



CJCC Crime Prevention Subcommittee
Meeting Agenda

Kensington (Lower Level Meeting Room)
Winona, MN 55987

MEETING DATE-MONDAY
January 24, 2011 at 2:30 p.m.

1. Call to order-----2:30 p.m.
2. Review/approve minutes from prior meeting.
3. Review/revise/approve Agenda for 1/24/11 meeting.
4. GENERAL BUSINESS
 1. New Members Introduction
 2. Update from After School Programming Committee/Juvenile Statistics
 3. Update on CrimeReports.com
 4. Review Social Host issues
 5. New Items

Set Next Meeting February 21st, 2011 at 2:30 PM

ADJOURN

Crime Prevention Committee Meeting
Winona County Criminal Justice Coordinating Council
January 24, 2011
2:30 p.m. at The Kensington Banquet Room

Present: Joyce Packard, Kalene Engel, Travis Volkman, Kevin Kearney, Gerry Krage, Brandon Harris, Kalene Engel, Vicki English, Tim Parker, Kevin O'Laughlin, Christina Davenport, Katie Martin.

1. **Call to Order:** 2:32 PM
2. **Agenda for January 24, 2011 Meeting:** Approved with a change in February's meeting date (see below).
3. **Minutes from December 20, 2010:** Approved without changes.
4. **New Members Introduction:** Welcome to returning "new" member, Gerry Krage from the Winona City Council. Welcome to new members Christina Davenport (Asst. Winona County Attorney) and Tim Parker (Department of Human Services). Also welcome to students Brandon Harris (currently attending police skills classes and here on behalf of Dan English) and Katie Martin (Restorative Justice Intern).
5. **After School Programming Update:** The minutes from the After School Workgroup and juvenile crime statistics were distributed in advance of the meeting. Kalene reported that the survey portion of this project is on hold until the Fall Semester begins but that she is looking for assistance from an intern to compile the list of after school programs. Katie Martin volunteered to assist with that effort.
6. **CrimeReports.com Update:** Travis reported that CrimeReports.com representatives had a conference call with representatives of local law enforcement agencies and CIS (the software used by dispatch) and Winona County IT. Several things needed to happen to initiate the 30 day trial period including an update of maps by GIS, the coding of incidents into the available incident types and the setting up of a dedicated computer by IT. The details that will be reported on CrimeReports.com will be vague and will include the ICR number, the date, the location (by 50 block), the incident type and a generic description of the incident. As far as funding is concerned, the Winona Daily News has offered to pay ½ the cost and possibly more. The Sheriff's Department might also be able to provide some funding. Sex assaults will be coded as assaults. Drug crimes will have the LEC address as the incident address.
7. **Social Host Ordinance:** When the Social Host Ordinance was considered by the Winona County Board, it was defeated on a 2-2 vote, with Marcia Ward and Mena Kaehler voting against it and Dwayne Voegeli not present. Since that time, Wayne Valentine has replaced Dwayne Voegeli on the board. We also obtained both the City and County versions of the ordinance and determined that there were differences between the two. Mena Kaehler was asked to specify her concerns about the ordinance and she did highlight a few portions of the ordinance. Kevin O. stated that he had spoken to then Winona County Attorney Tom Frost about the ordinance. Mr. Frost stated that he did not intend to do anything about the ordinance unless asked to do so. Kevin O. offered to speak with new County Attorney Karin Sonneman about her intentions. He will also speak to Justin Wesley to determine how many of the approximate 20 Social Host Ordinance citations issued by the Winona Police had been successfully prosecuted. Kevin K. feels that we need a good, thorough explanation of the ordinance and what it is intended to do in order to get the County Board to pass it. Kevin K. will speak to Wayne Valentine about it. The goal will be to bring the ordinance back before the County Board for consideration.

Restorative Justice on Campus: Joyce Packard and Jessica Radke from Winona County Restorative Justice provided training to WSU representatives in December. According to Vicki E., WSU will be using Restorative Justice conferencing as another tool in its toolbox for dealing with student on and off campus behavior issues. Using Restorative Justice will not affect the other sanctions imposed by law enforcement,

but will be part of the student conduct policy sanctions. WSU still has to determine on what level of offenses Restorative Justice will be used. Vicki believes that it would be appropriate for loud parties, vandalism, theft and possibly some low level assaults. The idea is to get students to recognize that their behavior affects more than just themselves. Joyce and Jessica are doing a presentation on Restorative Justice tomorrow for the Division of Student Life and Development.

9. **Best Practices:** Kevin K. will be conducting another round of compliance checks shortly. After Best Practices was implemented, the number of failures dropped from 14 to 2. He doesn't have a set schedule for training, but will probably do another training in the summer.
10. **Other:** Kevin K. and Gerry K. confirmed that WSU has authority to issue parking citations on some of the streets surrounding WSU. The City is looking into possibly expanding that jurisdiction. Surrounding homeowners would like that enforcement, but having the City provide it would require more staffing than what is available.

Adjourned 3:15 p.m.

Next Meeting: February 28, 2011 at 2:30 p.m. at Kensington Banquet Room. (Meetings are normally the third Monday but the third Monday in February is President's Day).



CJCC Crime Prevention Subcommittee
Meeting Agenda

Kensington (Lower Level Meeting Room)
Winona, MN 55987

MEETING DATE-MONDAY
February 28, 2011 at 2:30 p.m.

1. Call to order-----2:30 p.m.
2. Review/approve minutes from prior meeting.
3. Review/revise/approve Agenda for 2/28/11 meeting.
4. GENERAL BUSINESS
 1. Social Host Ordinance Update
 2. Best Practices: Alcohol Retailer Training Update/Issues
 3. Update on CrimeReports.com
 4. Open Discussion

Set Next Meeting March 21st, 2011 at 2:30 PM

ADJOURN

Crime Prevention Committee Meeting
Winona County Criminal Justice Coordinating Council
February 28, 2011
2:30 p.m. at The Kensington Banquet Room

Present: Katie Martin, Kalene Engel, Travis Volkman, Kevin Kearney, Gerry Krage, Vicki English, Christina Davenport.

