



CJCC Crime Prevention Subcommittee
Meeting Agenda

Kensington (Lower Level Meeting Room)
Winona, MN 55987

MEETING DATE-MONDAY
January 28th, 2013 at 2:30 p.m.

1. Call to order-----2:30 p.m.
2. Review/approve minutes from prior meeting.
3. Review/revise/approve Agenda for 1/28/13 meeting.
4. GENERAL BUSINESS
 1. Drug Free Communities Support Program (Kalene)
 2. Member Invitation to Live Well Winona (Kevin)
 3. DARE Grant Opportunity (Travis)
 4. Community Responsibility Council Update (Vicki)
 5. Restorative Justice Fundraiser (Nicole)

Set Next Meeting February 18th, 2013 at 2:30 PM

ADJOURN

Crime Prevention Committee Meeting
Winona County Criminal Justice Coordinating Council
January 28, 2013
2:30 p.m. at The Kensington Banquet Room

Present: Travis Volkman, Kevin O’Laughlin, Gerry Krage, Nicole Thompson, Audrey Bauer, David Brand, Kalene Engel, Kevin Kearney

1. **Call to Order:** 2:36 p.m.
2. **Minutes for for November 19, 2012:** Approved without changes.
3. **Livewell Winona Invitation (Kevin Kearney):** Livewell is fairly new wellness organization in Winona County, with business offices located in the Huff & Sarnia minimall, next to Back to Health Chiropractic. The two coordinators are Janneke Quick and Stacey Sadowski and the organization is currently funded through donations. Its purpose is to promote healthy living and wellness in the Winona area. Kevin has helped Livewell with a few projects, including CompuKid. Most recently, at the request of the Community Outreach and Diversity Committee, he met with representatives of Livewell and the Department of Corrections to discuss the formation of a support group for families of individuals using and experiencing the effects of synthetic drugs. The committee agreed that Livewell Winona coordinators would make a good addition to the Crime Prevention Committee. Kalene will extend an invitation to the coordinators.
4. **Drug Free Communities Support Program (Kalene Engel):** One of the projects that Livewell Winona has been working on is organization a “Drug Free Coalition” consistent with a federal SAMHSA grant with provides funding for a Drug Free Communities Support Program (DFC). The DFC provides up to \$125,000 in annual funding over a five year period to community-based coalitions that organize to prevent youth substance use. The funding cannot be used for direct programs, but can be used to fund coordinators who would coordinate the support program. The grant application sets forth some very specific requirements as to what must be in place in a community in order to qualify for the grant. One of these requirements is a coalition, consisting of representatives from at least 12 sectors. It is not clear whether our community meets the qualifications to apply this year, but can follow the roadmap set out by the grant application to do so next year. Kalene has attended several meetings regarding the grant opportunity and will be attending a webinar later this week. Since many of the projects/initiatives that the Crime Prevention Committee has undertaken or is considering have to do with alcohol and drugs, Kalene suggested including the DFC as an agenda item on future agendas so that regular updates can be provided to committee members.
5. **DARE Grant Opportunity (Kalene Engel):** When this item was originally included on the agenda, it was thought that the DFC grant could be used to provide funding to expand the DARE Program. Unfortunately, this is not the case. However, an expansion of the DARE Program may be one of the projects that the Drug Free Coalition could undertake.

6. **Community Responsibility Panel Update (Kevin Kearney):** The Community Responsibility Panel is run through the County Attorney's Office and brings the Restorative Justice principles to adult offenses. A few conferences/circles have been held to date and some areas for improvement were identified. Since the initial training was done about 1.5 years ago, there was a delay between the initial training and actual conferences. The council has decided to take a step back and focus on recruiting more facilitators and retraining before doing more conferences.
7. **Restorative Justice Fundraiser (Nicole Thompson):** Restorative Justice is holding a Dad's Belgium Waffles Fundraiser on Saturday, February 16, 2013 from 9:00 a.m. to noon at the VFW Club. Tickets are on sale at the courthouse for \$8/adults and \$4/ages 6-12. All funds raised are used for program expenses of Restorative Justice. Please pass the word as a minimum number of tickets must be sold to cover costs.
8. **Disruptive Intoxication Ordinance (Kevin Kearney):** Kevin became aware of a "disruptive intoxication ordinance" that is in force in the City of St. Cloud. The ordinance would provide law enforcement with another tool to deal with individuals who are acting under the influence. Sargeants on the night shift felt that such an ordinance would be beneficial and a good fit for the City, suggesting that the fine be set higher and some of the money be used for detox, transportation or other associated expenses. Kevin will provide a copy of the ordinance for Committee members and will consult area prosecutors to seek their input on the ordinance.
9. **Drink Specials (Kevin O'Laughlin):** Kevin O'Laughlin has noticed a recurrence of drink specials. The Tavern League appears to be somewhat inactive, so the communication between bars regarding drink specials may not be as good as it was previously. Gerry noted that the previous mayor had a discussion with tavern owners when issues arose. He will talk to the current mayor about possibly getting together with tavern owners to discuss, among other things, drink specials and ideas for designated drivers. Kevin Kearney will bring information on drink special ordinances to the next meeting.

Adjourned: 3:10 p.m.

Next meeting: Monday, February 18, 2013 at 2:30 p.m. at Kensington Banquet Room.



CJCC Crime Prevention Subcommittee
Meeting Agenda

Kensington (Lower Level Meeting Room)
Winona, MN 55987

MEETING DATE-MONDAY
February 25th, 2013 at 2:30 p.m.

1. Call to order-----2:30 p.m.
2. Review/approve minutes from prior meeting.
3. Review/revise/approve Agenda for 2/25/13 meeting.
4. GENERAL BUSINESS
 1. LiveWell Winona member introduction (Travis)
 2. Drug Free Community Support Program (Kalene)
 3. Disruptive Intoxication Ordinance (Kevin K.)
 4. Community Responsibility Panel Update (Vicki)
 5. Review of Drink Special Ordinances (Kevin K.)


