

Presentation to Public Safety/Judiciary and Criminal Justice Reform Committees



October 3, 2019

Welcome & Introductions

Karin Sonneman

Winona County Attorney



Chairperson of the CJCC

Chairperson of the CJCC Community

Outreach & Diversity Committee

Presentation Format



- ▶ Overview of CJCC
 - Kalene Engel, Executive Director
- ▶ Committee Presentations
 - Courts – Hon. Nancy L. Buytendorp, 3rd District Judge & Carin Hyter, Treatment Court Coordinator
 - Jail & Jail Alternatives – Justin Green, Public Member
 - Crime Prevention – Travis Volkman, Goodview Police Dept. and Elle Mark, ASAP (Alliance for Substance Abuse Prevention) Coordinator
 - Juvenile Justice – Rebecca Church, Asst. County Atty
 - Community Outreach & Diversity – Karin Sonneman
- ▶ Roundtable Discussion of Current/Future Challenges

What is a CJCC?

A body of elected and senior justice system leaders that convene on a regular basis to coordinate systemic responses to justice problems.

-National Network of Criminal Justice Coordinating Councils



Why the need for a CJCC?

- ▶ By design, the criminal justice system is fragmented
 - No central authority manages it.
 - No one branch or level of government is responsible for the entire process.
 - There is great dispersion of power among divergent forces.
 - Key participants may have diametrically opposed interests.
- ▶ Lack of communication/coordination can result in inefficient use of resources, system delays and decreased public safety.



What are the benefits of a CJCC?

- Better understanding of crime and criminal justice problems
- Greater cooperation among agencies and units of government
- More effective resource allocation
- Enhanced system and individual agency productivity and performance
- Better quality criminal justice programs and personnel.
- Increased public confidence in and support for criminal justice processes
- Aids government leaders in evaluating and making decisions about the justice system and its cost and performance.
- “Many local governments are also finding that comprehensive system-wide planning (interagency and cross-jurisdictional) helps to streamline the entire local system of justice, eliminating duplication, filling service gaps and generally improving the quality of service while controlling costs.”

-Source: Guidelines for Developing a Criminal Justice Coordinating Council, Robert Cushman, 2002, National Institute of Corrections.

Creation of a CJCC-- The Winona County Experience



- ▶ 2001 – County requested technical assistance (TA) from National Institute of Corrections – Jails Division to evaluate need for a new jail due to jail overcrowding. Experts recommend, among other things, the formation of a CJCC.
- ▶ 2007- County requested TA to form a CJCC. TA providers conducted interviews of key stakeholders and held a formation session in May of 2007.
- ▶ June 5, 2007- County Board establishes by resolution and funds the Winona County Criminal Justice Coordinating Council.

CJCC Vision Statement -- The Winona County Experience



The Criminal Justice Coordinating Council brings together the participating agencies in the criminal justice system with representatives of local governments and the public. The Council seeks to assure for Winona County a criminal justice system that is **fair and just**, that provides for the **public's safety**, offers real opportunities for individuals to **change the direction of their lives through rehabilitation** and makes the **best use of the public's funds**.

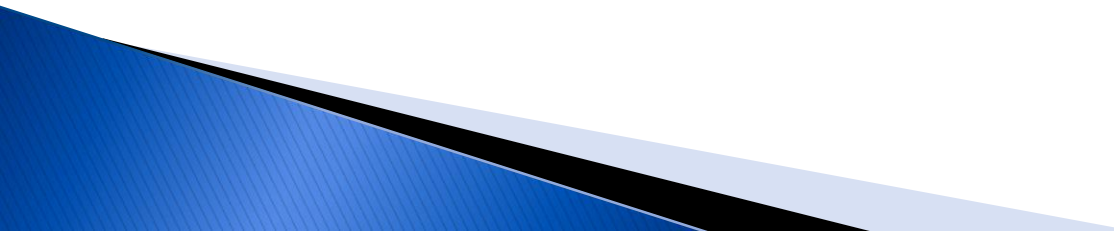
CJCC Bylaws & Mission Statement— The Winona County Experience



- ▶ Mission Statement: To accomplish its vision, the Council will work systematically and cooperatively to review the elements of the criminal justice system and take an innovative approach to developing and evaluating proposals for change.