1. **Call to Order:** 2:32 PM
2. **Agenda for February 28, 2011 Meeting:** Approved without changes.
3. **Minutes from January 24, 2011:** Approved without changes.
4. **Social Host Ordinance:** The County Attorney's Office is in the process of reviewing the county's version of the ordinance to determine whether the language that caused concern for some of the County Board members could be revised. Wayne Valentine has expressed an interest in bringing the matter back before the County Board. Christina Davenport will monitor the issue and report back at the next Committee Meeting.
5. **Best Practices Update:** Kevin will soon be starting another round of trainings for Best Practices. The trainings will be free to Best Practices participants and available at a nominal cost to others who are interested in the training. Kevin also brought in samples of real v. fake ID cards to show how realistic the fake ID cards are becoming. He noted that several of the downtown bars have become very good at spotting fake ID cards. The Committee discussed several different ideas for increasing enforcement activities relative to the use of fake ID cards. Kevin will also be starting another round of compliance checks using minors without any identification.
6. **Crime Reports:** The County IT Department has located a dedicated computer to use for Crime Reports and is in the process of contacting Crime Reports to obtain software.
7. **Government Day:** Kevin discussed the planned activities for Government Day on May 2, 2011. Sixth graders from the Winona Middle School will be coming to the Courthouse and Law Enforcement Center to observe the criminal case process. Volunteers are being sought to act as tour guides for the children.

Adjourned 3:15 p.m.

Next Meeting: March 21, 2011 at 2:30 p.m. at Kensington Banquet Room.



CJCC Crime Prevention Subcommittee
Meeting Agenda

Kensington (Lower Level Meeting Room)
Winona, MN 55987

MEETING DATE-MONDAY
March 21, 2011 at 2:30 p.m.

1. Call to order-----2:30 p.m.
2. Review/approve minutes from prior meeting.
3. Review/revise/approve Agenda for 3/21/11 meeting.
4. GENERAL BUSINESS
 1. Social Host Ordinance Update
 2. Best Practices: Alcohol Retailer Training Update/Issues
 3. Update on CrimeReports.com
 4. Upcoming Pub Crawl April 9th.
 5. Open Discussion

Set Next Meeting April 18th, 2011 at 2:30 PM

ADJOURN

Crime Prevention Committee Meeting
Winona County Criminal Justice Coordinating Council
March 22, 2011
2:30 p.m. at The Kensington Banquet Room

Present: Katie Martin, Kalene Engel, Travis Volkman, Kevin Kearney, Tim Parker, Vicki English, Kevin O'Laughlin, Joyce Packard, Brandon Harris, Bert Mohs, Dave Brand.

1. **Call to Order:** 2:30 PM
2. **Agenda for March 22, 2011 Meeting:** Approved without changes.
3. **Minutes from February 28, 2011:** Approved without changes.
4. **Open Discussion:** Congratulations to Kevin Kearney on his receipt of the Tom Keating Award from MADD. Much of the reason he was recognized was for the work done through this committee. At the awards ceremony, Kevin and Kalene spoke with Rita Seha, who was one of the featured speakers. She lost almost her entire family to a drunk driver a few years ago in an Olmsted County accident and is a compelling speaker. She is willing to speak about her experiences and a presentation featuring Ms. Seha may be a good future project for this committee.

Kalene also informed the committee about the upcoming Collateral Consequences presentation by Emily Baxter of the Council of Crime and Justice. She felt that such a seminar for students or employers might be a good future project for the committee.

There is a Law Enforcement Memorial Ceremony planned for May 18, 2011 at 12:30 p.m. in front of the Law Enforcement Center.

Sheriff Brand is sponsoring a booth at the Heartland Days Expo this weekend at the high school. He is also working on creating postcard handouts regarding texting while driving.

5. **Social Host Ordinance:** The County Attorney's Office is still in the process of reviewing the ordinance. The Criminal Law Committee of the Minnesota County Attorney's Office is supporting House File #100, which is a statewide social host ordinance (see attached). If the state version passes and the county is fine with that version, there would be no need to pass a separate county version. On the other hand, if the state version is insufficient, the county could still go ahead with its version.
6. **Best Practices Update:** Kevin has scheduled the first alcohol retailer training of the year for Wednesday, March 23rd at City Hall. He is also working with Andrea Gierok on offering county-wide training. Major emphasis will be placed on fake identification cards during this round of training. There are currently approximately 35 establishments that are participating in Best Practices and Kevin is trying to increase that number by going door to door. Compliance checks are also starting soon.
7. **Crime Reports:** The implementation of CrimeReports.com continues to move slowly forward. The current hold up is getting CIS to respond.
8. **Pub Crawl:** Kevin K. had to leave the meeting early and was not present to address this agenda item.

Journal 3:15 p.m.

Next Meeting: April 18, 2011 at 2:30 p.m. at Kensington Banquet Room.

H.F. No. 100, as introduced - 87th Legislative Session (2011-2012) Posted on Jan 18, 2011

1.1 A bill for an act

1.2 relating to liquor; imposing a criminal penalty for social host liability; amending

1.3 Minnesota Statutes 2010, section 340A.90, by adding a subdivision.

1.4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:

1.5 Section 1. Minnesota Statutes 2010, section 340A.90, is amended by adding a

1.6 subdivision to read:

1.7 Subd. 4. Social host liability; gross misdemeanor. (a) A person 21 years of age or

1.8 older who: (1) had control over the premises and, being in a reasonable position to prevent

1.9 the consumption of alcoholic beverages by a person under the age of 21 years, knowingly

1.10 or recklessly permitted that consumption and the consumption caused the intoxication of

1.11 that person; or (2) sold, bartered, furnished or gave to, or purchased for a person under the

1.12 age of 21 years alcoholic beverages that caused the intoxication of that person is guilty,

1.13 upon a second conviction, of a gross misdemeanor.