Set Next Meeting March 18th, 2013 at 2:30 PM

ADJOURN

Crime Prevention Committee Meeting
Winona County Criminal Justice Coordinating Council
February 25, 2013
2:30 p.m. at The Kensington Banquet Room



Present: Travis Volkman, Kevin O'Laughlin, Gerry Krage, Nicole Thompson, Kalene Engel, Kevin Kearney, Christina Davenport, Stacie Sadowski, Dave Brand, Thomas Schram

1. **Call to Order:** 2:32 p.m.
2. **Minutes for January 28, 2013:** Approved without changes.
3. **Agenda for February 25, 2013:** Approved without changes.
4. **Livewell Winona Invitation (Kevin Kearney):** LiveWell Winona is a new non-profit focused on promoting health and wellness in all areas, and as such is involved with everything from organizing run-walks to combating substance-abuse. They are interested in ensuring that duplication of efforts does not occur, and that all resources are being used most effectively. LiveWell will present to the CJCC at the March meeting.
5. **Drug-Free Community Support Program (Kalene Engel):** The CJCC is not in position to apply for this grant this year. They will look at possible mentor grants and start the planning process for next year. Possible mentor agencies include Goodview and La Crosse.
6. **Community Responsibility Panel Update (Kevin Kearney):** CRC has not had any meetings in the last month.
7. **Disruptive Intoxication Ordinance (Kevin Kearney):** There is discussion of a possible Disruptive Intoxication Ordinance. It is based off of an ordinance currently in place in St. Cloud, and the intention is to give police officers a tool for maintaining order without having to use the greater charge of disorderly conduct. Kevin will meet with Mike Flaherty to discuss the ordinance, and he and Mike will attend the next meeting to work on the specifics.
8. **Drink Special Ordinance (Kevin Kearney):** Kevin distributed a possible drink special ordinance, with this particular iteration being from Iowa City. The concern is that drink specials encourage reckless and disruptive behavior. Previously, the bars had in place a gentleman's agreement to not use drink specials, but with new ownership this has not been followed. The committee feels this ordinance is part of a larger conversation about bar owner education and training, and will organize a meeting with bar owners in which this ordinance, and any other issues, will be discussed.

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9. **Open Discussion:** Sheriff Dave Brand relates that the County PD will be holding active shooter training at area schools. They will also be holding alcohol training with area retailers to help encourage best practices.

Adjourned: 3:15 p.m.

Next meeting: Monday, March 18 at 2:30 p.m. at Kensington Banquet Room.



Drink special ordinance

LIMITATIONS ON SALES:

- A. **Unlawful:** It shall be unlawful for a holder of a liquor control license, or wine permit or beer permit, or its employees or agents, to do any of the following:
1. Sell, offer to sell, dispense or serve for on premises consumption, two (2) or more servings of any alcoholic liquor, wine, or beer to any one person for the price of one such drink.
 2. Sell, offer to sell, dispense or serve for on premises consumption an unlimited number of servings of alcoholic liquor, wine, or beer for a fixed price or an unlimited number of servings for free.
 3. Increase the volume of alcoholic liquor contained in a drink, for on premises consumption, without proportionally increasing the price charged for such drink.
 4. Dispense or serve for on premises consumption, more than two (2) containers of any alcoholic liquor, wine, or beer at any one time to any one person. For purposes of this section a "container" is a receptacle, such as a glass or a cup, that holds a substance or substances.
 5. Encourage or permit any game or contest or tournament of any kind which involves drinking any alcoholic liquor, wine, or beer or the awarding of alcoholic liquor, wine, or beer as a prize.
 6. Dispense, pour, or otherwise serve any alcoholic liquor, wine, or beer directly into a person's mouth.
- B. **Exceptions:** Nothing in subsection A of this section shall be construed to prohibit a holder of a liquor control license, or wine, or beer permit, or its employees or agents, from including servings or drinks of alcoholic liquor, wine, or beer as part of a hotel or motel package which includes overnight accommodations.

___#___ Disruptive Intoxication

___#___: Declaration of Policy. It is the policy of the City of Winona to provide for the safety, health and welfare of the public while prohibiting certain harmful conduct of intoxicated persons.

___#___: Definitions.

Subd. 1. Public Place: includes a building or place controlled by the City, a School, a place of worship, any public street, including public sidewalk, alley, walk or other publicly owned lands. Public place excludes the premises of a licensed alcohol establishment.

Subd. 2. Intoxicated Person. A person who is presently impaired, mentally or emotionally, as a result of the presence of alcohol, drugs or a controlled substance in the person's body. Evidence of the intoxicated person may include, but is not limited to, any combination of the following indicators:

- (a) Odor of intoxicants on the breath,
- (b) Bloodshot, watery eyes,
- (c) Dilated pupils,
- (d) Stumbling or staggering
- (e) Slurred speech
- (f) Failure of Standardized Field Sobriety Test
- (g) Failure of Drug Recognition Protocol
- (h) Alcohol concentration of .08 or more.

Subd. 3. Public Disruption. Conduct by an individual to include loud, boisterous, yelling, urinating in public, lewd or combative conduct, or disobeying a police officer's lawful command.

___#___: Disruptive Intoxication: No person, while intoxicated, in a public place shall conduct him or herself so as to be a danger to themselves or others and/or engage in a public disruption.

___#___: Sobriety Testing. No person shall be cited under this section without first having been offered and failed the Standardized Field Sobriety Test of a Portable Breath Test (PBT); however, a person incapable and/or having refused Field Sobriety Testing or a PBT may still be cited under the criteria set for in Section ___#___.

___#___: Petty Misdemeanor. A violation of this Section is designated a petty misdemeanor.



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Kensington (Lower Level Meeting Room)
Winona, MN 55987

MEETING DATE-MONDAY
March 18th, 2013 at 2:30 p.m.

1. Call to order-----2:30 p.m.
2. Review/approve minutes from prior meeting.
3. Review/revise/approve Agenda for 2/25/13 meeting.
4. GENERAL BUSINESS
 1. Disruptive Intoxication Ordinance (Kevin K., Mike Flaherty)
 2. Drink Specials Ordinance (Kevin K.)
 3. Crime Mapping (Travis V.)