What is the structure of a CJCC?

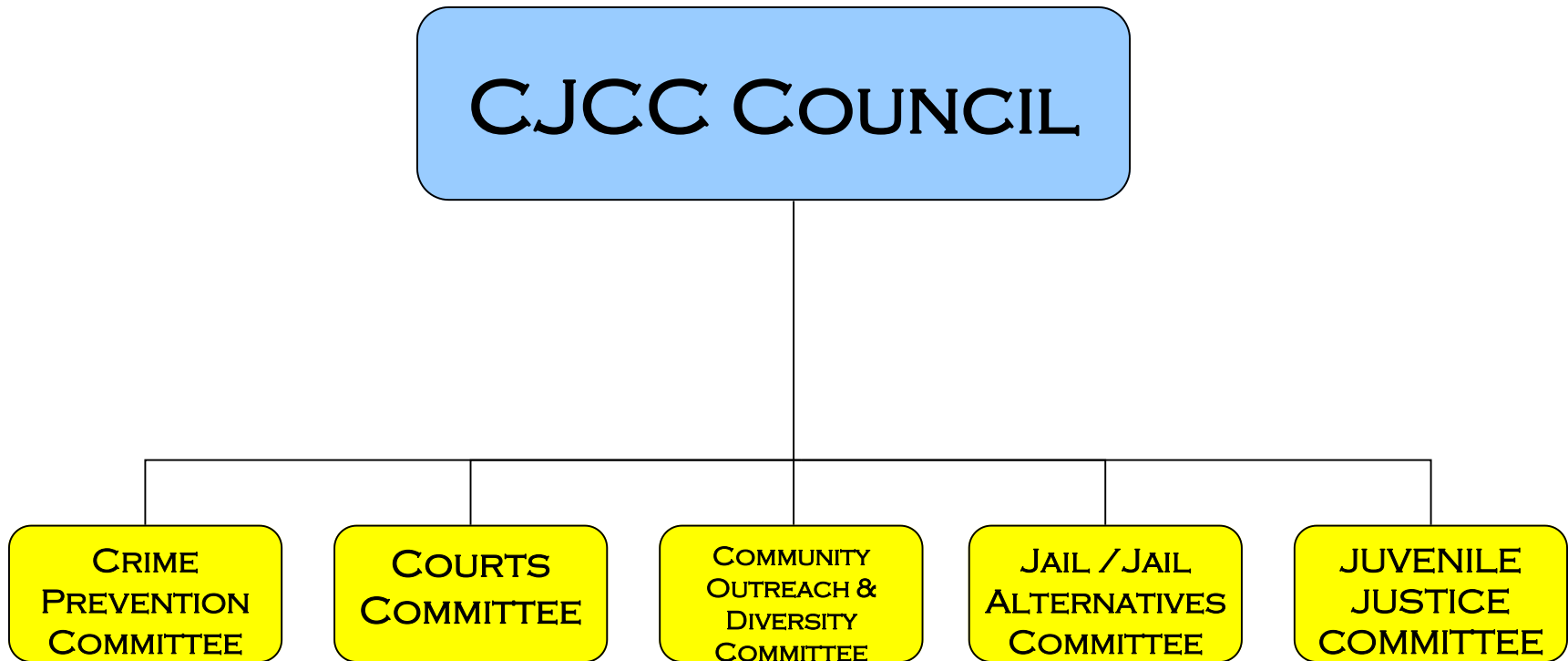
- ▶ Most CJCCs have a chairperson and vice-chairperson
 - ▶ Most CJCCs have standing committees and ad hoc (special purpose) committees
 - ▶ Many CJCCs utilize sub-committees or workgroups to perform the work delegated to them by Committees
 - ▶ Most CJCCs have a coordinator or director to provide administrative support, planning and coordination of the work of the council
- 