1.14 (b) Paragraph (a) does not apply to the landlord or manager of a multiple dwelling

1.15 or rental residential property who does not actively participate in providing an alcoholic

1.16 beverage to a person under the age of 21 years.

1.17 EFFECTIVE DATE. This section is effective August 1, 2011, and applies to crimes

1.18 committed on or after that date.



CJCC Crime Prevention Subcommittee
Meeting Agenda

Kensington (Lower Level Meeting Room)
Winona, MN 55987

MEETING DATE-MONDAY
April 18, 2011 at 2:30 p.m.

1. Call to order-----2:30 p.m.
2. Review/approve minutes from prior meeting.
3. Review/revise/approve Agenda for 4/18/11 meeting.
4. GENERAL BUSINESS
 1. Social Host Ordinance Update
 2. Update on CrimeReports.com
 3. Open Discussion

Set Next Meeting May 16th, 2011 at 2:30 PM

ADJOURN

Crime Prevention Committee Meeting
Winona County Criminal Justice Coordinating Council
April 18, 2011
2:30 p.m. at The Kensington Banquet Room

Present: Kalene Engel, Travis Volkman, Kevin O'Laughlin, Brandon Harris, Dave Brand, Christina Davenport.

1. **Call to Order:** 2:32 PM
2. **Agenda for April 18, 2011 Meeting:** Approved without changes.
3. **Minutes from March 22, 2011:** Approved without changes.
4. **Social Host Ordinance (SHO):** Karin, Kevin O. and Christina met to discuss the SHO. There is interest in bringing this back before the County Board and the County Attorney's Office is looking at the differences in the language used between the City and County versions of the ordinance. One issue that has come up is whether the County has jurisdiction in anywhere other than non-incorporated areas of the County. The County Attorney's Office is also checking into this issue, as well as keeping tabs on a possible state SH statute. Karin wants to meet with Dave Brand to discuss the SHO before it comes back before the Crime Prevention Committee.
5. **Crime Reports:** The implementation of CrimeReports.com continues to move slowly forward. The current hold up is getting CIS to respond and build software that will allow Crime Reports to interface with CIS. CIS is busy with implementing e-Charging, so they likely won't get to Crime Reports programming until the end of May.
6. **Alcohol Issues:** Schyde's recently advertised an All-You-Can-Drink (AUCD) Special whereby, after paying a cover charge, patrons were allowed to purchase a drink for a "silver coin." The Downtown Tavern League bars had an agreement to do away with AUCD specials. Brandon will discuss this with Dan English. The Pub Crawl on the weekend of April 9th/10th was relatively uneventful.
7. **Computer Forensic Station:** The Winona County LEC will soon have a computer forensic station to use for cybercrimes. Travis is already trained in the use of the equipment and other officers will be trained.
8. **Synthetic Drugs:** Kalene asked if the Crime Prevention Committee would be interested in spearheading some type of prevention effort for the ever-increasing synthetic drug problem. She noted that Amy Steinberg (Carmaine's intern) had put together a Powerpoint presentation that she would be presenting at the May CJCC meeting. Committee members seemed very interested in such a project. Kevin O. suggested that we reach out to our legislators, either in person or by letter. Kalene will e-mail the current Powerpoint presentation to committee members. This issue will be again discussed after the presentation at the May CJCC meeting.
9. **Other:** Sheriff Brand will be holding a "Texting While Driving" presentation in the parking lot of the LEC on April 20, 2011 at 1 p.m. There is a Law Enforcement Memorial Ceremony planned for May 18, 2011 at 12:30 p.m. in front of the Law Enforcement Center.

Adjourned 3:10 p.m.

Next Meeting: To Be Announced.

The Crime Prevention Committee did not meet in May



CJCC Crime Prevention Subcommittee
Meeting Agenda

Kensington (Lower Level Meeting Room)
Winona, MN 55987

MEETING DATE-MONDAY
June 20th, 2011 at 2:30 p.m.

1. Call to order-----2:30 p.m.
2. Review/approve minutes from prior meeting.
3. Review/revise/approve Agenda for 6/20/11 meeting.
4. GENERAL BUSINESS
 1. After School Activities Survey Update
 2. Social Host Ordinance Draft
 3. Update on AUCD Specials/Tavern League
 4. Crime Prevention/Community Education (Kevin O.)
 5. Crime Stoppers/Unsolved Crimes (Kevin K.)
 6. Synthetic/Designer Drugs Update
 7. Open Discussion

Set Next Meeting July 18th, 2011 at 2:30 PM

ADJOURN

Crime Prevention Committee Meeting
Winona County Criminal Justice Coordinating Council
June 20, 2011
2:30 p.m. at The Kensington Banquet Room

Present: Travis Volkman, Kevin O’Laughlin, Wayne Valentine, Brandon Harris, Christina Davenport, Tom Williams, Gerry Krage, Dave Brand, Kevin Kearney, Aurea Osgood, Kalene Engel

1. **Call to Order:** 2:35 p.m.
2. **Agenda for June 20, 2011 Meeting:** Approved with the following addition: Add National Night Out.
3. **Minutes from April 18, 2011:** Approved without changes.
4. **After School Activities Survey Update:** Aurea Osgood, WSU Professor, needed some additional information from the committee in preparation for the survey that her Intermediate Social Research Class would be conducting on after school activities in Winona. Our committee would be the “client” who would hire the students to conduct the survey. She would like some members of the group to meet with the class on either August 25th or August 30th at 11:00 a.m. in Minne 242 to be available to answer questions. The group agreed to survey all 5th and 6th grade students at Winona Middle School along with the teachers and a sampling of parents. Kalene will contact the members of the After School Activities workgroup to see who is interested in meeting with the class and reviewing the survey questions. She will also e-mail the information we previously compiled on after school activities in Winona to Ms. Osgood.
5. **Social Host Ordinance (SHO) Draft:** Kevin O. drafted a revised SHO based upon the Scott County SHO. He chose this SHO as a model because it is a county similar in makeup (rural county, lots of municipalities) to Winona County. The new draft includes language which would require the landowner to “know or reasonable should know” that an underage person is consuming or possessing alcohol. Kevin O. noted that thirteen counties in the state currently have a SHO. One unique challenge in a countywide SHO is that it would apply in non-incorporated areas only, such that other cities and incorporated areas would have to adopt the ordinance (which is what happened in Scott County). By consensus, the committee approved the SHO and requested that it be brought to the CJCC Main Council for approval. Dave Brand will also discuss the SHO at the next police chiefs meeting. Assuming the County Board passes the ordinance, additional education/outreach efforts will need to take place for incorporated areas in order to get the SHO passed in those areas.
6. **AUCD Specials/Tavern League:** Previously, members of the Downtown Tavern League had a “gentlemen’s agreement” to stop All You Can Drink (AUCD) specials. Apparently, Schyde’s and Brothers are now offering a variation on the AUCD specials by charging a cover price and then selling a drink for a “silver coin.” It is unclear whether

