/revise/approve Agenda for 6/30/08 meeting.
3. GENERAL BUSINESS
 1. Introduction of members
 2. Review/discuss Crime Prevention Action Plan
 3. Discussion of Children's Justice Initiative
 4. Discussion of Olmstead County Crime Prevention Program
 5. Discussion of additional members
 6. Discuss future meeting dates/times/locations

ADJOURN

**CRIMINAL JUSTICE COORDINATING COUNCIL
CRIME PREVENTION COMMITTEE
JUNE 30, 2008 MEETING**

Members Present: Chairperson Tom Williams (Winona PD); Jessica Radke and Joyce Packard (Winona Co. Restorative Justice); Kevin Kearney (Winona PD); Bob Reinert (County Administrator); and Dave Brand (Winona Co. Sheriff's Office).

Minutes by: Kalene Engel, CJCC Coordinator

Chairperson Williams called the meeting to order at 10:00 a.m. at the Dakota Room at Winona City Hall. He explained that this was the first meeting of the newly formed Crime Prevention Committee of the Winona County Criminal Justice Coordinating Council. He passed out an Agenda, to which there were no additions and the members introduced themselves.

Prior to the meeting, Chairperson Williams had passed out the Crime Prevention Action Plan which was created as a result of input from the CJCC Council at the June 4, 2008 Strategic Planning Session. While most of the goals listed on the Action Plan relate to juveniles (which don't necessarily fit with the title of the committee), the committee is free to determine its own goals. With that in mind, the committee began to discuss some alternative crime prevention issues.

A lengthy discussion was had on the pervasive effects of alcohol on the criminal justice system. Some difficulties with the current system were identified including the following: bartenders relying upon bouncers to conduct ID checks when the bartenders were the ones exposed to criminal responsibility for serving underage drinkers; disproportionate number of liquor licenses in Winona and quality of fake IDs.

Attempts have already been made to address these issues through Safe & Sober Grants, Alternative Enforcement Grants, DARE and other programs. Consideration was given to partnering with the local schools and universities to alleviate alcohol and drug-related crimes through prevention and education efforts. Chairperson Williams and Kevin Kearney noted that the Winona Mayor had met with WSU representatives and learned that the underage students want to be able to socialize with the "of-age" students. As a result, consideration was given to the VFW building as possibly being a forum in which the two groups could be physically separated and wristbands could be used. Other possible options discussed included legislation regarding liquor license issuance; ability to prosecute bouncers and/or bartender license issuance (imposing additional requirements such as what is done in Wisconsin); additional alcohol retailer training (which is currently offered by Kevin Kearney); formation of a "League of Taverns" such as what Wisconsin has where the bars can share information on prevention, checking IDs, etc.

Discussion was then had on the effects of other drugs in our community. Chairperson Williams noted that most people that his department encounters are the addicts, not the big dealers—though there are exceptions. Concern was raised about the disparity in penalty between underage drinkers and possessors of marijuana. Also noted was the fact that our community is seeing an increase in the abuse of prescription drugs.

The group then turned its focus to the juvenile justice issues. Of the goals listed on the action plan, the goal of "collaborate with existing juvenile programs" and "develop juvenile services for

at risk youth” seem to fit best with the charge of this committee. Chairperson Williams provided the front page of the Children’s Justice Initiative webpage on the mncourts.gov website and encouraged group members to review the website. The group agreed that mentoring was an important initiative in crime prevention; however, Joyce Packard noted that Restorative Justice has struggled to get mentors. College students were identified as being a possible resource in this regard.

Other crime prevention possibilities were also mentioned, including the following: expanded neighborhood watch programs; expansion of the CompuKid ID program; expansion of community policing efforts and diversion programs. Chairperson Williams asked the group to do some research into other programs that are in existence which may serve as a model for this committee. He noted that Olmsted County had a crime prevention program and that they were doing a lot of the same things that Winona County was either consider doing or already doing.

The group discussed adding additional members. Kalene Engel mentioned that her staff had made contact with some of the college representatives mentioned in the Winona Post articles on alcohol and will contact them about our next meeting. Dave Brand felt that Andrea Monk of Community Health might be a good addition and will contact her. Kevin Kearney will contact Vicki English of Winona State. Any additional member invitations should first be run past the committee first.

After discussion, the committee decided to meet on the third Monday of the month from 2:30 to 3:30 p.m. at the Kensington banquet room. The next meeting will be on July 21, 2008.

Meeting adjourned 11:00 a .m.

Respectfully submitted,
Kalene Engel, CJCC Coordinator



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Children's Justice Initiative

The Children's Justice Initiative (CJI) is a collaboration between the Minnesota Judicial Branch and the Minnesota Department of Human Services. The purpose of the initiative is for these two state entities to work closely with the local juvenile courts, social services agencies, county attorneys, public defenders, court administrators, guardians ad litem, tribes, and other key stakeholders in each of Minnesota's 87 counties to improve the processing of child protection cases and the outcomes for abused and neglected children. The overall objective is to timely find safe, stable, permanent homes for abused and neglected children, first through reunification with the child's parents if that is safe or, if not, through another permanent placement option. When identifying and implementing improvements, the project's goal is for all stakeholders to operate "through the eyes of the child" so as to achieve child safety, permanency, and well-being.

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- [Minnesota Juvenile Protection Rules](#)
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- [CJI Managers](#)
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[Minnesota Judicial Center \(MJC\)](#)
25 Rev. Dr. Martin Luther King Jr. Blvd.
St. Paul, MN 55155

Children's Justice Initiative

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CJCC Crime Prevention Subcommittee
Meeting Agenda

Kensington (Lower Level Meeting Room)
Winona, MN 55987

MEETING DATE-MONDAY
July 21, 2008 at 2:30 p.m.