Structure of a CJCC— The Winona County Experience



- ▶ **CJCC Council**: The CJCC Council is a policy-making council which meets on a monthly basis to consider and make recommendations based upon the work of the Council's committees and workgroups.
- ▶ **Standing Committees**: The CJCC has five standing committees that meet on a monthly basis to discuss issues related to that committee's charge. The work of each committee is reported to and acted upon (as needed) by the CJCC Council.
- ▶ **Workgroups**: Standing committees form workgroups, comprised of relevant stakeholders regarding that issue, who meet on an as-needed basis to discuss and develop ways to accomplish the task assigned to that workgroup.

CJCC Organizational Flowchart— The Winona County Experience



Who Should be on the Council?



- ▶ The CJCC should be governed by a membership that is broadly representative of both local elected officials of general government and elected and appointed criminal justice agency administrators from within the county's geographic boundaries. It might also include personnel of certain non-justice agencies and private citizens.

-Source: Guidelines for Developing a Criminal Justice Coordinating Council, Robert Cushman, 2002, National Institute of Corrections.



Membership of a CJCC— The Winona County Experience

▶ State Entities/Agencies

-District Court Judge

-Dept of Corrections Supervisor

-District Court Administrator

-Public Defender

▶ County Entities/Agencies

-County Commissioner

-Human Services Director

-Jail Administrator

-County Administrator

-Sheriff

-County Attorney

▶ City Entities/Agencies

-Winona City Attorney

-City Councilmember

-Police Chiefs, City of Winona and City of Goodview

▶ Other

-County Bar Association, School Districts, Public Members

CJCC Staff— The Winona County Experience



- ▶ No staff hired until March of 2008
- ▶ Until then, agencies were devoting some of their staff time to the position and contracted facilitator was used
- ▶ Currently one part-time staff person, contracted with Winona County
- ▶ Duties include overall coordination of the work of the CJCC, program research and planning, grant writing and management, public outreach, policy development, meeting facilitation and administrative support.

Funding of a CJCC— The Winona County Experience



Winona County has continuously funded the cost of the
CJCC Director since 2008

Between 2009 and 2019

Winona County CJCC has generated

\$2,698,345.29

in grant funding or donations for CJCC
related programming including four federal
grants and several state grants.

CJCC Committees— Courts Committee



- ▶ The Courts Committee will search for strategies and procedures that will enable the courts to function more effectively and at a reasonable cost to the taxpayer while upholding due process and the rule of law.

Courthouse project recognized at state fair

The Minnesota State Fair's 2nd annual Minnesota Community Pride Showcase and Awards Ceremony, held Aug. 29, awarded the Winona County Courthouse Open House project second runner up.

The project took the honors in the Arts and Culture category and received a \$450 award, plaque and commemorative coin.

The project was organized by the Winona County Criminal Justice Coordinating Council and held in October 2009.

More than 500 community members toured the courthouse and participated in multiple learning stations on both present day and past history of courthouse functions.



PHOTOS BY RORY O'DRISCOLL/WINONA DAILY NEWS

Hon. Nancy Buytendorp, Chairperson

CJCC Committees— Courts Committee



- ▶ Examples of issues addressed/being discussed
 - Addition of conciliation court referees
 - Case processing strategies
 - Streamlining discovery process
 - Mega-settlement days
 - Improved bail evaluation form/process
 - Public defender representation at 1st appearances
 - Arrest warrant resolution day
 - Pre-trial services program



CJCC Committees— Courts Committee



- ▶ Treatment Court of Winona County

- ▶ Entrance Criteria
 - Voluntary; accepts high risk/high needs individuals
 - Winona County residents; 18 years of age or older
 - New felony charge or violation of felony probation
 - Chemical dependency and mental health assessment

- ▶ Structure
 - Governed by a team of 14 professionals and community members
 - Four program phases lasting a minimum of 13 months