Set Next Meeting April 15th, 2013 at 2:30 PM

ADJOURN

Crime Prevention Committee Meeting
Winona County Criminal Justice Coordinating Council
March 18, 2013
2:30 p.m. at The Kensington Banquet Room

Present: Travis Volkman, Nicole Thompson, Kalene Engel, Kevin Kearney, Janneke Quick, Mike Flaherty, Kevin O'Laughlin, Audrey Bauer

1. **Call to Order:** 2:32 p.m.
2. **Minutes for February 25, 2013:** Approved without changes.
3. **Agenda for March 18, 2013:** Approved without changes.
4. **Disruptive Intoxication Ordinance:** Mike Flaherty (Assistant City Attorney) has reviewed the ordinance and believes that, with a few tweaks, it would be enforceable. He intends to speak to prosecutors from the two cities who currently have the ordinance (St. Cloud and Mankato) to get feedback on how much it is actually used and what problems they have experienced. A violation of the ordinance would constitute a petty misdemeanor, which means no right to a court-appointed attorney and trial by the court only (not jury). He feels that the main issue would be training for law enforcement, as there are certain procedures that need to be followed to enforce it. He does not feel that it should be an administrative citation, because the conduct giving rise to the citation is criminal behavior. Kevin O'Laughlin noted that the term intoxication might create issues and suggested a change to "evidence of alcohol consumption." He also suggested that second and subsequent violations be subject to greater penalties. Kalene observed that Winona State will want to receive information about students who violated this ordinance, as they currently do for other similar violations. Mike Flaherty will talk to the other prosecutors, make revisions to the ordinance and forward it to Kevin O'Laughlin for review before bringing it back before this committee.
5. **Drink Special Ordinance (Kevin Kearney):** By way of history, several years ago there were issues with the downtown bars and all you can drink specials. The mayor basically issued an ultimatum to the bar owners, telling them that they needed to work the problem out or the city would do so. As a result, for the last several years, there has been a "gentlemen's agreement" between the bars that they will not have drink specials. Recently, as new owners took over, the drink specials have resurfaced. Travis spoke to the owner of one downtown bar who stated that he did not like or want drink specials, that no one made any money on them and that he would welcome getting rid of them. Kevin Kearney reported that the City Clerk had sent out letters to bar owners inviting them to a meeting to discuss various issues, including this one. That meeting is in the process of being arranged and will hopefully take place in April. An item that could also be discussed at that meeting is the Drink Special Ordinance that is currently in force in Iowa City. Mike Flaherty has reviewed the ordinance and feels that it is appropriate for an administrative citation ordinance and is somewhat like the current best practices program and could maybe be added to it. Some of the language probably needs to be





tweaked because bar owners will figure out a way to get around the existing language. Kevin Kearney will follow up on this with the City Clerk and Gerry Krage. Kevin also noted that the Best Practice Program may need to come back before this committee for review.

- 6. Crime Reports:** This committee talked about crime mapping two years ago but put everything on hold pending selection of a software vendor for the law enforcement records management system. Winona Daily News is now doing a crime reports on-line which reports only selected crimes. It seems like what you see in the police blotter in the paper is what is being shown on-line. Stephanie Nuttall, who is in a GIS Program, contacted Travis a few weeks ago and stated that she would like to do a class project on crime mapping. She will be attending the Crime Prevention Meeting next month to discuss some ideas that she has for such a mapping project.

Other: Restorative Justice is holding "Circle Training" this Friday, March 22, 2013 at the Winona History Center. St. Croix Valley Restorative Justice is conducting the training.

Adjourned: 3:15 p.m.

Next meeting: Monday, April 15, 2013 at 2:30 p.m. at Kensington Banquet Room.





CJCC Crime Prevention Subcommittee
Meeting Agenda

Kensington (Lower Level Meeting Room)
Winona, MN 55987

MEETING DATE-MONDAY
April 15th, 2013 at 2:30 p.m.

1. Call to order-----2:30 p.m.
2. Review/approve minutes from prior meeting.
3. Review/revise/approve Agenda for 4/15/13 meeting.
4. GENERAL BUSINESS
 1. Crime Mapping (Stephanie N.)
 2. Response to Drink Specials Ordinance from Retailer's mtg. (Kevin K.)
 3. Disruptive Intoxication Ordinance (Kevin K.)
 4. Strategic Planning Goals Assessment (Travis V.)


Set Next Meeting May 20th, 2013 at 2:30 PM

ADJOURN

Crime Prevention Committee Meeting
Winona County Criminal Justice Coordinating Council
April 15, 2013
2:30 p.m. at The Kensington Banquet Room

Present: Travis Volkman, Nicole Thompson, Kalene Engel, Gerry Krage, Kevin O'Laughlin, Stephanie Nuttall, Kevin Kearney, Tom Williams, Vicki English, Kris Best.

1. **Call to Order:** 2:32 p.m.
2. **Minutes for March 18, 2013:** Approved without changes.
3. **Agenda for April 15, 2013:** Approved without changes.
4. **Crime Mapping (Stephanie Nuttall):** Stephanie is in Master's GIS Program at St. Mary's University and would like to do a capstone project analyzing data on underage drinking over the last 10 years. She would like to start the project by this fall and complete it in the Spring of 2014. She plans to analyze the data to determine trends, geographic locations and the effect that legislation (such as the Social Host Ordinance) has had on underage drinking. Committee members expressed interest in having this type of information and were asked to provide feedback on any other data analysis they would like done, whether in this project or for another project.
5. **Response to Drink Specials Ordinance from Retailer's Meeting (Kevin Kearney):** Kevin attended a meeting called by the mayor and attended by approximately eight downtown bar owners. Drink specials were discussed and, although there was no action taken, it seemed as though the bar owners would be very interested in what a drink special ordinance would try to limit. The bar owners did express positive feedback about the retailer training that was offered and Kevin will be providing them with more information about the training. Kevin has another example of a drink special ordinance from Mankato, Minnesota which he will bring to the next meeting.
6. **Disruptive Intoxication Ordinance (Kevin Kearney):** Mike Flaherty has not yet completed his review of the proposed ordinance so further discussion was deferred until the May meeting.
7. **Strategic Planning Review (Travis Volkman):**
 - **Pawn Shop Tracking Procedures:** Travis has spoken to different investigators about pawn shop tracking and has received mixed opinions as to whether it is a problem locally that needs to be "fixed." Currently, with the added scrutiny placed on pawn shops due to the gun debates, he felt that it was wise to put the issue on hold. One of the concerns is the number of businesses that it could potentially affect, such as scrap metal dealers, antique dealers and even used video game stores. The tracking program that some jurisdictions use (Automated Pawn System, APS) charges a fee of approximately \$1.50 to \$2.00 to register an




item. Charging such a fee would be difficult to justify if the item in question is a used video game with a selling price of \$5.