1. Call to order-----2:30 p.m.
2. Assign member to take minutes.
3. Review/approve minutes from 6/30/08 meeting.
4. Review/revise/approve Agenda for 7/21/08 meeting.
5. GENERAL BUSINESS
 1. Vic Souders CJCC
 2. Discuss addition of new members
 3. Discuss Tavern League for Winona County/action plan
 4. Discuss Bartenders License/action plan
 5. Assign research of Crime Prevention Programs
 6. Discuss legislation that would assist with criminal sanctions for third parties associated with alcohol violations (Bouncers for example).
Action
 7. New items
 8. Next Meeting August 18, 2:30 p.m. Kensington Meeting room

ADJOURN

**CRIMINAL JUSTICE COORDINATING COUNCIL
CRIME PREVENTION COMMITTEE
JULY 21, 2008 MEETING**

Members Present: Chairperson Tom Williams (Winona PD); Jessica Radke (Winona Co. Restorative Justice); Kevin Kearney (Winona PD); Bob Reinert (County Administrator); George Borzyskowski (City of Winona Council Member); and Dave Brand (Winona Co. Sheriff's Office).

Members Absent Joyce Packard (Restorative Justice)

Guest: Steven Ott (Winona Co. Attorney Office)

Minutes by: Vic Souders, (Engel Law Office)

1. Call to order was at 2:30p.m.
2. Vic Souders will take minutes for this meeting. A permanent council member will be appointed to take minutes at the next committee meeting.
3. The minutes from the 6/30/08 meeting required one minor change. Upon that correction being made, Bob Reinert made a motion to approve the minutes. Dave Brand seconded the motion and it carried without opposition.
4. There were no additional items to add to the agenda. A motion to approve the agenda was made by Bob Reinert and seconded by George Borzyskowski. The motion was carried without opposition.


GENERAL BUSINESS:

Chairperson Williams opened the meeting by reminding the committee of its charge from the last meeting to research and report back on the Action Plan items and the issues raised at the 6/30/08 meeting.

1. Vic Souders presented research he had performed about the diversion program called "Teen Court." Steve Ott reported on which criteria from the County Attorney's office juveniles must meet to be eligible for diversion. Jessica Radke also reported on the diversion programs offered by the Department of Corrections. There was much discussion and many questions asked by the committee members. Vic Souders was asked to follow up with the research and present a proposal for the committee to consider recommending to the CJCC.
2. The committee acknowledges new members representing different sectors of Winona County should be added to the committee. There was discussion of having a bar owner join and also a business owner. The name of any prospective committee member should be brought to the committee and the merits of that person joining will be discussed. The committee will then decide if they wish to extend an invitation for that person to join. It was decided to attempt to invite others who have a specific, particular insight on an ad-hoc basis.

- a. Dave Brand suggested Andrea Monk from Human Services as a committee member. She will be invited to become a member of the committee.
 - b. Joyce Packard (through Jessica Radke) suggested Burt Mohs, a former Warden from Rush City Prison who is now a volunteer with Restorative Justice. He will be invited to join the committee.
3. Chairperson Williams would like the committee to focus on the issues it considers priorities, flesh out the ideas and bring them to the full CJCC as they are completed rather than attempting to keep multiple issues afloat at the same time.
4. Chair Williams handed out a packet of information related to the licensing of bartenders and the Wisconsin Tavern League. The committee identified that there may be reluctance among some bar owners, particularly those who serve alcohol and work in their own bars, to be forced to obtain a serving license. One option to entice bar owners is if the mandated Dram Shop insurance fees could be reduced by a Tavern League membership. Kevin Kearney has agreed to look into both the Wisconsin Tavern League and the Dram Shop insurance questions. He will report back to the committee at a later date.
5. See above for research assignments on Crime Prevention Programs.
6. The committee addressed a question from the last meeting of how there could be some liability attached to the individuals that are supposedly responsible for checking identification of those patrons entering a liquor establishment? Steve Ott mentioned that Liability for Crimes of another or Aiding an Offender might apply, however, it would depend on the totality of the circumstances. Chair Williams provided a scenario where an under aged individual working for the police department was asked for ID by a bouncer and the individual told the bouncer that they didn't have any ID on them. The individual was still allowed into the bar and was served alcohol. Steve Ott said that was potential for charges, however, he would have to check case law prior to giving a definitive answer. It was also discussed that people under 21 can legally be in the bar, they just can't drink. The bar owners have made the decision to check ID's at the door in an attempt to take that responsibility off the bartenders. It was mentioned that the City of Winona has an ordinance in effect requiring anyone in a bar/(liquor establishment) to have an ID on them. Bob Reinhart suggested possible legislation which could address this issue. Chair Williams will check with Winona City Attorney for their input.
7. There were no new Agenda Items to discuss.
8. Due to obligations of committee members, the next meeting date will be changed from August 18 to August 11, 2008 at 2:30pm in the Kensington banquet room.

Meeting adjourned at 3:43p.m.

 **The Crime Prevention Committee Did
Not Meet in August, 2008**







CJCC Crime Prevention Subcommittee
Meeting Agenda

Kensington (Lower Level Meeting Room)
Winona, MN 55987

MEETING DATE-MONDAY
September 22, 2008 at 2:30 p.m.

1. Call to order-----2:30 p.m.
2. Assign member to take minutes.
3. Review/approve minutes from 7/21/08 meeting.
4. Review/revise/approve Agenda for 9/22/08 meeting.
5. GENERAL BUSINESS
 1. Update on Winona County Tavern League
 2. Update on "Teen Court"
 3. Update on research of Crime Prevention Programs
 4. WSU Meeting
 5. MCPA training Oct 6-7, 2008 Duluth
 6. New items

Next Meeting October 20, 2008 2:30 p.m. Kensington Meeting room

ADJOURN

**CRIMINAL JUSTICE COORDINATING COUNCIL
CRIME PREVENTION COMMITTEE
SEPTEMBER 22, 2008 MEETING**

Members Present: Chairperson Tom Williams (Winona PD); Jessica Radke (Winona Co. Restorative Justice); Kevin Kearney (Winona PD); Bob Reinert (County Administrator); George Borzyskowski (City of Winona Council Member); Joyce Packard (Restorative Justice); Vicki English (Winona State University); Burt Mohs (Restorative Justice Volunteer).

Members Absent: Dave Brand (Winona Co. Sheriff)

Minutes by: Vic Souders, (Engel Law Office)

1. Call to order was at 2:30p.m. Welcome to new members Vicki English and Burt Mohs.
2. Vic Souders will take minutes for this meeting. A permanent council member will be appointed to take minutes at the next committee meeting.
3. The minutes from the 7/21/08 meeting required no changes. George Borzyskowski made a motion to approve the minutes. Bob Reinert seconded the motion and it carried without opposition.
4. There were no additional items to add to the agenda. A motion to approve the agenda was made by Bob Reinert and seconded by George Borzyskowski. The motion was carried without opposition.