the Tavern League has met recently. Gerry K. noted that the City Council could look into an ordinance addressing AUCD specials if the bars are no longer able to self-regulate. Mankato may have such an ordinance.

7. **Community Education – Sexual Assault:** Kevin O. noted that the County Attorney's Office feels that there is a need for more community education on the topic of sexual assault. He inquired as to whether the committee would be interested in assisting in this effort. Various venues, including college orientation activities, were discussed. Kevin O. feels that the County Attorney's Office could provide enough speakers, but appropriate venues need to be located. The committee is interested in helping with this effort and it will be placed on next month's agenda.
8. **Crime Stoppers/Unsolved Crimes:** Kevin K. reported that Crime Stoppers would like to bring media attention to unsolved crimes in Winona in the hopes of generating additional leads. There are numerous unsolved crimes which have accumulated over the years. However, in order to focus the public's attention, a suggestion was made to feature only a handful at a time—perhaps a Top Ten list of Unsolved Crimes. Crime Stoppers has a website which could be used to feature the crimes. Public service announcements for this undertaking should be free of charge. This effort could possibly also be combined with CrimeReports.com, once it was up and running. The committee supports this effort and it will be placed on next month's agenda.
9. **Synthetic Drug Update:** Several members of the committee participated in outreach events regarding Synthetic Drugs. Kalene sent information on synthetic drugs to the three legislators serving our area, all of whom responded positively. Legislation was passed which will prohibit the use/possession of many of these drugs, effective July 1st. Kalene and her staff are preparing a display on synthetic drugs for the Winona County Fair.
10. **National Night Out:** Winona's version of National Night Out will be held on August 25, 2011. The same format as last year will be used, with two groups of people visiting various community groups and ending up at the big block party on the east end.
11. **Other:** A tour of Family and Children's Center is scheduled for Wednesday, June 22, 2011 at noon. Please RSVP to Kevin O. if you plan on attending.

Adjourned: 3:45 p.m.

Next meeting: July 18, 2011 at 2:30 p.m.

SOCIAL HOST ORDINANCE

Section 1. Title and Authority. The Winona County Board of Commissioners desires to protect the health, safety and welfare of all persons living in and visiting the County. The use of alcohol by persons under the age of twenty-one (21) is prohibited by State statute. This ordinance prohibits, and establishes penalties for any person hosting an event or gathering where alcohol is present and being possessed or consumed by persons under twenty-one (21) years of age. This ordinance is enacted pursuant to Minn. Stat. §145A.05, subdivision 1.

Section. 2. Purpose and Findings. The Board of Commissioners of Winona County intends to discourage underage possession and consumption of alcohol, even if done within the confines of a private residence, and intends to hold persons criminally responsible who host events or gatherings where persons under 21 years of age possess or consume alcohol regardless of whether the person hosting the event or gathering supplied the alcohol. The Board of Commissioners of Winona County finds that:

- (a) Events and gatherings held on private or public property where alcohol is possessed or consumed by persons under the age of twenty-one are harmful to those persons and constitute a potential threat to public health requiring prevention or abatement.
- (b) Prohibiting underage consumption acts to protect underage persons, as well as the general public, from injuries related to alcohol consumption, such as alcohol overdose or alcohol-related traffic collisions.
- (c) Alcohol is an addictive drug which, if used irresponsibly, could have drastic effects on those who use it as well as those who are affected by the actions of an irresponsible user.
- (d) Often, events or gatherings involving underage possession and consumption occur outside the presence of parents. However, there are times when the parent(s) is/are present and, condone the activity, and in some circumstances provide the alcohol.
- (e) Even though giving or furnishing alcohol to an underage person is a crime, it is difficult to prove, and an ordinance is necessary to help further combat underage consumption.
- (f) A deterrent effect will be created by holding a person criminally responsible for hosting an event or gathering where underage possession or consumption occurs.

Section. 3. Definitions. For purposes of this ordinance, the following terms have the following meanings:

- (a) Alcohol. "Alcohol" means ethyl alcohol, hydrated oxide of ethyl, or spirits of wine, whiskey, rum, brandy, gin, or any other distilled spirits including dilutions and mixtures thereof from whatever source or by whatever process produced.
- (b) Alcoholic beverage. "Alcoholic beverage" means alcohol, spirits, liquor, wine, beer, and every liquid or solid containing alcohol, spirits, wine, or beer, and which contains one-half of one percent or more of alcohol by volume and which is fit for beverage purposes either alone or when diluted, mixed, or combined with other substances.
- (c) Event or gathering. "Event or gathering" means any group of three or more persons who have assembled or gathered together for a social occasion or other activity.
- (d) Host. "Host" means to aid, conduct, allow, entertain, organize, supervise, control, or permit a gathering or event, whether that host is present or not.
- (e) Parent. "Parent" means any person having legal custody of a juvenile:
 - (1) As natural, adoptive parent, or step-parent;
 - (2) As a legal guardian; or
 - (3) As a person to whom legal custody has been given by order of the court.
- (f) Person. "Person" means any individual, partnership, co-partnership, corporation, or any association of one or more individuals.
- (g) Residence or Premises. "Residence" or "Premises" means any home, land, apartment, condominium, hotel or motel room, or other dwelling unit, or a hall or meeting room, or any other place of assembly, public or private, whether occupied as a dwelling or for any social function, and whether owned, leased, or rented.
- (h) Underage Person. "Underage person" is any individual under twenty-one (21) years of age.