- Distracted/Obstructed Driving Education: This issue was originally raised following two fatalities that were alleged to have occurred due to distracted or obstructed driving. The committee has not addressed this issue yet.
- Increase Awareness of Sexual Assault/Violence: The Sexual Assault Interagency Council is currently revamping its protocols. The newest version will include a child protocol which was developed in conjunction with the National Child Protection Training Center. WSU is also partnering with Women's Resource Center to apply for a grant to increase sexual assault/violence education and awareness on campus. Other activities include Take Back the Night; an annual Presentation on Sexual Assault Protocol that Kevin O'Laughlin teaches at Winona State University and a Walk a Mile in Her Shoes event.
- Curb Binge Drinking: Most of our recent efforts have been focused on this goal with the Drink Specials and Disruptive Intoxication ordinance.
- Social Host Ordinance Expansion: Still under review.


Congratulations to Vicki English on her retirement from WSU and thank you to her for her years of service on the Crime Prevention Committee.

Adjourned: 3:15 p.m.



Next meeting: Monday, May 20, 2013 at 2:30 p.m. at Kensington Banquet Room.






Crime Prevention Committee Meeting
Winona County Criminal Justice Coordinating Council
May 20, 2013
2:30 p.m. at The Kensington Banquet Room

Present: Travis Volkman, Kalene Engel, Kevin O'Laughlin, Christina Davenport, Bert Mohs, Stacie Sadowski, Mike Flaherty

1. **Call to Order:** 2:34 p.m.
2. **Minutes for April 15, 2013:** Approved without changes.
3. **John Kirch Parole Issue:** John Kirch, the man who shot Deputy John Schneider, is up for parole soon. The Law Enforcement Memorial Committee has always written a letter in opposition to this. Travis inquired as to whether the CJCC would want to do so also. Kalene suggested that the idea be brought to the full council CJCC for consideration.
4. **Crime Mapping:** In the past, the Crime Prevention Committee has explored different options for bringing crime mapping information to the public. At present, Winona Daily News is offering crime mapping on its website. The County recently selected a new vendor for law enforcement records management—LETG—which also offers crime mapping integration. In light of these developments, the committee will continue to take a wait and see approach.
5. **Disruptive Intoxication Ordinance:** Kevin O'Laughlin made some suggestions to the draft ordinance. The changes include eliminating the requirement to conduct sobriety testing and the requirement that the individual be under the influence of alcohol. The rationale behind the changes is to provide a simpler enforcement tool, consistent with the fact that the offense is a petty offense. If an officer feels that the conduct is egregious enough, the officer can charge the matter as a disorderly conduct. By consensus, the committee approved the changes (see attached). The revised version will be presented to the CJCC at its June meeting and then to the City Council.
6. **Mentor Grant:** Stacie Sadowski reported that the Drug Free Coalition Mentor Grant was submitted at the end of April. Under the proposal, Goodhue County would be the mentor and Winona County would be the mentee. Another meeting of the group is set for later this week to determine interim steps to take to keep the process moving.



Adjourned: 2:52 p.m.

Next meeting: Monday, June 17, 2013 at 2:30 p.m. at Kensington Banquet Room.



Crime Prevention Committee Meeting
Winona County Criminal Justice Coordinating Council
June 17, 2013
2:30 p.m. at The Kensington Banquet Room

Present: Travis Volkman, Christina Davenport, Kevin Kearney, Drew Alltof, Samantha Carter, Janneke Quick

1. **Call to Order:** 2:32 p.m.
2. **Minutes for May 20, 2013:** Approved without changes.
3. **John Kirch Parole Issue:** Travis stated that after conferring with Kalene it was decided that the CJCC should not be involved in producing any documentation in regards to an upcoming parol hearing for Mr. Kirch.
4. **Crime Mapping:** Travis advised the group that the county has formally started the process of implementing a new computer software system that may include crime mapping capabilities. The implementation of the software is scheduled to be completed within the next 3-4 months. More information will be provided when the county decides which modules will be included in the implementation of the software. Travis will report back when he knows more.
5. **Disruptive Intoxication Ordinance:** None of the members that were present at the meeting were present during the full CJCC meeting when this subject was discussed. The full CJCC could not come to a consensus on approving to support the ordinance. Kevin Kearney stated he will be speaking with Kevin O'Laughlin, Mike Flaherty and others as to see how we wish to proceed in the future.
6. **Automated Pawn System:** Travis stated he is going to see if he can get someone who has experience with the APS system to give a presentation to the committee on how they implemented the system and associated pros and cons.
7. **Mentor Grant:** Janneke reported that the Drug Free Coalition Mentor Grant is still being pursued as Winona County teams up with Goodhue County to be our sponsor. More information will be provided once we know if our grant was awarded.

Adjourned: 2:50 p.m.

Next meeting: Monday, July 15, 2013 at 2:30 p.m. at Kensington Banquet Room.

The Crime Prevention Committee did not meet in July 2013

Crime Prevention Committee Meeting
Winona County Criminal Justice Coordinating Council
August 19, 2013
2:30 p.m. at The Kensington Banquet Room

Present: Travis Volkman, Kalene Engel, Kevin O'Laughlin, Christina Davenport, Janneke Sobeck, Gerry Krage

1. **Call to Order:** 2:35 p.m.
2. **Payables Letter:** Although the committee did not meet last month, as in past years (and following e-mail approval), a letter was sent to the Judicial Council requesting that minor consumptions be removed from the list of payable offenses.
3. **LETG Update:** The tentative "go live" date for the LETG software is December 1, 2013. All law enforcement agencies in the county including the jail, dispatch, records and patrol officers will be switching to this software. Officers will have computers in their squad cars and the overall goal is to greatly improve communication and information exchange. Use of this software will resolve the crime mapping issue that this committee has discussed in the past.
4. **Winona ASAP (Alliance for Substance Abuse Prevention):** A small group of organizers submitted a mentor grant application for a Drug Free Communities grant and should soon be hearing as to whether it was funded. The grant is intended to fund substance abuse programming for youth. The same group has developed ASAP, which will serve as the coalition to implement the grant or, if the grant is not award, to continue work on substance abuse prevention in the community. ASAP, through Livewell, is attempting to assemble a comprehensive list of all substance abuse programming in the county. Kalene will provide CJCC-compiled lists of services to Janneke Sobeck. Janneke will bring that list back to this committee for supplementation. This program includes alcohol/chemical use education, which is a past (and future) strategic planning goal for this committee.
5. **Pawnshop Tracking Procedures:** Travis Volkman is still working on getting a St. Paul Police representative to come and talk about their new pawnshop tracking software. This software was developed using grant funding as still a work in progress. Pawnshop tracking will remain as a strategic planning goal for next year.
6. **Regulation of Liquor License Holders:** Much discussion was had on the two proposed ordinances (binge drinking and alcohol-related disruptive behavior). The disruptive behavior ordinance was brought before the CJCC a few months ago, but referred back to the committee due to concerns about vagueness in the ordinance. Kevin Kearney was going to meet with Mike Flaherty to discuss those concerns. The binge drinking ordinance was mentioned at a Mayor-convened meeting of liquor license holders, but has not been actively pursued, as one of the main offending bars has gone out of business and the other is being investigated for license violations. The Tavern League, which was