GENERAL BUSINESS:

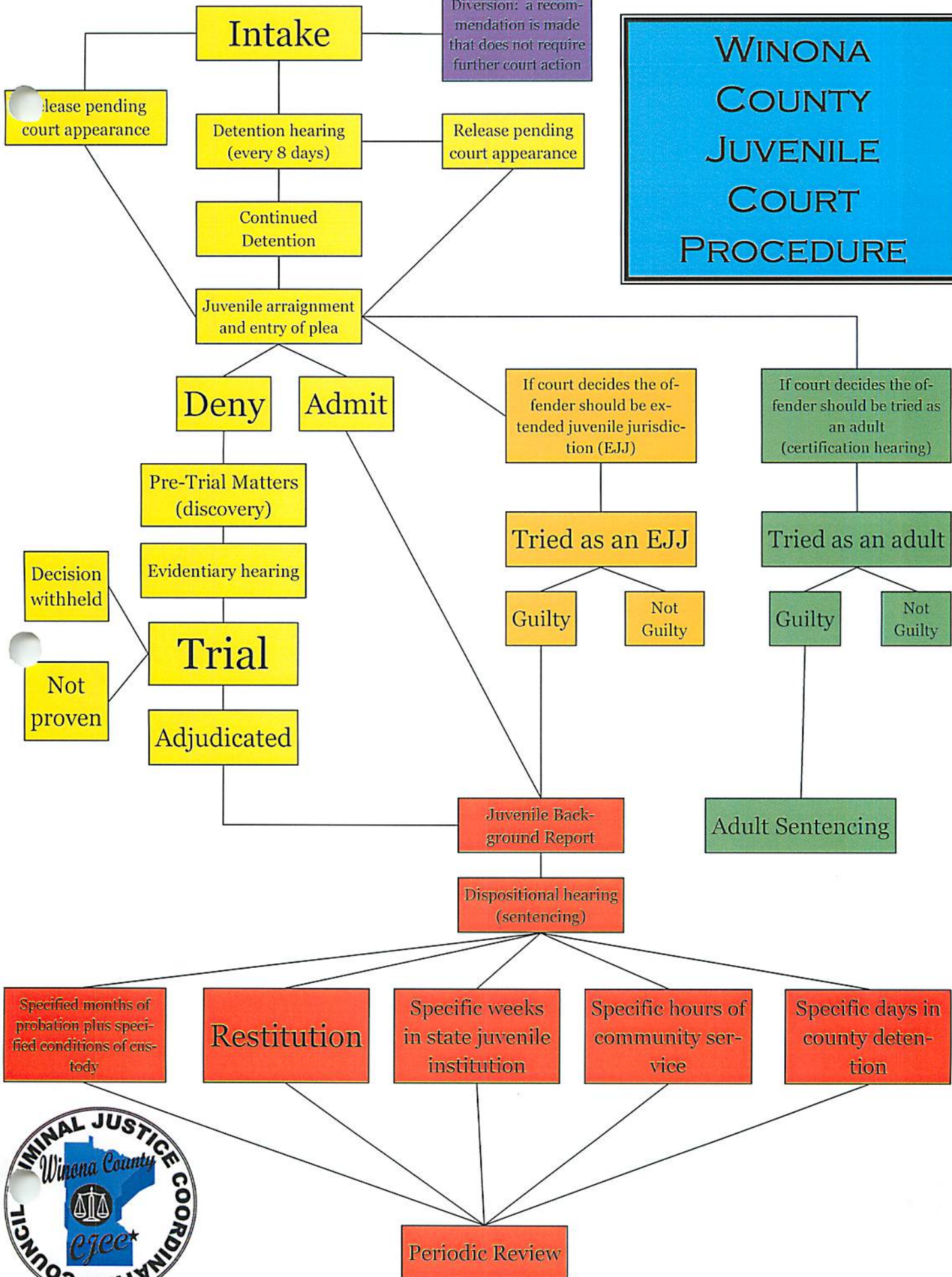
1. **Tavern League**-Kevin Kearney is leading a liquor training session for retailers today, September 22, 2008. There is minimal cost for the training and a certificate is given to participants. Dram shop insurance provides an incentive to owners whose employees undergo the training. The training is mostly geared toward underage drinking prevention and avoiding over-serving patrons. Chair Williams gave a recap of ideas the Committee is exploring: (1) establishing a Tavern League in Winona to open the lines of communication between operators and the city; (2) establishing different types of licenses; and (3) developing ways to hold accountable the people such as bouncers who are on the fringe of the liquor business. When an underage drinker is found in a bar, the bartender is ticketed for underage serving. The owner of the establishment is summoned before the City Council and could be fined or have the liquor license suspended. The bouncer is not held accountable. The State Legislature is going to look at happy hours, and the buffet style servings.
2. **Teen Court Update:** Joyce Packard of Restorative Justice and Assistant County Attorney Steve Ott traveled to Austin, Minnesota to observe the Mower County Teen Court. They both felt the trip was informative. Several issues were observed that gave rise to concerns, foremost among them being the significant lag time between the date of offense and date of "court" and the lack of confidentiality/privacy.

3. **Crime Prevention Programs:** There was no update available.
4. **WSU Meeting:** Chair Williams met with Dr. Connie Gores and President Judith Ramaley of Winona State University. WSU will be taking a more proactive approach to holding students accountable for off campus behavior. Students have often expressed there is nothing to do in Winona except go to clubs with alcohol. There is now a student-led movement to form an alcohol free club in Winona for students only. The City is looking into other ideas such as later student discounts at the movie theater. Chair Williams reported on the activities the Winona Police Department has undertaken to control irresponsible/underage drinking such as increased foot patrol.
5. **MCPA Training October 6-7, 2008 Duluth:** Chairperson Williams reported on the Minnesota Crime Prevention Association training opportunity October 6-7 in Duluth.
6. There were no new Agenda Items to discuss.