Section. 4. Prohibited Acts.

- (a) It is unlawful for any person(s) to:
 - (1) host or allow an event or gathering;
 - (2) at any residence, premises, or on any other private or public property;
 - (3) where alcohol or alcoholic beverages are present;
 - (4) when the person knows or reasonably should know that an underage person will or does
 - (i) consume any alcohol or alcoholic beverage; or
 - (ii) possess any alcohol or alcoholic beverage with the intent to consume it; and
 - (5) the person fails to take reasonable steps to prevent possession or consumption by the underage person(s).

(b) A person is criminally responsible for violating Section 4 of this ordinance if the person intentionally aids, advises, hires, counsels, or conspires with or otherwise procures another to commit the prohibited act.

Section 5. Exceptions.

(a) This ordinance does not apply to conduct solely between an underage person and his or her parents while present in the parent's household.

(b) This ordinance does not apply to legally protected religious observances.

(c) This ordinance does not apply to retail intoxicating liquor or 3.2 percent malt liquor licensees, municipal liquor stores, or bottle club permit holders who are regulated by Minn. Stat. § 340A.503, subd.1(a)(1).

(d) This ordinance does not apply to situations where underage persons are lawfully in possession of alcohol or alcoholic beverages during the course and scope of employment.

Section 6. Enforcement. This ordinance can be enforced by any police officer, sheriff's deputy, or licensed peace officer in the county.

Section 7. Severability. If any section, subsection, sentence, clause, phrase, word, or other portion of this ordinance is, for any reason, held to be unconstitutional or invalid, in whole, or in part, by any court of competent jurisdiction, such portion shall be deemed severable, and such unconstitutionality or invalidity shall not affect the validity of the remaining portions of this law, which remaining portions shall continue in full force and effect.

Section 8. Penalty. Violation of Section 4 of this ordinance is a misdemeanor.

Section 9. Effective Date. This ordinance shall take effect thirty (30) days following its final passage and adoption.



CJCC Crime Prevention Subcommittee
Meeting Agenda

Kensington (Lower Level Meeting Room)
Winona, MN 55987

MEETING DATE-MONDAY
July 18, 2011 at 2:30 p.m.

1. Call to order-----2:30 p.m.
2. Review/approve minutes from prior meeting.
3. Review/revise/approve Agenda for 7/18/11 meeting.
4. GENERAL BUSINESS
 1. Social Host Ordinance Update
 2. Update on CrimeReports.com
 3. AUCD Specials Review
 4. Community Education on Sexual Assault
 5. Open Discussion

Set Next Meeting August 15th, 2011 at 2:30 PM

ADJOURN

Crime Prevention Committee Meeting
Winona County Criminal Justice Coordinating Council
July 18, 2011
2:30 p.m. at The Kensington Banquet Room

Present: Travis Volkman, Kevin O'Laughlin, Tim Parker, Brandon Harris, Christina Davenport, Tom Williams, Gerry Krage, Katie Johnson

1. **Call to Order:** 2:34 p.m.
2. **Agenda for July 18, 2011 Meeting:** Approved without changes.
3. **Minutes from June 20, 2011 Meeting:** Approved without changes.
4. **Social Host Ordinance (SHO) Update:** Travis brought the SHO draft to the CJCC. Two members, Mena Kaehler and Judy Gilow, had concerns about the SHO and it was tabled by the CJCC, pending further information. Discussion was had on giving informational presentations to townships within the county and to the County Board on the SHO. It is believed that some people are misinterpreting the intent/purpose and enforcement of the SHO and that is causing some resistance. Duane Hebert would like the committee to find some statistics to show how other counties have been affected by implementing a SHO. A workgroup consisting of Kevin O., Travis, and Gerry, was created to contact Duane Hebert and discuss next steps. The workgroup will report back to the committee at next month's meeting.
5. **CrimeReports.com Update:** Delays within CIS has prevented CrimeReports.com from moving forward. Local law enforcement departments are considering a new software vendor, LETG, which has CrimeReports.com built into it. CrimeReports.com has been placed on hold until a decision regarding LETG has been made.
6. **AUCD Specials/Tavern League:** It is believed that Brothers, Schydes, and McCunes are offering AUCD specials. Discussion was had on enacting an ordinance that would prohibit AUCD specials. Mankato's AUCD ordinance could be used as an example. It was also proposed that as a condition of Best Practices, members could not offer AUCD specials. The committee agreed that a good first step would be to discuss this with the Tavern League. Travis will talk with Kevin K. and Dan English about bringing this to the Tavern League and having the Tavern League create another voluntary agreement between Downtown Establishments in which they would not offer AUCD specials.
7. **Community Education – Sexual Assault:** Kevin O. reported that the County Attorney's Office is looking into bringing in a speaker to speak on this issue to students at WSU and SMU, along with a public presentation focused at students. The County Attorney's Office is discussing a venue and how it will be advertised.
8. **Other:** During the LETG presentations, warrants were brought up. Other jurisdictions have offered individuals \$25.00, or some reward, for turning in an individual with a warrant that leads to that individual's arrest. Tom Williams discussed the Alternative Enforcement grant that the Winona Police Department was recently awarded for targeting fake IDs.

Adjourned: 3:11 p.m.

Next meeting: August 15, 2011 at 2:30 p.m.

Crime Prevention Committee
August 15, 2011

Due to multiple workgroup meetings, the August, 2011 Crime Prevention Committee was postponed until the September 19, 2011 meeting.