started by the bar owners to “police themselves” instead of having the city impose restrictions, has not been actively meeting. The committee decided that supporting/assisting in the efforts to rejuvenate/strengthen the Tavern League might be a more effective way to address some of these issues. Travis will touch base with Dan English of the Tavern League and invite him to a future meeting to find out how this committee can help with the Tavern League efforts.

7. **Social Host Ordinance Expansion:** This has not been revisited with the CJCC or County Board, but the committee would like it resolved one way or the other. The committee will update its research on municipalities who have adopted a SHO, including a review of the language used in the ordinance. In addition to looking at an expansion to the entire county, it will look at expansion on a smaller scale—such as to individual municipalities.
8. **Crime Free Multi Housing:** After getting more information on Crime Free Multi Housing, Gerry Krage stated that he felt the program was really intended for larger rental complexes, such as the Housing and Redevelopment Authority or possibly colleges. He suggested that we could invite Linda Bedtke or the facilities manager for Winona State to discuss what efforts they are taking to promote Crime Free Multi Housing.
9. **Arrest Alerts:** Kevin O’Laughlin visited a police department in New York and was shown an automated system for providing arrest alerts to law enforcement agencies/prosecutors who have requested notification of that individual has been arrested. This would be helpful to know, for instance, if an individual was released on conditions and the new arrest violated that condition. Kevin and Travis will discuss this idea with a representative of the Minnesota Bureau of Criminal Apprehension

Adjourned: 3:05 p.m.

Next meeting: Monday, September 16, 2013 at 2:30 p.m. at Kensington Banquet Room.



CJCC Crime Prevention Subcommittee
Meeting Agenda

Winona County Office Building Conference Room
Across from main reception desk
Winona, MN 55987

MEETING DATE-MONDAY
September 16th, 2013 at 2:30 p.m.

1. Call to order-----2:30 p.m.
2. Review/approve minutes from prior meeting.
3. Review/revise/approve Agenda for 9/16/13 meeting.
4. GENERAL BUSINESS
 1. Downtown Camera System (Tom W.)
 2. Downtown Tavern League Review (Travis/Dan)
 3. Winona County Social Host (Kevin K.?)
 4. Disruptive Intoxication Update (Kevin K.)
 5. Strategic Planning Update (Travis)
 6. Open Discussion

Set Next Meeting October 21th, 2013 at 2:30 PM

ADJOURN



Monday, August 5

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May 30, 2013

Ho-Chunk Nation donates to La Crosse's Safe-Cam Project



By Marlon WhiteEagle

On May 22, the Ho-Chunk Nation donated \$100,000.00 to La Crosse City Vision Foundation's Safe-Cam Project. The La Crosse City Vision Foundation is a 501 (c) (3) tax exempt organization that works in collaboration with the City of La Crosse and the Downtown Mainstreet Incorporated on special projects and beautification of downtown La Crosse. The Safe-Cam Project will keep downtown La Crosse safer by installing cameras that will monitor streets, sidewalks, alleys, and parking ramps to deter crimes.

Ho-Chunk Nation Vice President, Greg Blackdeer, and Ho-Chunk Nation Legislator, Greg Littlejohn, were on hand to present the check to La Crosse City Vision Foundation Director, Thomas Lynch, during a press conference at Authenticom, a downtown La Crosse business located at 400 Main Street. Authenticom owner, Steve Cottrell, Brothers Bar, and Community Credit Union also presented \$10,000.00 checks to the Safe-Cam Project during the press conference.

The Safe-Cam Project was born after the September 15, 2012 double homicide, where father and son, Paul and A.J. Petras, were shot in their downtown La Crosse camera shop. During the investigation, the La Crosse Police Department went through hours of video footage from various downtown businesses. La Crosse Police Chief Ron Tischer said, "Businesses were giving us their video, but everyone had different formats. Sometimes the video wouldn't play on our computers. The Safe-Cam Project will give us universal format, and it'll be available to use immediately."

Mike Keil, a Board member of the La Crosse City Vision Foundation, is the driving force behind the Safe-Cam Project. Keil, who owns property in downtown La Crosse, went door-to-door asking businesses if they supported the Safe-Cam Project. Keil said, "95 businesses downtown support the project. There were a couple maybes, but that's because I talked to an employee and not the owners."

Keil also reported, "The project is nearly half way to their fundraising goal of \$475,000.00. We hope to have our bids done by September, and begin the install in the fall."

Leave a Reply

Name required

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Ho-Chunk Nation donates \$100K to Safe-Cam Project

NETWORK OF DOWNTOWN CAMERAS COULD BE INSTALLED BY FALL

Print

May 23, 2013 12:00 am • By MIKE TIGHE | mtighe@lacrossetribune.com

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How to donate

Anyone who wants to donate to Safe-Cam can send tax-deductible contributions to the La Crosse City Vision Foundation, Safe-Cam Project, P.O. Box 0175, La Crosse, WI 54602-0175.

The Ho-Chunk Nation donated \$100,000 Wednesday to the Safe-Cam Project to install 41 police security cameras downtown.

The contribution pushed the La Crosse City Vision Foundation's campaign to nearly \$200,000 in its quest to raise \$425,000, said Mike Keil, a foundation board member who suggested the surveillance cameras shortly after Paul and A.J. Petras were slain in their downtown photo shop in September.

"I didn't expect \$100,000 from any person or organization," Keil said in an interview after the press conference announcing the contribution. "This donation level came as a complete surprise."

The goal for the camera project fundraising, announced Jan. 10, is \$475,000, but that includes a cushion to add cameras later, Keil said. The project can move ahead when the fund drive reaches the \$350,000 cost of buying and installing the first 41 cameras, he said.