Meeting adjourned at 3:33p.m.

WINONA COUNTY JUVENILE COURT PROCEDURE

Diversion: a recommendation is made that does not require further court action





CJCC Crime Prevention Subcommittee
Meeting Agenda

Kensington Lower Level

MEETING DATE-MONDAY
October 20, 2008 at 2:00 p.m.
(NOTE THE TIME CHANGE)

1. Call to order-----2:00 P.M.
2. Review/revise/approve Agenda for 09/22/08 meeting.
3. GENERAL BUSINESS
 1. Appoint Secretary to take minutes
 2. Create "Action Groups"
 3. Update on Tavern League (Kevin and Dan) *English*
 4. Update on Juvenile Diversion (Joyce and Jess)
 5. Discuss future endeavors
 6. New Business

Next meeting November 17, 2008, 2:00 p.m. Kensington lower level.

ADJOURN

**Criminal Justice Coordinating Council
Crime Prevention Committee
October 20, 2008 Meeting**

Members Present: Chairperson Tom Williams (Winona PD); Joyce Packard (Restorative Justice); Kevin Kearney (Winona PD); Bob Reinert (County Administrator); George Borzyskowski (City of Winona Council Member); Vicki English (Winona State University); Bert Mohs (Winona Co. Restorative Justice Volunteer); Kalene Engel (CJCC Coordinator)

Members Absent: Dave Brand (Winona Co. Sheriff's Office)

Guest: Steve Ott (Winona Co. Attorney Office)

Minutes by: Jessica Radke (Restorative Justice)

1. Call to order was at 2:00pm, (Note the change of meeting time)
2. The minutes from the 9-22-08 meeting required no changes and there were no additional items to add to the agenda. Bob Reinert made a motion to approve the minutes and agenda. Joyce Packard seconded the motion and it carried without opposition.

GENERAL BUSINESS

1. Jessica Radke was appointed to take minutes
2. Tom Williams spoke of developing action or work groups. The purpose of these groups would be to assist with moving forward with specific ideas and to accomplish specific tasks
3. Kevin Kearney provided the committee with an update on the Tavern League. He passed out handouts that stated the specific goals of a Winona League of Taverns. The purpose of the league would be to build bridges and to gain cooperation between Law Enforcement and liquor license holders. Kevin suggested that they first poll all license holders to see if there is an interest in a local league. Kevin also noted that perhaps to increase participation, the letter should not come directly from the police department. Having the letter come from Community Health was mentioned and Kalene Engel suggested having the letter come from the CJCC. Bob Reinert emphasized that bar owners need to have incentives such as reduction in Dram shop insurance if they were to participate in the Tavern League or in any of the classes it

would offer. George Borzyskowski stated that East End bars may not show as much interest compared to down town bars. Kevin Kearney noted that non-downtown establishments such as the Green Mill did send people to the training. Vicky English suggested that they talk with Kent Grover and Kevin Brady to see how the landlord-tenant group was formed. The committee agreed that there would be a work group established focusing on the Tavern League. This work group will consist of Kevin Kearney, Vicki English and Dan English.

4. Steve Ott passed out the County Attorney's Juvenile Diversion Policy. Tom Williams refreshed the committee on prior discussions to streamline the referral process and make it possible to have referrals come directly from the LEC. Steve feels that bypassing the County Attorney is problematic because, under the statute, the County Attorney is responsible for the juvenile diversion program. Steve stated that the County Attorney must determine probable cause and there needs to be consistency, such as uniform criteria for response rather than an individual officer making that determination. Steve also stated that according to Minnesota Statute 388.24, certain cases cannot be diverted. Joyce Packard passed out copies of this statute. Steve also stated that once a citation is received, the prosecuting attorney needs to open a file and run the juvenile's record. He noted that the County Attorney's Office is able to access a more detailed and accurate record on the juvenile. Steve went on to suggest that if an officer would like to recommend a case for diversion, they could simply indicate that on the citation (perhaps with a yellow sticker) and he would consider fast tracking that case.

Joyce Packard addressed receiving referrals directly from the schools. Steve explained that if there is no citation issued, the school would be free to do what they want with their cases. Joyce asked "if the school referred a case to the Restorative Justice program could a possible consequence be a citation if they do not follow through with the Restorative Justice agreement?" Steve's response was that he would not suggest doing this.

The issue of the lag time between the date of offense and the date of "court" was brought to the table. Steve stated that he receives the citations within a couple of days from the LEC and it takes one or two weeks for his office to determine if they are eligible for diversion. If they are eligible his office sends them to Court Administration for a file to be opened and Court Administration will then send it to Restorative Justice. Steve noted that due to the reorganization of the County Attorney's Office, he will be doing all juvenile screening and civil cases only.

Jessica Radke presented her research on Clay County's Restorative Justice Program. Their program is a branch of the Sheriff's Department. A bulk of their referrals come directly from the Sheriff's Department, however they also receive referrals from the County Attorney and sometimes as a condition from court. Clay County officers have access to a complete criminal history report of the juvenile and they determine if they are appropriate candidate to refer to the Restorative Justice Program. The Restorative Justice coordinator receives these referrals within a week of the citation. The Restorative Justice coordinator then checks to see if the juvenile has been through their diversion program before. They have received cases from petty to felony offenses. Tom Williams asked Jessica to research Clay County's juvenile diversion statistics. Steve Ott suggested Jessica check and see if Clay County used electric e-file of tickets.

Steve Ott reported that the average norm for diversion cases is 12 per month and an average number for delinquency cases is 44 per month. However, it seems that lately it has been double that amount. He went on to report that he receives about 2,000 cases per year involving juveniles and about 120 of those cases are diverted per year. He noted that sometimes cases he felt appropriate for diversion are rejected due to prior offenses. About 25% get rejected for this reason by Susan Banner Gottschalk of the Dept. of Corrections.

Joyce Packard spoke about a panel approach that is used by the Restorative Justice Program in Rochester, Minnesota. Juvenile diversion cases are reviewed by a committee involving the County Attorney, Restorative Justice Coordinator and additional volunteers. They also have a victim's awareness class that juveniles and a parent are required to participate in. Steve and others agreed that a panel review team could be something used by the Winona County Juvenile Diversion Program.