CJCC Committees— Courts Committee



- ▶ Treatment Court of Winona County

- ▶ How We Measure Success
 - 34 graduations (31 graduates) since establishment in 2012
 - 54% Winona County graduation rate; 56% national average
 - 89% of graduates had a treated mental health diagnosis (remaining 11% did not have a diagnosis)
 - 100% of graduates completed chemical dependency treatment
 - 71% of graduates had a valid driver's license (only 21% had a license before the program)
 - 43% gained full time employment (remaining 57% are employed part time, on state assistance or retired)

CJCC Committees— Courts Committee



- ▶ Treatment Court of Winona County

- ▶ How We Measure Success, cont.
 - 83% gained permanent housing (remaining 15% live in temporary housing with family members)
 - 89% of graduates are at least 2 years clean and sober; 52% are at least 4 years clean and sober
 - 25 of the 31 graduates spent 10 days or less in custody during and after Treatment Court
 - 18.18% recidivism rate for graduates as opposed to 42.10% recidivism rate for terminated participants (about 2.5 times the recidivism rate for those that were terminated, with about 3 times more convictions per re-offender) (2018)

Treatment Court of Winona County

“Kyle Ostrander, 26, graduated from the Treatment Court of Winona County last Thursday. The treatment-based alternative to prison is offered to help high-risk, high-need felons get sober and reintegrate with the community.”



“Drug courts are among the most successful national justice reform programs to date, but Winona’s might be the first in the nation to build in a relapse phase to give participants a second chance.”

“I finally proved that I’m serious about this, said Polus, who has struggled with addiction since she was 19. “No more lies. No more manipulating. No more hiding the truth.”



CJCC Committees— Jail & Jail Alternatives Committee



- ▶ Chaired by Justin Green, Public Member
- ▶ Charge: The Committee will recommend alternatives to incarceration for the criminal justice system to consider. The Committee will research, evaluate and recommend programming designed to facilitate change in the individual and thus prevent future involvement in the criminal justice process.

REFORM



CJCC Committees— Jail & Jail Alternatives Committee



- ▶ **CARE (Community Assessment and Reintegration) Program (2009-2018)**
 - Jail re-entry program designed to address the needs of the returning offender to help them successfully integrate into the community and reduce recidivism.

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Winona's Twice-Weekly Newspaper Since 1971

WINONA POST

Volume 38, No. 80 www.winonapost.com ...kicks off - Oct. 10 Wednesday, October 7, 2009

County finds ways to stop repeat offenders

SARAH ELMQUIST

An 8-year-old lands an assault charge for biting his counselor. He's already

offender, a criminal who heads to lock-up on a first name basis with jail staff. But with several new programs in the works, Winona County is aimed

CARE Program

The county has just received a two-year grant for \$386,000 for a program called Community Assessment and

make a plan to help address them. Criminal Justice Coordinating Council Coordinator and local attorney Kalene Engel said that a recent Winona

same people go through the jail," she said. With the CARE program, a mentor/employment specialist helps a prisoner

CJCC Committees— Jail & Jail Alternatives Committee



▶ WRAP (Winona Re-Entry Assistance Program) 2019-present

- Expansion of former CARE re-entry program
- Provides targeted case management and direct client assistance funding for offenders transitioning from jail to the community.

- Involves case management from many disciplines (probation, specialty courts, child protection, mental health, jail)
- Recent successes include 4 inmates securing employment while in jail (on Huber release)

wednesday, november 9, 2016

New program targets mental health, jail

by CHRIS ROGERS

On Tuesday, the Winona County Board accepted \$450,000 in federal and state grants to improve the way the local criminal justice system handles mental health and continue a program that helps ex-offenders find jobs and a successful life after jail.