Bids are expected to be awarded in September, with installation in the fall, Keil said. Locations of the cameras haven't been determined, but they initially will be clustered downtown.

Ho-Chunk vice president Greg Blackdeer of Black River Falls said the tribe made the donation "for the safety of the Ho-Chunk people and the safety of the people of La Crosse."

The Ho-Chunk nation has nearly 300 members in La Crosse County, and the tribe's Three Rivers House offering youth, health and other services is near downtown.

"We realize the need," said tribal legislator Greg Littlejohn of Hokah, Minn. "There's a lot of action that goes on that shouldn't."

"The security of the community is the most prominent thing in my mind," he said. "The murders at the camera shop affected me."

Footage from individual businesses' security cameras helped lead police to Jeffrey Lepsch, who was charged with the Sept. 15 Petras slayings, but it took police hundreds of hours to piece together the clues. Lepsch's trial is set for July 23.

Safe-Cam advocates say the project will speed the investigation process by giving police access to uniform footage when they investigate crimes.

The cameras will be monitored at police headquarters, but they won't be watched constantly, police Chief Ron Tischer said.

"They will be a deterrent when people see the cameras," and they will be checked for evidence when crimes occur, Tischer said. "They will be more to solve crimes and keep evidence of crimes."

Although some have expressed privacy concerns with such a camera network, Tischer said, "The group mentioning Big Brother is getting smaller with the things going on across the country."

After cameras helped solve the April 15 Boston Marathon bombings, "people started thinking maybe cameras would help keep the city safer," Tischer said.

Keil said he has knocked on the doors of 95 downtown businesses, and 84 owners said they support the project. Two said no, and he doesn't have a good read from the other nine because he

was:  **Tomlin's Cash Mercantile Department Store**
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"Not all have donated yet, but I suspect that they will," he said, estimating that 45 businesses have contributed.

Keil also announced \$10,000 contributions from three downtown businesses: Authenticom data services in the Doerflinger building, where the press conference took place, Brothers Bar & Grill and Community Credit Union.

Three Sixty Real Estate Solutions also has pledged to donate \$3 for every dollar that its downtown tenants contribute.

"The Safe-Cam Project is a huge, huge win for everyone who comes downtown," Authenticom president/CEO Stephen Cottrell said. "People behave better where their indiscretions are captured on camera."

Authenticom has just more than 100 employees, and their safety was the motivating factor in the company's contribution, Cottrell said.

After the Petras slayings, "a lot of our employees were very, very concerned about downtown. That was a fairly remarkable event for us," he said.

"Those who drive park in the ramp," he said, "and this is a very small investment in their safety."

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1 Body recovered from La Crosse River.

Crime Prevention Committee Meeting
Winona County Criminal Justice Coordinating Council
September 16, 2013
2:30 p.m. at County Office Building, Room B

Present: Travis Volkman, Tom Williams, Dave Brand, Kevin Kearny, Dan English, Kalene Engel, Kevin O'Laughlin, Christina Davenport, Jim Brown (HBC), Jim Kronebusch (HBC)

Minutes by: Kalene Engel and Travis Volkman

Call to Order: 2:30 p.m.

Minutes for August 19, 2013 Meeting: Approved without changes.

Safecam Downtown Camera System: Having a downtown camera system was a project that Deputy Chief Tom Williams looked into approximately five years ago. At that time, he was told by a local vendor that such a project would be too difficult and cost prohibitive. Recently, following the double murder in La Crosse, camera systems were used to help identify the suspect, who was ultimately convicted and sentenced to life in prison. In response, the Ho-Chunk Nation donated \$100,000 towards the purchase of a downtown camera system for La Crosse. A local reporter contacted Tom and asked about the possibility of having a similar system in Winona. At approximately the same time, Jim Brown of HBC read the article and saw a news item about the La Crosse project. He knew that new technology was available at a cheaper cost and HBC decided to purchase and test the equipment. Both Jim Brown and Kim Kronebusch of HBC were present at the committee meeting and gave a demonstration of the system, showing the capabilities of such a camera system mounted in the downtown area. They also distributed pricing information (attached) on the system.

After the demonstration was finished, discussion was had about the possibilities of the system. Dan English stated that he believed the cameras would be welcomed by downtown businesses to help prevent incidents as well as help identify subjects that cause problems like burglary or vandalism. Everyone that was in attendance was in favor of the proposed system. The startup costs for the current proposed system of 4 cameras is about \$10,000.00 which is not currently in the budget for either the City of Winona or The Winona Police Department. Tom stated that he will be taking with the Winona Police Chief about the proposal and is interested in seeking project support from the full Criminal Justice Coordinating Council on the project.

Tavern League:

Discussion was had on the high turnover rate of downtown tavern owners lately which has created a gap between previous tavern league members and the new owners whom aren't as knowledgeable of previous practices. Discussion was made about potential benefits of an active tavern league which may include allowing the tavern league to work with outside vendors and distributors for member discounts as a tavern league member. Gerry Krage stated he has spoken with a few new tavern owners whom expressed interest about forming a league. The committee discussed what the boundaries would be for the "Downtown" tavern league and it was tentatively imagined as Kansas Street to Huff Street, with Broadway and the Mississippi River forming the

other lines. Dan stated he is willing to help any way he can. Dan is going to attempt to set up a meeting with a few dates and get that sent out to the tavern owners.

Social Host:

Dave Brand said he has been trying to set up a meeting with the Winona County Attorney to see what is going on but hasn't heard back from her. Christine said she will check with Karen to see where there office is at with it.

Disruptive Intoxication: Kevin Kearney stated the Winona Police Chief has the Disruptive Intoxication Ordinance on his desk if he wishes to take it to the Council.

Strategic Planning: The committee reviewed the items that were previously identified as projects for the upcoming year and agreed all projects were worthy. No new projects were added to the current list.

The next meeting is set for October 21, 2013 at 2:30 PM back in the Kensington Banquet Room.

Meeting adjourned at 3:52 PM.

Winona Safe-cam project (Friendly Business Version)

Friendly Business would involve HBC installing ONTs and cameras on Businesses close to the target locations.