It was requested by Tom Williams that a work group on diversions be formed. Members of that work group will be: Joyce Packard, Jessica Radke, Kevin Burke, Carmaine Sturino and Judge Leahy. Steve Ott and Bert Mohs agreed to be part of this work group as well. It was suggested that Susan Banner Gottschalk be a part of this work group.

5. George Borzyskowski gave an update on his neighborhood watch group. At the beginning it consisted of 80 to 85 active participants; recently that number is down to 12 active participants. He believes people will come back during the winter months. George commented that it has been helpful bringing in speakers and would like to reconnect with the Restorative Justice Program to speak.

Kevin Kearney mentioned the idea of a possible neighborhood watch group specific to the elderly community.

Vicky English reported on the college night club "The Mist" which will be held at the American Legion beginning 11-14-08. The night club is for students attending WSU, SMU and Southeast Tech. They must present their college ID for entry. Student groups are involved in marketing, security, etc. WSU is also looking into alternative options for late night activities such as; bowling, discounted movies on Thursday nights, special events at Acoustic Café and college night at Rock Solid.

6. There were no new Agenda items to discuss.

Meeting adjourned at 3:15pm



CJCC Crime Prevention Subcommittee
Meeting Agenda

Kensington (Lower Level Meeting Room)
Winona, MN 55987

MEETING DATE-MONDAY
November 17, 2008 at 2:00 p.m.

1. Call to order-----2:00 p.m.
2. Review/approve minutes from 10/20/08 meeting.
3. Review/revise/approve Agenda for 11/17/08 meeting.
4. GENERAL BUSINESS
 1. Work Group update on Winona County Tavern League
 2. Work Group update on Juvenile Diversion
 3. Establish "Crime Prevention" work group (research other CP Programs, implement in Winona)
 4. New items

Next Meeting December 15, 2008 2:00 p.m. Kensington Meeting room

ADJOURN

**Criminal Justice Coordinating Council
Crime Prevention Committee
November 17, 2008 Meeting**

Members Present: Chairperson Tom Williams (Winona PD); Joyce Packard (Restorative Justice); Kevin Kearney (Winona PD); George Borzyskowski (City of Winona Council Member); Vicki English (Winona State University); Bert Mohs (Winona Co. Restorative Justice Volunteer); Vic Souders (Engel Law Office); Dave Brand (Winona Co. Sheriff's Office)

Members Absent: Bob Reinert (County Administrator)

Minutes by: Jessica Radke (Restorative Justice)

1. Call to order was at 2:00pm
2. The minutes from the 10-20-08 meeting required no changes, Joyce Packard made a motion to approve the minutes, Vicki English seconded the motion and it carried without opposition
3. There were no additional items to add to the agenda. Joyce Packard made a motion to approve the minutes, Bert Mohs seconded the motion and it carried without opposition.

GENERAL BUSINESS

1. Chair Williams asked the committee for clarification on whether Dan English was being asked to sit on the crime prevention sub-committee or the Winona County Tavern League work group. The consensus from the group was that he was a member of the work group only. However; the committee asked Kevin Kearney to formally invite Dan as a member of the crime prevention sub-committee.
2. Kevin Kearney passed out a rough draft letter to be sent to all retail license holders in Winona County. This is to include such places as grocery stores and gas stations that sell alcoholic beverages. Each member of the committee assisted in proof reading the letter and noted the necessary changes. This letter will personally address all license holders and will include a self addressed stamped envelope. It was suggested by Tom Williams that a *return by date* be added to the letter. Vic Souders noted that the CJCC has an official address that can be used for the return address. Vic also noted that the CJCC would pick up the postage and printing costs. Kevin was unsure if they

would need to have the CJCC pay for printing. Vicki English offered to help or to get help to mail out letters. Kevin asked for clarification on moving forward, specific to; "once the needed corrections were made to the letter, should the letter be sent out or does it first need to be presented to the CJCC for final approval?" Tom stated that he would forward a copy of the letter to Chuck MacLean, and Vic would add it to the CJCC's agenda as part of Tom's crime prevention update. In the meantime Kevin will work on trying to establish exact numbers of license holders in Winona County. He will contact Monica Hennesey-Mohan and Cherie MacLennan to inquire about license holders.

3. Joyce Packard provided the committee with an update on the diversion work group. The work group met 11-6-2008 and members present at that meeting were as follows: Joyce Packard, Jessica Radke, Judge Mary Leahy, Kevin Burke, Nick Oswald, Steve Ott, Julie Koop and Carmaine Sturino. Vic Souders was also present. Joyce noted that a member of Law Enforcement was missing, Tom suggested having Andy Mohan as a member of this work group. Joyce stated that the main purpose of the work group was to investigate how juvenile diversion programs are currently being used in Winona County, with the goal of making that process move along faster.

One suggestion from the work group was to use time stamps. Currently, the process works as such: LEC writes a citation (this is dated), they then send the citation to the County Attorney's office for screening (there is no time stamp used by the County Attorney's Office), the County Attorney's office then send the citation to Court Administration (they place a time stamp) and finally the Court Administration then sends the citation to Restorative Justice (this is time stamped). The work group suggested that each department should time stamp once they receive the citation and this would hopefully allow us to see where the delay occurs.

Another suggestion from the work group was to change the position of Court Administration in the referral process. The process would then look like: LEC, County Attorney, Restorative Justice and Court Administration.

It was also suggested by the work group that we give the new system that will be developing in the County Attorney's office a chance to work. This new system will have Steve Ott handling a civil caseload and juvenile diversions from the County Attorney's Office. The new temp/contract hire will be handling the juvenile District Court caseload. Paralegal Rebecca Church will pre-screen juvenile citations for participation in the diversion program and Steve will make decision on whether citations should be diverted or processed through District Court.

Joyce went on to discuss some of her immediate concerns as well as some of her supervisor Rena Patterson's concerns about not wanting to make enemies with the County Attorney's Office and the amount of staff hours being spent on the work group. (The diversion work group consists of four members from the DOC office).

The next diversion work group meeting was scheduled to meet in January

Jessica Radke passed out Clay County's Restorative Justice Program Report from July 2007 to June 2008. Tom Williams asked that she try to obtain their written policy on how they refer clients to the program. We will plan to revisit the discussion on Clay County once we have this information.