Winona County was one of just 16 locations in the nation to receive a Justice and Mental Health Collaboration (JMHC) grant from the U.S. Department of Justice. That grant is a sign that national leaders believe Winona

see **JAIL** page 5a

CJCC Committees— Jail & Jail Alternatives Committee



- ▶ National initiative to reduce the # of people with mental illness in jails. (National Assoc. of Counties)
- ▶ Formally joined June 2015 via County Bd resolution
- ▶ Over course of 18 months, multidisciplinary task force researched gathered data, evaluated processes and completed sequential intercept map (which examines treatment and service capacity and identifies policy and resource barriers).
- ▶ Submitted application for a \$250,000 Justice and Mental Health Collaboration Grant from Bureau of Justice Assistance; received Oct. 2016.
- ▶ Currently in process of updating 2016 SIM map and evaluating mental health services/structures for new jail.

CJCC Committees— Crime Prevention Committee



Committee Charge:

“To Encourage the prevention of crime through coordinated and concentrated efforts, and through programs and functions that encourage citizen involvement and participation, to preserve safe environments and communities for the citizens of Winona County”

Chaired by:

Officer Travis Volkman

Goodview Police Department

CJCC Committees— Crime Prevention Committee



Committee Members Represented:

- Winona County Attorney's Office
- Winona City Council
- Downtown Tavern League
- Live Well Winona
- Winona State University
- St. Mary's University
- Winona Police Department
- Winona County Sheriff's Office
- Goodview Police Department
- Winona County Community Services

CJCC Committees— Crime Prevention Committee



Early Efforts:

Decrease Underage & Binge Drinking

- Alcohol compliance checks
- Increase foot patrols in problem neighborhoods
- Increased training in identifying fake IDs.
- Worked with Tavern League to address issues
- Implemented Best Practices for Winona Liquor Licenses
- Partnered with other entities in combatting sexual assault

CJCC Committees— Crime Prevention Committee



Underaged party hosts to face new city law

by SARAH ELMQUIST

Winona city leaders unanimously supported a new city ordinance that will hold hosts of underaged drinking parties criminally responsible.

The new "social host ordinance" would mean up to 90 days in jail and or a \$1,000 fine for those who host parties where underaged people consume alcohol, even if they didn't supply the drinks.

The ordinance will put Winona on a list of over three dozen cities and counties in Minnesota which have put similar laws on the books to help combat underaged drinking, said Winona Police Chief Paul Bostrack.

In 2009, city police responded to 260 loud party complaints and issued 79 citations for hosting a loud party, said Bostrack. Currently, police can issue tickets for hosting a loud party, but because it can be hard to prove where kids

result in charges of furnishing alcohol to a minor.

But the new rule will help hold those responsible who allow underaged drinking in their homes. Bostrack said that police will determine whether a "host" had knowledge of underaged drinking and whether they took reasonable steps to prevent it when using the new rule.

Council member Gerry Krage said that officers will be able to determine pretty easily whether a host should be charged. In the case of a person or parent who was asleep and unaware that underaged drinking was taking place, said Krage, "They're going to said Krage. This is for common sense. This is for those who either choose to look the other way, or organize [the party]. Council members will have to take a second vote on the ordinance before it goes into effect. Winona County is looking for similar ordinance, said Kr

Post 2.3.16

- Social Host Ordinance
- Discourage Drink Specials

Goodview passes social host ordinance

By PATRICK B. ANDERSON
patrick.anderson@lee.net

GOODVIEW — The Goodview City Council passed an ordinance Monday that will allow police to hold party hosts criminally responsible for allowing underaged drinking.

Hosts will only be cited for breaking the law after an investigation showing they facilitated illegal activity, Police Chief Kent Russell said.

"We have to be able to prove that you had knowledge of what

was going on," he said.

Under the new social host ordinance, parents and event organizers could be fined up to \$1,000 or jailed for up to 90 days for permitting minors to consume alcohol.

Hosts do not have to be on-site when the illegal drinking happens in order to be held accountable.

The language of the proposal

excludes "legally protected religious observances."

More than 40 state municipalities — including Winona — use similar measures.

Winona County is holding a public hearing this summer to get community reaction to its own proposed social host bill.