Hardware per camera site

ACTI E42 Camera	595.00
ACTI Roof Mount	30.00
UBNT Tough Switch	195.00
Calix 722 GX ONT	347.00
UPS Battery	42.00
Calix Enclosure	30.00
UBNT Tough Cable	30.00
Switch Enclosure	30.00
Total Equipment	1299.00
Installation Fee	199.00
Total camera site	1498.00

**NVR Hardware and Software
Using existing City Server Dell R710**

Seagate 2TB <u>6@249.00</u>	1494.00
2012 Server Standard	799.00
ACTI NVR 3 Server	0.00
Server Install Labor	950.00
Total Server Cost	3243.00

4 Camera Sites 5992.00

4 Camera Total 9235.00
(Less if we install on the VFW)

Recurring (Monthly Charges)

Data service per camera 49.95
Server Co-location NVR 199.95

4 Camera (Recurring) 399.75
Subtract 99.90 if we go on the VFW

Crime Prevention Committee Meeting
Winona County Criminal Justice Coordinating Council
October 22, 2013
2:30 p.m. at Kensington Banquet Room

Present: Stacey Sadowski, Travis Volkman, Kalene Engel

Minutes by: Kalene Engel


Call to Order: 2:35 p.m.

Update on Alliance for Substance Abuse Prevention (ASAP): ASAP applied for a grant. The application received a very high score, but was not funded. Only 12 grants were awarded nationwide. Based upon the positive remarks and to-date efforts, the group plans to apply for the full Drug Free Coalition grant next year. ASAP has most of the data it needs and is working with WSU to conduct focus groups in the middle and high school. Another meeting of the core group working on the project is scheduled for November 11th.

Pawnshop tracking: A representative of APS (Automated Pawn System) is willing to conduct either an in-person presentation or on-line presentation of the APS system. There has been a bit of delay, due to APS's need to create a mock demonstration system. Currently, Winona investigators have access to the system for research, but Winona pawnshops are not reporting purchases in it. One local pawnshop provides receipts of purchases to law enforcement on a monthly basis.

Tavern League: The Downtown Tavern League met on October 9, 2013. Mayor Peterson, several bar owners and two law enforcement officers were present. The bar owners present were appreciative of the chance to meet other owners and exchanged e-mail information so that they could continue to discuss issues and ideas on an ongoing basis. Most present agreed that the AUCD (all you can drink) specialists were problematic in some respects, particularly because they lost money on them. Bar owners were asked for feedback as to whether AUCD specials should be addressed via ordinance or self-regulation. Bar owners expressed concerns regarding the constructions on 3rd street and alternate side parking. Information was provided on the free bus rides to campus at closing time. The bar owners were particularly interested in being allowed to stay open until 2:00 a.m., to avoid the exodus across the river to take advantage of the later closing time for Wisconsin bars. Bar owners spoke highly of Kevin Kearney's alcohol retailer training class and noted that they had been somewhat successful in spotting and confiscating fake IDs.

Downtown Camera System: The possibility of a downtown camera system was discussed at the Tavern League. The bar owners were generally supportive of the idea, but curious as to how accessible it would be for them for other issues, such as if someone caused property damage to their premises or even for civil issues, such as a slip and fall. Funding will no doubt be an issue for such a project.



Distracted/Obstructed Driving: There has been no new activity from the committee on this issue, but there was a recent conviction for Criminal Vehicular Homicide for a man who drove with an obstructed windshield struck and killed a pedestrian. It is unknown whether the defendant was required, as part of his sentence, to speak to young drivers about the dangers of driving with an obstructed windshield. Kalene will check with the County Attorney's Office on that issue.

Social Host Ordinance (SHO): Committee members reviewed the current statistics regarding the number of Minnesota counties (23) and cities (102) that have adopted a SHO. Tavis will check with Kevin O'Laughlin to see if there is any current action being considered by the County Attorney's Office. Kalene will update the research she did in the past on SHO.

Adjourned: 3:25 p.m.



The Crime Prevention Committee did not meet in November 2013.



CJCC Crime Prevention Subcommittee
Meeting Agenda

Kensington Banquet Room
Winona, MN 55987

MEETING DATE-MONDAY
December 16th, 2013 at 2:30 p.m.

1. Call to order-----2:30 p.m.
2. Review/approve minutes from prior meeting.
3. Review/revise/approve Agenda for 12/16/13 meeting.
4. GENERAL BUSINESS
 1. Automated Pawn System Presentation (Travis/Mary)
 2. Social Host Update
 3. Update on ASAP Drug Free Coalition
 4. Jodge Thomson Report on Minor Consumption 1/3/14 CJCC Meeting
 5. Intox-Box Presentation at 1/3/14 CJCC Meeting
 6. Safecam Demo at 1/3/14 CJCC Meeting

Set Next Meeting January 27th, 2014 at 2:30 PM

ADJOURN

Crime Prevention Committee Meeting
Winona County Criminal Justice Coordinating Council
December 16, 2013
2:30 p.m. at Kensington Banquet Room

Present: Travis Volkman, Kalene Engel, Gerry Krage, Kevin O'Laughlin, Christina Davenport, Janneke Sobeck, Jeremy Hildman

Minutes by: Kalene Engel

Call to Order: 2:35 p.m.

Approval of Agenda: Approved without changes.

On-Line Presentation of Automated Property System: Mary Sullivan with City of Minneapolis gave an on-line demonstration of the Automated Pawn System. Background information about the history and development of the system can be found at <http://www.govtogovsolutions.org/>. An overview of the program taken from that website is attached to the minutes. Currently there is no statewide mandate to report pawnshop purchases to APS. Several municipalities have passed ordinances to that effect and the APS website contains model ordinances. Section 325F of the Minnesota Statutes is the enabling registration regarding municipal regulation of pawnshops. Regarding cost, transaction fees of \$.90 per transaction are charged to pawnbrokers. A transaction can consist of many items and APS's experience has been that an average transaction is over \$25.00 and 5 items. APS bills the municipality for the transaction fee and the municipality bills the pawnshop. A contributing agency is not charged a joining fee, whereas a "query only" agency is charged a flat fee of \$204 per year, regardless of the number of users. The pawnshop's information is electronically transmitted to the APS system each night and items are checked against NCIC records multiple times. Members can run queries for items and names and can also send messages through APS to other APS participants. A new amendment to the pawnshop statute will require scrap metal dealers to begin reporting to APS (Minn. Stat. 325E.21). Committee members felt that local participation in the APS would be extremely beneficial to law enforcement. Tom Williams and Andy Mohan will be invited to the next committee meeting to participate in ongoing discussions about APS.