4. Tom Williams suggested that there is a need to begin researching other Crime Prevention programs used in other counties and how we could (if wanted or needed) begin to implement into Winona County. He asked the committee if anyone would like to make a work group of it and received no immediate response. He went on to state that Kevin Kearney handles much of the crime prevention programs within Winona County and it may be beneficial to form some sort of outreach program to assist Kevin with these duties.

Kevin Kearney spoke of the neighborhood watch groups within Winona. He stated that George Borzyskowski does an excellent job educating and keeping his ward involved. Kevin suggested that it may be beneficial to go through other council members, to help gain community involvement. Kevin stated that unfortunately he has to wait for people to come to him and that is when they have a specific problem. He would like to see the involvement start before the problem.

Vicki English addressed a concern of proper lighting on and off campus, pertaining to winter months and night classes, are students safe or feeling safe.? Tom Williams asked if campus security could walk those concerned students to their vehicles, Vicki stated that they could and do, however she was unsure if campus security would escort students once they were off of campus. This is an issue she will continue to work on and stayed involved in through other committees she sits on as well.

5. There were no new items added to the agenda, Vicki English did provide us with an update on the college night club "The Myst". She reported that the grand opening was a success, she believed they were at capacity. Those in charge of the Myst are planning on opening up several more times in the upcoming semester. It costs \$2500 each time to rent the legion, where the night club is currently being held. This fee does not include any expenses for food, beverages or entertainment. The students plan to charge a cover of approximately \$5 in the future. This is an alcohol free night

club. She also reported that they had made an arrangement with the movie theatre and they will now begin to show movies at 11:30pm on specific night(s) of the week. Vicki went on to state that Winona State would be going tobacco free beginning January 12, 2009. Vicki will be handling the unforeseen effects that this may have on the faculty, staff, students and those who live near the campus area.

Meeting adjourned at 3:00pm

*Vicki English and Bert Mohs will not be able to attend our next meeting

Clay County C.P. meeting 11-17-08

Restorative Justice Program Report

Fiscal Year 2008 (July 2007–June 2008)

During Fiscal Year 2008 the Restorative Justice Program served **132 Juvenile Cases**. Currently, 38 cases are open and 94 are closed. A total of **526 Clients** were served including offenders (132), offender supporters (161), victims (92), victim supporters (20), community volunteers (82), agency representatives (32), and others (7).

The majority of juvenile clients were **Male (78%)** and **White (70%)**. Clients of Hispanic/Latino (12%), African American (1.5%), Asian American (1.5%), American Indian (1%), and Other (8%) ethnicities were also served. Six percent of client ethnicities are not known. The average age of juvenile clients was **14.57 Years**.

Referred offenses were primarily **Misdemeanors (91%)** and **Property Crimes (55%)**. Public Misconduct (17%), Traffic Violations (14%), Person Crimes (9%), Alcohol/Drug (2%), Status Offenses (2%), and Weapons Charges (1%) were also served. All referred offenses can be found in Figure 1.

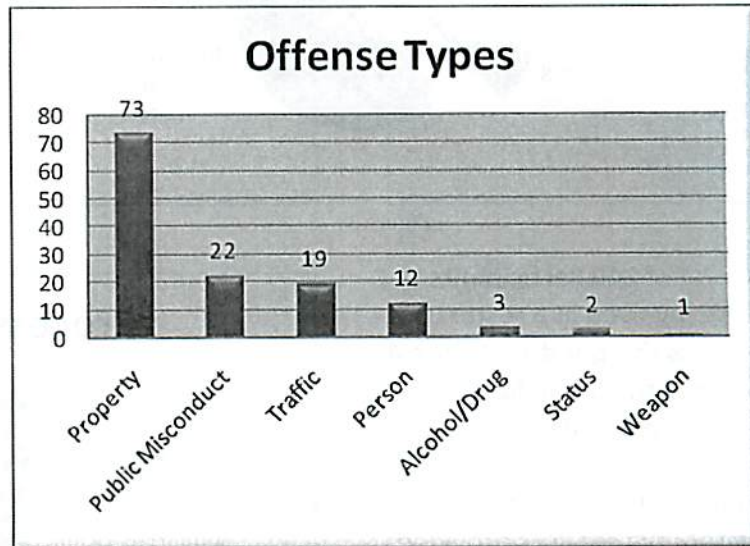


Figure 1

The majority of incidents occurred in **Moorhead (75.5%)**. Referred offenses also occurred in Dilworth (13.5%), Glyndon (3%), Barnesville (3%), Fargo (3%), Hawley (1%), or Other (1%).

The majority of referred victims were **Individual (54.5%)**, **Business (17%)**, or **Self/Community (16%)**. Other victims included School (7%), Church (1.5%), City (2%), or Other (2%).

Referrals to the program were primarily **Diversion (84%)**. All referral sources can be found in Figure 2.

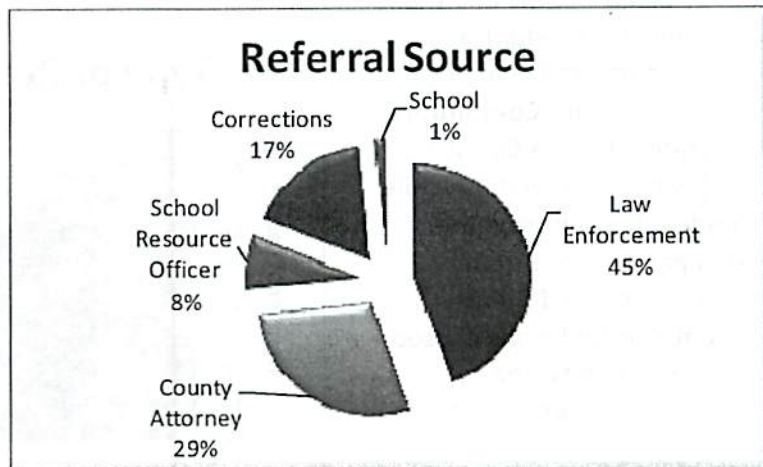


Figure 2

A majority of referrals resulted in a **Restorative Process (62%)** in which the juvenile met face-to-face with the affected victims and/or community members and came to a formal agreement