Cities began adopting social host laws after a trend of teenage

deaths due to drunken driving, Mayor Jack Weimerskirch, said.

Before the measure, city officials could only punish parents or property owners who condoned underaged drinking if they supplied the alcohol.

In addition to offering police a new enforcement tool, the ordinance will act as a deterrent for parents who currently permit such gatherings where minors are drinking, Russell said.

"Some parents are not responsible enough," Councilwoman Sandy Erdman said.

CJCC Committees— Crime Prevention Committee



Early Efforts:

Encourage Community Participation

- Neighborhood Associations
- Restorative Justice on Campus
- After School Programming

Preserve Safe Environments

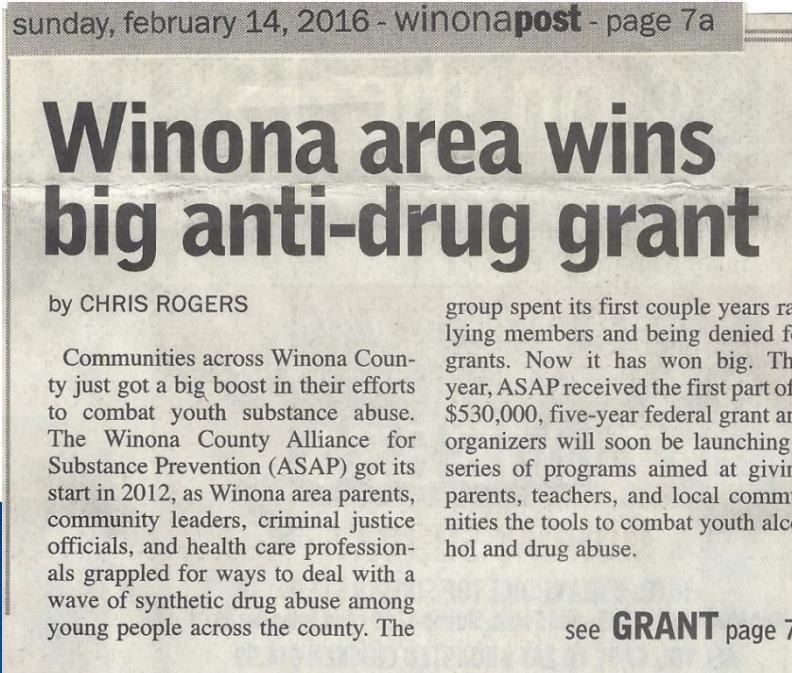
- Pawnshop Tracking
- Crime Mapping
- Safecam

CJCC Committees— Crime Prevention Committee



Latest Efforts:

Committee members joined forces with community partners to author a Drug Free Communities grant proposal which resulted in the creation of the Winona County Alliance for Substance Abuse Prevention.



WINONA COUNTY
ASAP
Alliance for Substance Abuse Prevention

Gabrielle Mark
Winona County ASAP Coordinator

CJCC Committees— Crime Prevention Committee



▶ **Mission:**

- We work together to create a culture free from the misuse of alcohol, tobacco and other drugs for our youth through community-wide collaboration.

▶ **Vision:**

- To be a community free from the negative consequences of alcohol and substance abuse.
- To provide awareness and education for substance abuse prevention to the greater community.
- To support and encourage youth toward healthy life goals, unhindered by the misuse and effects of alcohol and other drugs.



WINONA COUNTY
ASAP
Alliance for Substance Abuse Prevention

CJCC Committees— Crime Prevention Committee



Drug-Free Communities:

- Office of National Drug Control Policy (ONDCP)
- Substance Abuse and Mental Health Services Administration (SAMHSA)

Winona County ASAP:

- Year 5
- DFC efforts lead to a decline in substance use/misuse amongst youth (White House Report)



CJCC Committees— Crime Prevention Committee



Our Strategies:

- Hidden in Plain Sight interactive exhibit
- After-Prom/Alternative Events
- T-21 Policy