Kalene Engel

From: Travis Volkman [travisv@hbc.com]
Sent: Saturday, August 13, 2011 12:18 AM
Travis Volkman; Tim Parker; Steve Baumgart; brmm84@hbc.com; Dan English; Dave Brand; Deb Salyards; Jessica Radke; Joyce Packard; Kalene Engel; Kevin Kearney; Kevin O'Laughlin; Tom Williams; Vicky English; Christina Davenport; Gerry Krage
Subject: Crime Prevention Meeting (Postponed)
Attachments: 2011.07.18 Crime Prevention Minutes.doc
Importance: High

Crime Prevention Partners,

Due to there being multiple sub-committee meetings this month (After School Workgroup and Social Host Workgroup) that are covering a lot of the information that would be brought up at the full Crime Prevention Committee. I am postponing this Monday's Crime Prevention Committee meeting until next month (September 9/19/11 at 1430 hrs). If there is any information that you feel is necessary for the group to hear before the meeting, feel free to shoot me an e-mail and we can deal with it accordingly.

Also, please review July's Crime Prevention Committee meeting minutes that are attached and advise if you see any revisions that are necessary before being distributed to the full CJCC in early September.

Finally, to fill everyone in on what went on at the After School Workgroup meeting on Friday:

We met with the Winona State instructor again and briefly went over the survey project that we are having her class due this fall. After ensuring we are all on the same page as to the expectations and commitments that can be expected from the students during the project and previewing a similar survey that was sent out to CFC parents last spring, it was decided that some members of the workgroup (Burt, Kalene, Christina, and Travis) will go to Winona State on 8/25/11 at 30 AM and meet with the students to give a brief introduction as to who we are and what we are looking for. The students will then devise a plan and eventually provide a proposed survey for our group to review before being implemented to the 5th and 6th graders, their teachers, and a sampling of their parents. If anyone is interested in being a part of the crew that goes to Winona State on 8/25, feel free to contact me or Kalene.

Sorry for the late notice on this e-mail but the social host group was scheduled to meet this past week and their meeting had to be postponed until next week.

As always, feel free to shoot me an e-mail with any questions or concerns.

Regards,

Travis



CJCC Crime Prevention Subcommittee
Meeting Agenda

Kensington (Lower Level Meeting Room)
Winona, MN 55987

MEETING DATE-MONDAY
September 19, 2011 at 2:30 p.m.

1. Call to order-----2:30 p.m.
2. Review/approve minutes from prior meeting.
3. Review/revise/approve Agenda for 9/19/11 meeting.
4. GENERAL BUSINESS
 1. Social Host Ordinance Update (Kevin O./Travis)
 2. Tavern League Meeting Update (Kevin K./ Dan or Brandon)
 3. After School Activity Workgroup Update (Group Members)
 4. Crime Prevention Strategic Planning Review (Travis/Kalene)
 5. National Night Out (Kevin K.)
 6. Open Discussion

Set Next Meeting October 17th, 2011 at 2:30 PM

ADJOURN

Crime Prevention Committee Meeting
Winona County Criminal Justice Coordinating Council
September 19, 2011
2:30 p.m. at The Kensington Banquet Room

Present: Travis Volkman, Kevin O'Laughlin, Audrey Bauer, Kevin O'Laughlin, Burt Mohs, Christina Davenport, Gerry Krage, Melissa Murphy, Vicki English, Alex Kromminga, Kevin Kearney

1. **Call to Order:** 2:35 p.m.
2. **Agenda for September 19, 2011 Meeting:** Approved without changes.
3. **Minutes from July 18, 2011 Meeting:** Approved without changes.
4. **Social Host Ordinance (SHO) Update:** The workgroup consisting of Kevin O., Travis, Karin and Duane Hebert met to discuss the SHO. Duane then met with Mena Kaehler and Judy Gilow, who had some questions for the workgroup, primarily regarding enforcement of the SHO. The workgroup will continue to meet to address any lingering questions, then bring the SHO back before the CJCC for approval.
5. **Tavern League/Downtown Bar Activity:** The Tavern League met recently with approximately 6 bars represented. The League is beneficial in that it keeps the lines of communication open and provides a forum for law enforcement to bring attention to issues so that the bars can self-correct. Issues that were brought up recently included glass and vomit in front of downtown businesses, as well as glass being swept into the drains. Kevin K. noted that the increased foot patrols have helped control the downtown traffic and inappropriate behavior. WSU is contributing money to the cost of foot patrols, allowing the City to expand its efforts. It may be possible to have police reserves walk along on the foot patrol with regular officers.
6. **Retailer Training:** Kevin K will be doing alcohol retainer training on October 11, 13 and 14th. The number of people trained has skyrocketed since the Best Practices Program was implemented.
7. **After School Programming:** On August 25th, members of the workgroup met with the WSU students who will be performing the research. They are currently working on putting together a survey for the students, parents and teachers regarding after school activities. We will receive monthly updates from them.
8. **Restorative Justice on Campus:** Alex Kromminga is the new Conduct Officer at WSU, replacing Jon Ferden. Alex, Vicki, Karen Johnson (of WSU), Karin Sonneman, Matt Hudson and Kevin Burke are scheduled to meet on October 6th to discuss the coordination of the WSU RJ Program and the Winona County diversion programs. Committee members suggested that Jessica Radke, Mike Flaherty and possibly also Tom Williams be invited to the meeting.
9. **Operation Fake-Out:** Kevin K. is seeking input on ideas for developing and implementing the fake ID grant that his office received. Travis, Audrey and Christina offered to be on a workgroup to discuss and develop the program.
10. **Sexual Assault Education:** Kevin O. announced that Steven Thompson will be present in Winona during early October to give several presentations related to sexual assaults. He will be giving a presentation at the County Boardroom on October 7, 2011 from 9 a.m. to noon. Kevin suggested that this topic might be a good issue for the Crime Prevention Committee to address in the ensuing year.

11. **National Night Out:** National Night Out was held on August 25, 2011 and was a huge success. Since it was held, more people have volunteered to host block parties for next year. Thanks to Kevin K. for spearheading this event!