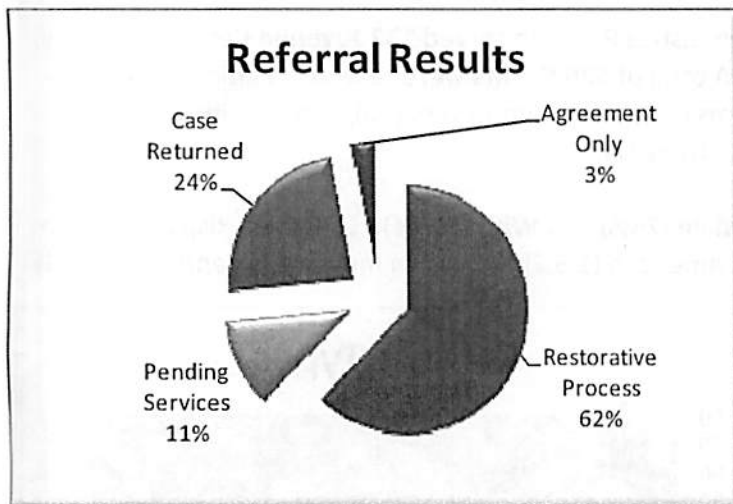


Figure 3

on how to repair the harm caused by the incident. **Cases Returned (24%)** were sent back to the referring source because the offender was not appropriate for the program, made no attempt to contact the program, or the victim was not willing to participate. A small number of participants created an **Agreement Only (3%)** in which they did not meet face-to-face but created an agreement to repair the harm.

A total of **240 Participants** were involved in a restorative process this quarter. Figure 4 outlines the breakdown of process participants.

Figure 5 describes the type of restorative services provided. A majority of cases were processed using a **Restorative Group Conference (74%)**, a process where juveniles and their supporters meet directly with affected victims and their supporters to decide the resolution of a criminal or harmful incident. **Community Restorative Justice Councils (26%)**, were used with juvenile offenders brought together with a panel of community volunteers to hold them accountable for harms caused to the community and to decide ways to repair this harm.

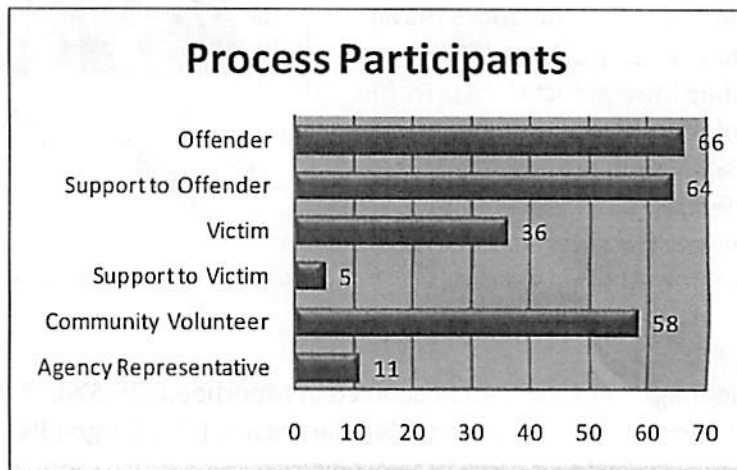


Figure 4

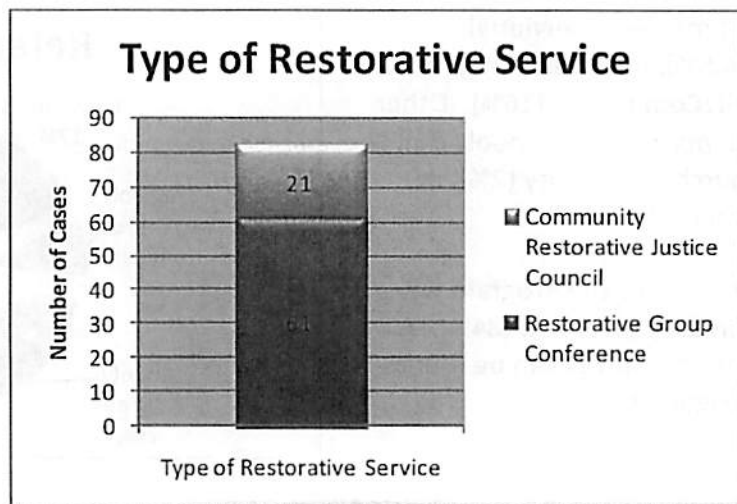


Figure 5

Feedback from process participants was very positive. Figure 6 shows the results of these surveys.