CJCC Committees— Crime Prevention Committee



T-21 Continued

8 Counties & 34 Cities in MN

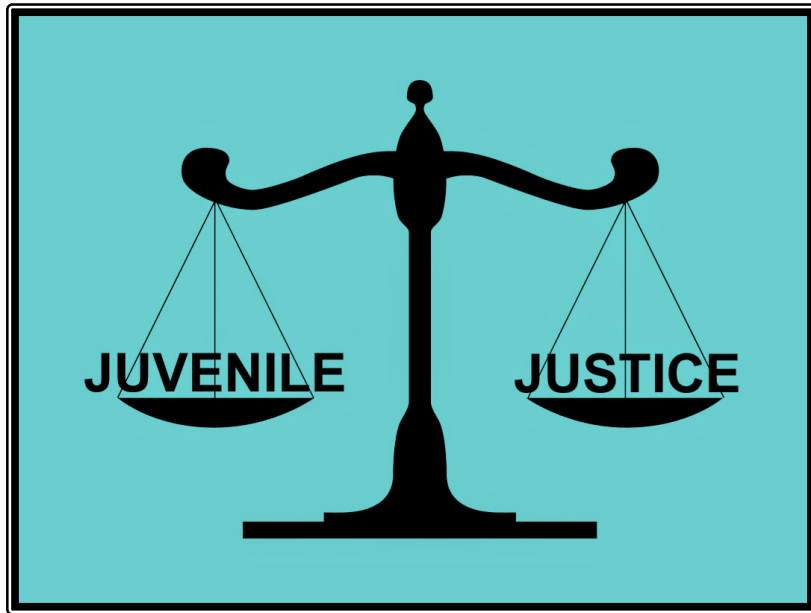
- Hoping to see at state level

Tobacco 21 Policy in Winona County

- Gathering letters of support from policy makers, local business, educators, and more
- Passed unanimously in the City of Winona
- Letter of Support to County Commissioners
- Educational presentation to County Commissioners on 9/24

Learn more at www.winonacountyasap.org

CJCC Committees— Juvenile Justice Committee



- ▶ Chaired by Rebecca Church, Asst. Winona Co. Atty
- ▶ To encourage an effective juvenile justice system that promotes the well-being of youth while holding youth accountable for their actions and promoting public safety.

CJCC Committees— Juvenile Justice Committee



- ▶ Examples of issues addressed/being discussed
 - Juvenile diversion programs
 - Housing options for juvenile delinquents
 - Truancy – Restorative Justice
 - Family Dependency Treatment Court

A6 WEDNESDAY, January 5, 2011

winonadailynews.com

Opinion

CONTACT: Opinion page editor Darrell Ehrlick | 507.453.3507 | dehrlick@winonadailynews.com

OUR VIEW

Diversion programs put priorities in order

Here's the conundrum: The court system in Winona County (and throughout Minnesota) has had to reduce staff and resources, and the state's budget crisis means that situation won't improve any time soon.

Even though fewer crimes have been reported during the past five years, the number of major criminal cases this decade has grown 84 percent. In most cases, cri-

minated as part of a U.S. Department of Justice grant shows that Winona County can do a more efficient job of handling some of the less serious cases.

With the help of interim County Attorney Tom Frost, the Winona County Criminal Justice Coordinating Council is already working on a solution.

The report recommends that

35 to 50 such cases per year for logical candidates. Once accepted, the candidate would have to tell a judge what he or she did wrong. The person would have one year to complete the program and pay restitution — much quicker than the five-year restitution period that now forces victims to wait longer for reimbursement.

At any time, a judge can rein-

session have proven successful elsewhere in our region, both in Minnesota and across the river in Wisconsin.

For instance, Frost pointed to a diversion program in Hennepin County that boasts a 97 percent success rate — defined as people who do not offend again within two years of graduating from the program.

Diversionary programs are

and the ongoing work of the Winona County Criminal Justice Coordinating Council, there's hope that more collaboration is on the way.