12. **Strategic Planning:** The committee reviewed the Committee Action Plan distributed by Kalene. After discussion, the committee adopted the following as its direction for 2012:

- Passage of county-wide social host ordinance
- Completion of the After School Activities survey and implementation of recommendations that flow from that survey
- Development and implementation of the Operation Fake-Out Program
- Expansion of Restorative Justice on campus
- Increased sexual assault education

Adjourned: 3:35 p.m.

Next meeting: August 15, 2011 at 2:30 p.m.



CJCC Crime Prevention Subcommittee
Meeting Agenda

Kensington (Lower Level Meeting Room)
Winona, MN 55987

MEETING DATE-MONDAY
October 17, 2011 at 2:30 p.m.

1. Call to order-----2:30 p.m.
2. Review/approve minutes from prior meeting.
3. Review/revise/approve Agenda for 10/17/11 meeting.
4. GENERAL BUSINESS
 1. Social Host Ordinance Update (Kevin O./Travis)
 2. After School Activity Workgroup Update
 3. Operation Fake Out
 4. Crime Free Multi-Housing (Gerry)
 5. WSU Restorative Justice Program
 6. Open Discussion

Set Next Meeting November 21st, 2011 at 2:30 PM

ADJOURN

Crime Prevention Committee Meeting
Winona County Criminal Justice Coordinating Council
October 17, 2011
2:30 p.m. at The Kensington Banquet Room

Present: Travis Volkman, Burt Mohs, Gerry Krage, Vicki English, Kevin Kearney, Kalene Engel, Craig Heinrichs, Tim Parker

1. **Call to Order:** 2:30 p.m.
2. **Agenda for October 17, 2011 Meeting:** Approved with addition of agenda item for Iowa City Drink Specials Ordinance.
3. **Minutes from September 19, 2011 Meeting:** Approved without changes.
4. **Social Host Ordinance (SHO) Update:** The County Attorney's office is working on minor modifications to the language of the SHO. Duane Hebert has also asked for statistics regarding SHO.
5. **After School Activities:** Aurea Osgood has had some difficulty getting the approval of the school district administration. After a few phone calls and e-mails, things appear to be back on track.
6. **Operation Fake-Out:** Kevin K. is still soliciting ideas for how to tweak the Fake ID grant. When he discussed fake ID's at his recent retailer training, Kevin sensed that some of the younger bartenders were resistant, so he feels that Operation Fake-Out will be even more of a challenge. Better compliance could be achieved if the bar itself was held accountable; however, it is really the fake ID owners who should be held accountable, as well as the providers of those IDs. Additionally, the direction to the bartenders needs to come from management. Kevin will set up a meeting of the workgroup via e-mail, including Anne Draskowski (Kalene's paralegal) on the workgroup.
7. **Crime Free Multi-Housing (CFMH):** Gerry Krage recently attended a presentation on CFMH which he would like the Committee to consider. This program is somewhat like the Best Practices Program in that when certain requirements are met by multi-family housing owners, they become a member of the CFMH and receive certain perks. Kevin K. was aware of the program and Travis noted that Goodview is using some of the techniques for a trailer park in Goodview. Gerry will do more research on the program and report back at the next meeting.
8. **Iowa City Drink Specials Ordinance:** Kevin K. read excerpts from an Iowa City Ordinance relating to drink specials. To his knowledge, there have been no legal challenges to the ordinance. Gerry noted that from a public health perspective, the City Council might have an interest in pursuing such an ordinance that is intended to address binge drinking concerns. He noted that the ordinance could benefit businesses by leveling the playing field and asked Kevin to have the Downtown Tavern League review the ordinance and provide feedback.
9. **Restorative Justice at WSU:** On October 6th, WSU representatives met with Winona County representatives to talk about the potential of working together to promote restorative justice at WSU. WSU would like to use restorative justice for victim offenses (as opposed to status offenses, like minor consumption). The discussion centered around what WSU would like to gain from such a program. Future meetings will be scheduled to work out the details.

Adjourned: 3:20 p.m.

Next meeting: November 21, 2011 at 2:30 p.m.



CJCC Crime Prevention Subcommittee
Meeting Agenda

Kensington (Lower Level Meeting Room)
Winona, MN 55987

MEETING DATE-MONDAY
November 21, 2011 at 2:30 p.m.

1. Call to order-----2:30 p.m.
2. Review/approve minutes from prior meeting.
3. Review/revise/approve Agenda for 10/17/11 meeting.
4. GENERAL BUSINESS
 1. Crime Free Multi-Housing (Gerry)
 2. Tavern League Meeting Review (Kevin)
 3. Operation Fake Out Update (Kevin)
 4. After School Activities Survey Update (Kalene)
 - Surveys Received as of 11/15/11
 - ✓ 163 6th Grader Surveys
 - ✓ 209 5th Grader Surveys
 - ✓ 10 Teacher Surveys
 - ✓ 1 Parent Survey*
 5. Social Host Update ? (Kevin/Christina)
 6. New Items

Set Next Meeting

ADJOURN

Crime Prevention Committee Meeting
Winona County Criminal Justice Coordinating Council
November 21, 2011
2:30 p.m. at The Kensington Banquet Room

Present: Travis Volkman, Burt Mohs, Kevin Kearney, Kalene Engel, Tim Parker, Christina Davenport, Tom Williams, Brandon Harris

1. **Call to Order:** 2:35 p.m.
2. **Agenda for November 21, 2011 Meeting:** Approved without changes.
3. **Minutes from October 18, 2011 Meeting:** Approved without changes.
4. **Tavern League/Fake Out:** Kevin K. attended a Downtown Tavern League meeting last week and discussed the Operation Fake Out Program. The meeting was attended by approximately 10 bar owners/managers and went well. Kevin provided information about how to identify fake IDs and distributed an incident form for the bars to use when confiscating fake IDs. Kevin will continue to provide education to bar owners. Christina will look into what ID manufacturers could be charged with. All-U-Can-Drink Specials were not discussed while Kevin was at the meeting.
5. **Crime Free Multi-Housing (CFMH):** Because Gerry Krage was not at the meeting, this issue was tabled until the next meeting.
6. **Social Host Ordinance (SHO) Update:** Kevin O. was not present to give an update on the status of the SHO.
7. **After School Activities:** The surveys have been distributed and the following have been received: 370 student surveys, 10 teacher students, 45 parent surveys. The parent surveys are being returned by mail, so they will continue to trickle in. The workgroup members will be attending the Social Research class on December 8th to receive the survey results and recommendations.
8. **MN-SCAM:** Kevin K. is doing outreach presentations on common scams in the area. The COD Committee is considering doing further education on scams by way of flyers distributed in papers/utility bills and or public service announcements.