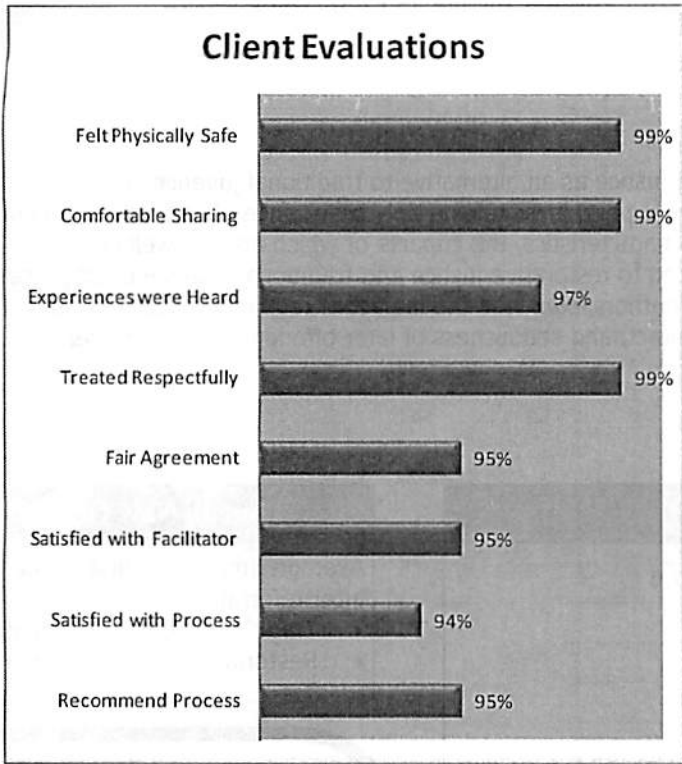


Figure 6

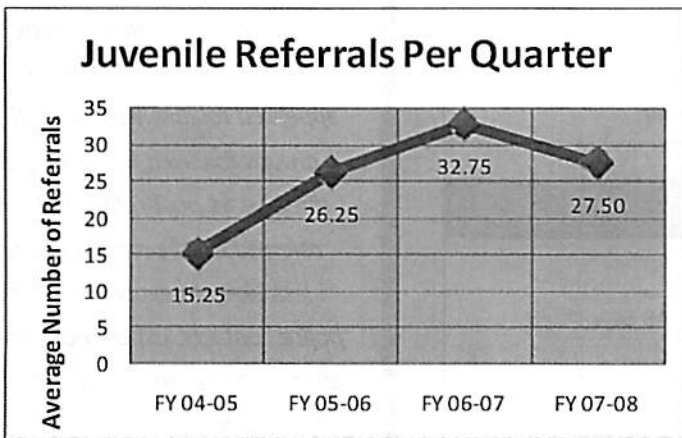


Figure 7

This quarter agreements have been completed or are in the process of completion at a **99% Completion Rate**. Listed below are the agreement conditions that were fulfilled this Fiscal Year:

- Verbal Apologies – 23
- Letters of Apology – 22
- Service – 203 hours
- Financial – \$1,549.34
- Essay/Report – 14
 - School violence
 - Blood borne pathogens
 - Bus safety rules
 - Shoplifting
 - Employee Theft
 - Impact of alcohol
 - Peer pressure
 - How to walk away
 - Effect of incident
- Presentation – 5
 - Safe driving practices
 - Good decision-making
 - Positive role model
- Other
 - School bus ride-along
 - Family fire escape plan
 - Alcohol assessment
 - Attend AA/NA meeting
 - Minor consuming class
 - Thank-you letter
 - Defensive driving course
 - Tour of juvenile detention
 - Selection of an "honesty reminder" object
 - Referrals to other

Figure 7 represents the average number of referrals per quarter that the Restorative Justice Program received over the last four fiscal years.

The long-term impact of restorative justice programming for juvenile offenders

Kathleen J. Bergseth and Jeffrey A. Bouffard

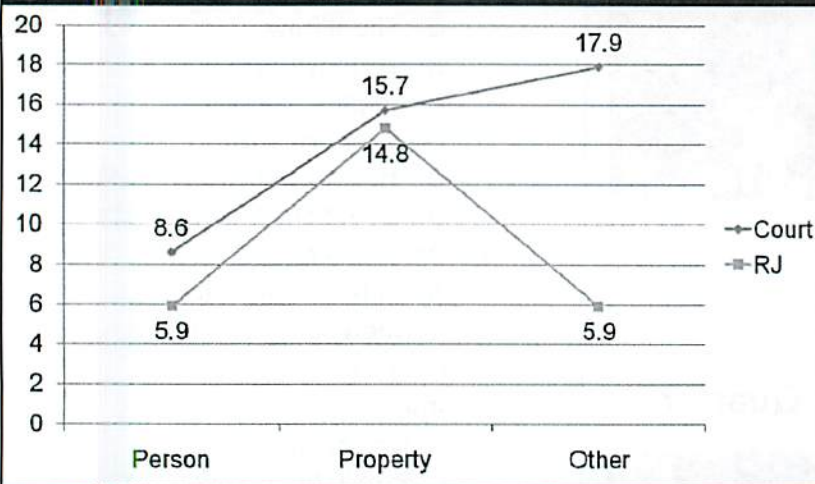
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Abstract

While extant research generally supports restorative justice as an alternative to traditional juvenile court processing, much of this research is limited to short-term follow-up periods examining only prevalence of re-offense. In addition, recent meta-analyses point to several study design characteristics, the impacts of which are not well understood. This study compared long-term outcomes of youth referred to restorative justice and traditional juvenile court processing using multiple outcome measures. Specifically, the authors examined the impact of restorative justice referral on prevalence of re-offense, number of later official contact, and seriousness of later offending behavior over several follow-up periods up to four years post referral.

Prevalence of New Offense

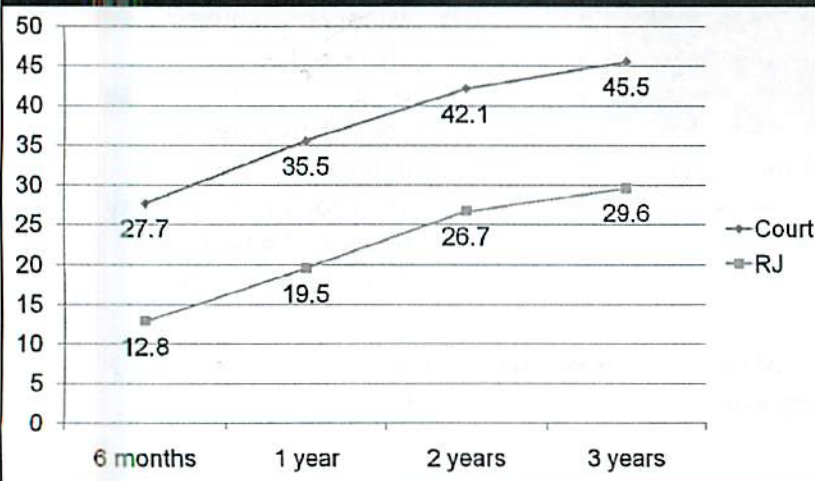


Time to New Offense

Average time to the first new contact after referral:

- Traditional Court—8.5 months
- Restorative Justice—15 months

Seriousness of New Offense



"Restorative Justice referral was significantly related to better outcomes, and this result appeared relatively consistently in groups followed for as long as three years post-referral. Youth referred to RJ processing were less likely to experience later police contacts, experienced fewer later contacts, and tended to have less serious later behavior than those referred to traditional juvenile court processing, controlling for initial differences observed between the groups."

☪ The Crime Prevention Committee Did Not Meet in December, 2008

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