Incoming Winona County Attorney Karin Sonneman has a great opportunity to work with the criminal justice council to forge dynamic partnerships that speed the pace of justice while reducing taxpayer cost.

CJCC Committees— Community Outreach & Diversity



- ▶ Charge: To educate the public about the initiatives, programs and services supported by the CJCC; to build an atmosphere of respect and inclusion toward the criminal justice system regardless of culture or background; to identify community concerns that are related to the responsibilities of the CJCC and to prepare a detailed, proactive, public relations plan to address those concerns.
- ▶ Karin Sonneman, Chairperson



CJCC Committees— Community Outreach & Diversity

▶ Student Interns and Volunteers:

- Started in 2010; now handled by Winona County



Front row (L-R): Carria Simmons, Kellie Russell, Morgan Dannecker, Colleen McWall. Back row (L-R): Sally Cumiskey, CJCC Chairperson, Deanna Whitlief, Julia Syverson, Emily Heuenschwander, Rachel Lund. Not pictured: Bonnie Bjorka

CJCC student interns honored

On April 7, 2010, the Winona County Criminal Justice Coordinating Council (CJCC) honored ten area students for their contributions to the Council. These ten students participated in the student intern program which was developed by the CJCC in the summer of 2008. Interning for six different agencies/organizations over the spring semester, these interns contributed 2,884 hours of service. During the ceremony, CJCC Chairperson, Court Administrator Sally Cumiskey, noted that the "dedication and time these student in-



Winona Student Intern Tiffany Stavish and Sally Cumiskey, CJCC Chairperson

Outcomes of a CJCC— The Winona County Experience



► Law Day (2009 to present)

- Area 6th graders visit the Courthouse to learn about the criminal justice process from professionals in the system and to participate in a mock trial



Students step into lawyers' shoes

Photo by
Laura Hayes

■ A self-proclaimed future lawyer, Riverway sixth grader Jacob Trzesniewski helps the court decide the verdict during the annual Law Day mock trial.



CJCC Committees— Community Outreach & Diversity



Community Collaboration Summit (Oct)

2014: Domestic Violence

2015: Mental Health

2016: Substance Abuse

2017: Transitional Housing

2018: Winona County Jail

2019: Vaping (October 24, 2019)



THE ARGUS

MEMBER NEWSLETTER

VOLUME 18 NO. 5 SEPT./OCT. 2017

Winona County Courthouse Open House

Sunday, September 24, 11 a.m. - 4 p.m.

The Winona County Criminal Justice Coordinating Council (CJCC) through its Community Outreach and Diversity Committee and in partnership with event sponsors, the Drug

be staffed by one of more volunteer guides more in-depth information.

Spanish and Hmong interpreters will be available to assist visitors who would like the assistance of

Elected Officials Forum (Jan)

2011 to present

Next forum – January 18, 2020

2019 elected officials forum and outreach event

The Winona County Criminal Justice Coordinating Council and the League of Women Voters of Winona are cosponsoring an elected officials forum and outreach event on Saturday, January 26, from 9 to 11 a.m. at the Winona County History

son Street, Winona.

An annual event since 2011, the forum brings together area local elected officials from state, county, municipal offices, and others, including school board members, to speak about what they hope to accomplish

tions will be taken from the audience, and the event is moderated by the League of Women Voters.

The event is free and open to the public; a complimentary continental breakfast and coffee will be served. Although

idea of the number attend you are asked to please RSVP to Kate Sattler at the Winona County Attorney's Office noon on January 23 by email ksattler@co.winona.mn.us or by calling her at 507-457-6100.

Outcomes of a CJCC— The Winona County Experience



True to its vision and mission, the CJCC has achieved a culture of collaboration with a common purpose and shared vision at the leadership and operational level of its members. The CJCC has continuously worked to establish and support collaborative early intervention, prevention, diversion, and community re-entry and stabilization programs within Winona County's criminal justice system and for the benefit of the community at large.

-Karin Sonneman, Winona County Attorney

Questions

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