Adjourned: 3:15 p.m.

Next meeting: December 19, 2011 at 2:30 p.m.

Crime Prevention Committee Meeting
Winona County Criminal Justice Coordinating Council
December 19, 2011
2:30 p.m. at The Kensington Banquet Room

Present: Dave Brand, Burt Mohs, Gerry Krage, Christina Davenport, Kalene Engel, Travis Volkman

1. **Call to Order:** 2:35 p.m.
2. **Agenda for December 19, 2011 Meeting:** Approved without changes.
3. **Minutes from November 21, 2011 Meeting:** Approved without changes.
4. **Crime-Free Multi Housing (CFMH):** Gerry distributed information on the basic requirements and benefits of CFMH (attached). Several Minnesota communities have adopted CFMH. Both the Winona Landlord's Association and City of Winona might be interested in some of the concepts of CFMH. Gerry will talk with Kevin K. about CFMH and this item will be put on January agenda.
5. **Operation Fake-Out:** Because Kevin Kearney was not at the meeting, this issue was tabled until the next meeting.
6. **House Fires Meeting:** Gerry Krage reported that there is a meeting scheduled for December 20, 2011 at the Veteran Center on Sarnia to discuss the three recent questionable fires in the 2nd Ward in Winona. The police and fire department will be present to answer questions.
7. **Social Host Ordinance (SHO) Update:** Christina reported that the County Attorney's office is still working on resolving language issues so that rural constituents would be more comfortable with the SHO.
8. **After School Activities:** Several workgroup members attended the Social Research class on December 8th to receive the survey results and recommendations. Unfortunately, at the time of the presentation, some of the surveys from the parents and teachers were not yet received, so the results needed to be updated. Additionally, because of the timing of the survey, some of the questions were not as helpful as they could have been. Aurea Osgood had planned to be at the Crime Prevention Meeting to discuss some updated results, but was not present. This item will be placed on the January agenda and Aurea will be invited to come to share updated results.

Adjourned: 3:05 p.m.

Next meeting: January 23, 2012 at 2:30 p.m.



MINNESOTA

CRIME PREVENTION ASSOCIATION

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- Training & Events
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Crime Free Multi Housing

Crime Free Multi-Housing

Working to keep criminal activity out of rental property.

What is Crime Free Multi-Housing?

Crime Free Multi-Housing (CFMH) is a program designed to make multi-family dwellings safe and desirable places to live. CFMH is pro-property manager, pro-resident, and anti-crime.

The program uses a unique three-phase approach that ensures resident friendly techniques will be applied to maintain crime prevention goals. The three components that make up the program are:

1. Management training
2. Security assessment
3. Resident training/crime watch

Benefits of the Crime Free Multi-Housing Program

Management Benefits:

- A stable, more satisfied resident base
- Increased demand for rental units with a reputation for active management
- Lower maintenance and repair costs
- Increased property values
- Improved personal safety for tenants, managers, and owners
- More time for routine management and less time on crisis control
- More appreciative neighbors

Law Enforcement Benefits:

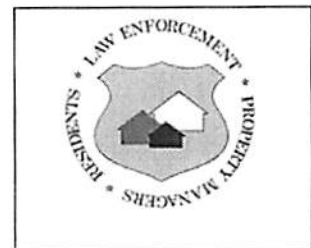
- Tried and true crime prevention methods
- Proven drop in calls for service by up to 67%
- Improved quality of life for the community at large
- Teaches property managers and residents how to work with police and neighbors to keep drugs and other illegal activity out of rental property
- A community oriented policing approach to crime prevention.

THE THREE PHASES OF THE PROGRAM

Phase One – Management training (Day One training)
Resident managers (and/or property owners) attend an eight-hour seminar presented by police, fire, public housing and others.

Managers learn:

- Use crime prevention on their property
- Benefits of applicant screening



[Crime Free Lease Addendum \(English\)](#)

- Tips to strengthen rental agreements
- How to become a proactive property manager
- How to maintain a fire safe environment
- The warning signs of drug activity
- Actions to take if they suspect illegal activity on their property
- The role of the police
- Crisis resolution and the eviction process
- In order to be a Crime Free Multi-Housing Program Coordinator, you must attend the above training plus a "Day 2" training.

Phase Two – Security Assessment

This phase will certify that the rental property has met the security requirements for the tenant's safety, which include:

- Single cylinder dead bolt locks
- Security strike plates with 3—inch screws
- Door viewers (peep holes)
- Windows with adequate locks and anti-lift/anti-remove mechanisms for sliding doors
- Adequate security lighting

Phase Three – Resident Training

A meeting is held for the residents where crime watch and crime prevention techniques are discussed. The police, resident managers and residents work together to promote a "community." Topics discussed include:

- Personal safety tips
- Using 9-1-1
- Being proactive and getting to know your neighbors
- Operation Identification

How Do I Get Started?

Contact [Angela Haseman](#) (763) 509-5147 for more information or check the [Training and Events Calendar](#) for upcoming day one and day two training dates.

 [Crime Free Lease Addendum \(English\)](#) (pdf)

Maryam Saad * c/o MN Crime Watch * 1430 Maryland Ave. E. * St. Paul, MN 55106 * 651-793-1109 * Maryam.Saad@state.mn.us

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