Social Host Update: Jeremy Hildman of Whitewater Country Coalition expressed interest in working with the committee regarding the passage of a county wide Social Host Ordinance. Whitewater Country Coalition is a grant-funded program which partners the Dover-Eyota and St. Charles School Districts on developing strategies to reduce underage drinking. One of the strategies being pursued is SHO. Jeremy noted that Olmsted County received a similar grant and has had much success in passing SHO's in individual municipalities. The Coalition conducted a random survey of 175 parents in the St. Charles School District and 85% of the respondents strongly agreed that St. Charles should adopt a SHO. Kevin O'Laughlin stated that he recently met with Commissioner Valentine, County Attorney Sonneman and Sheriff Brand regarding the Winona County SHO, with the result being that the SHO would get back before the County

Board in the 1st or 2nd quarter of 2014. Jeremy will provide the CJCC with a letter of support for the adoption of the ordinance county-wide.

Alliance for Substance Abuse Prevention Coalition: Last week, ASAP held a coalition meeting attended by 20 people representing 16 different organizations. Meeting attendees had good discussion on the resources that Winona had (or was lacking) and what was (and was not) working. The top three drugs of concern identified by attendees were alcohol, prescription drugs and synthetics. Another meeting will be held on February 5th, with the intention of formalizing the coalition members in preparation for the Drug Free Communities grant application in March.

Upcoming CJCC Presenters: The January 3rd CJCC Main Council meeting will features three different presentations with a connection to the Crime Prevention Committee:

1. Judge Thompson will be speaking about minor consumption payables (see letter attached to the minutes).
2. Representatives from Intox-box will be giving a demonstration on its Breathalyzer kiosk.
3. HBC will be giving a presentation on its proposal for Safecams (downtown camera systems).

Next Meeting Date: The normal January meeting date falls on a holiday; therefore, the meeting will instead be held on January 27, 2014.

Adjournment: 3:40 p.m.



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Manual tracking meets the digital age with Automated Property System software. It enables law enforcement agencies to share pawn/secondhand transaction information electronically and increases the recovery of stolen property.

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APS Overview

The APS Automated Property System® (APS), formerly known as APS Automated Pawn System®, is an initiative of the Minneapolis Police Department (MPD) and is a Gov-to-Gov Solutions Consortium program. APS was developed to provide communities a more effective means to manage the regulation of their pawn and secondhand dealers and to enable law enforcement agencies to share pawn/secondhand transaction information electronically.

Since implementing APS in Minneapolis in 1997, the Automated Property System® has:

- Decreased and stabilized the cost of regulating pawn and secondhand dealers
 - Pawn and secondhand transaction reports up 13%
 - Employees working the pawn detail down 60%
- Improved police service and effectiveness
 - All reported crimes with identifiable property loss are now assigned for investigation
 - APS automatically queries all reported items with serial numbers against NCIC – National Crime Information Center stolen article files
- Enabled law enforcement agencies to share pawn/secondhand transaction information electronically, 7x24
 - Currently, over 260 law enforcement agencies in Minnesota and Wisconsin subscribe to APS
 - 40% of the stolen items recovered by Minneapolis investigators using APS were located in pawn and secondhand shops outside the city
- Increased the recovery of stolen property
 - Number of items held as evidence up 235%
 - Over \$100,000.00 Monthly - Estimated retail value of stolen property recovered using APS

The Automated Property System service is available to all law enforcement agencies. Agencies that license pawn and/or secondhand shops will find APS is a proven, low cost way to effectively manage and regulate their shops, as well as all the transaction information their shops are required to report. Law enforcement agencies use the customizable tools within the APS application to manage and regulate their licensed dealers according to local ordinance requirements, and to investigate reported crimes. Pawn and secondhand dealers use the point-of-sale software of their choice, with minor customization required to accommodate APS transaction reporting requirements.

Agencies without any licensed pawn or secondhand dealers can use the comprehensive APS investigative functions to access all the transaction data in APS to solve more crimes – faster. Loss prevention specialists at colleges, universities, major retailers and insurance companies will find the custom investigative queries in APS, designed to protect all data-private information, invaluable investigative tools.

Novices and experts find the APS application intuitive and easy to use. Initial and ongoing training for investigators and regulators is free of charge for licensed users. The APS client application runs on all current 32-bit Windows operating systems and APS software upgrades are provided free of charge to licensed users.

The APS SQL Server database is designed to be a central repository for the sharing of pawn and secondhand transaction information. All transaction information is available to APS subscribers in accordance with applicable data privacy laws. The APS files server is located and maintained at the State of Minnesota and offered as an application service to all law enforcement agencies. Agencies in other regions of the country may wish to implement a similar APS service to share regional data .

Broad-based participation from agencies throughout the Midwest is encouraged. Currently, APS receives transaction information directly from over 190 stores throughout Minnesota and Wisconsin. Minneapolis stores and some St. Paul stores have been submitting transaction information to APS since 1997. Currently, over 260 agencies have subscribed to APS to take advantage of its investigative features.



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CHAMBERS OF
LORIE S. GILDEA
CHIEF JUSTICE

(651) 296-3380

December 10, 2013

Winona County Criminal Justice
Coordinating Council
171 West Third Street
Winona, MN 55987

Dear Coordinating Council:

Thank you for your comments regarding the Statewide Payables List. In your letter you raised concerns regarding the fact that underage consumption citations are payable for adult offenders.

We appreciate the impact that alcohol consumption can have on public health and safety. And, in response to your request, the Judicial Council reviewed Judicial Branch data and best practice research relating to the processing of underage alcohol consumption cases. After a thorough discussion of the issues, the Judicial Council decided to keep underage alcohol consumption offenses on the payables list.

As you note in your letter, any offense charged by complaint rather than citation requires a court appearance. The Judicial Council believes that local law enforcement officers and prosecutors are better positioned to determine which offenders present the greatest risks to public safety and/or which offenses should carry greater consequences. Thus, whether or not to require an offender to appear in court should and will remain a decision for the officer and prosecutor to make.

Thank you again for your comments. If you have any further questions about the Statewide Payable Offense Policy or the Statewide Payables List, please contact Staff Attorney Karen Jaszewski at 651-297-7585 or karen.jaszewski@courts.state.mn.us.

Sincerely,

Lorie S. Gildea
Chief Justice

c: Hon. Jeff Thompson
Jeff Shorba, State Court Administrator