

**2020 Jail and Jail Alternatives
Committee Minutes**

January - December

**Minutes of the Jail & Jail Alternative Committee of the
Winona County Criminal Justice Coordinating Council
January 22, 2020 at noon at Kensington Banquet Room**

Present: Justin Green, Kalene Engel, Trish Chandler, Karen Bunkowski, Judy Gilow, Christy Ferrington, Marie Kovecsi

Approval of Minutes: Minutes of the December meeting were approved without changes.

New Jail Updates:

- **County Board Action:** The County Board will consider the Jail Planning Committee's recommendation of an architect and construction manager in a February board meeting (not January 28th as planned).
- **Jail Building Committee:** Once the building professionals are hired, planning for the building is expected to take about a year. It is anticipated that the County Board will appoint a Jail Building Committee, the membership of which may be similar to the current Jail Construction Planning Committee.

WRAP Update: Kalene distributed the site visit report from Felicia Lopez-Wright and Sarah Wurzburg. She asked members to review the report and be prepared to discuss it at the next meeting.

Jail Programming/Incarceration Reduction Efforts: It has been widely acknowledged by the individuals involved in the jail planning efforts that jail programming and related efforts to reduce incarceration must also be implemented/sustained. Based upon the committee charge and previous work of the committee, committee members agreed that it would be appropriate for this committee to focus on this area for the remainder of the year.

- **Court Reminder System:** Research has shown that an effective court reminder system dramatically reduced the number of failure to appear (FTA) related incarcerations in a jurisdiction. Trish has been keeping data on a number of different elements, including the number of FTA arrests. For the three month period between 10/1/19 and 12/31/19, there were 67 FTA arrests (compared to 117 new charge arrests, 103 probation violation arrests and 6 release condition violation arrests). Kalene noted that the Minnesota Judicial Branch recently launched a statewide court reminder system, which was being discussed in the Courts Committee. She also noted that the Courts Committee is working on reducing the number of outstanding warrants. Committee members agreed that this issue should be kept in the Courts Committee for further discussion/action.
- **Bail System:** Current research has also called into question the effectiveness of the U.S. bail system. Some states have eliminated the bail system entirely; others are moving towards that direction. Justin inquired as to how the system is working locally. Anecdotally, Trisha noted that many individuals with new charges who do not have other holds (such as a probation hold)

are typically released within a relatively short period of time. She and Kalene will review the data that she has been keeping on bail evaluations and bring additional information to the next JJA meeting.

- **Probation Violations:** Historically, probation violations have accounted for a significant portion of the jail bed days in Winona County. The State of Minnesota is considering legislation to place a cap of five years on probation terms. Some of the reasons for the cap include concerns about overincarceration due to technical violations and the collateral consequences of being on probation. However, for some people, probation may be an effective way to prevent future contacts with the justice system (e.g. a probationer with mental illness who would not otherwise take required medication without the structure/influence of probation). The length of time that persons on probation holds are held would be contained within jail records. Information on the nature of probation violations does not appear to be readily available via public data systems. Kalene will check into other sources for obtaining additional information and report back at the next meeting.
- **Data on Inmates:** As noted above, Trish has been collecting data on jail inmates on a number of different data elements. In addition to being responsive to some of the issues raised above, the data could also be helpful to determine other needs (programming or physical structure) for a new jail. Kalene and Trish will work on reviewing the data, possibly pulling in Tom Weber for assistance.
- **Chemical Health Worker:** A fairly recent change in the adult mental health unit personnel has resulted in a streamlined process for jail inmates to access chemical health treatment and Medical Assistance. The Rule 24/25 position previously held by a social worker is now being staffed by an income maintenance worker. Trish was very complimentary of how well the process is going and the positive results she has seen for jail inmates who need chemical health treatment and/or health insurance.

Strategic Planning: Based upon the foregoing discussion, the committee agreed to focus on jail programming/incarceration reduction ideas/efforts for 2020.

Other: Discussion was held on the phone tree system for the Winona County Department of Health and Human Services and, specifically, whether and under what circumstances a caller is connected to a live person versus a message machine.

Adjourned: 1:12 p.m.

Next Meeting: February 26, 2020 at noon at Kensington Banquet Room



MEMORANDUM

To: Trisha Chandler, Jail Intake Worker, Winona County
Kalene Engel, JMHCPC Grant Manager and Executive Director, Winona County Criminal Justice Coordinating Council
Karin Sonneman, Winona County Attorney and Chairperson, Winona County Criminal Justice Coordinating Council
Tom Weber, Evaluator, Winona County
County Board: Ken Fritz County Administrator
Justin Green, Chair of the Jail Planning Committee

From: Felicia Lopez Wright, Policy Analyst, Council of State Governments (CSG) Justice Center
Sarah Wurzburg, Deputy Program Director, Behavioral Health, CSG Justice Center

Re: JMHCPC Site Visit November 6-7th, 2019

Grant Program: Winona County Re-Entry Assistance Program Expansion Project

Award #: 2016-MO-BX-0007

Date: December 13th, 2019

I. Purpose of the Site Visit

The purpose of the site visit was to facilitate discussions on current and projected behavioral health programming and transition to community connections given the new jail construction pending in 2021. Additional goals included providing trainings on best practices for successful reentry for people with mental illness and co-occurring substance use disorders and collaborative comprehensive case plans. This site visit also included touring the jail; shadowing the Jail Intake Worker; meeting with jail staff and administration; attending the JMHCPC Task Force Meeting and Criminal Justice Coordinating Council (CJCC); observing first appearances at the Winona County District Court; and refining ongoing technical assistance goals.

II. Observations and Recommendations

A. Strengths / Areas of Expertise

- a. The Winona County Reentry Assistance Program (WRAP) is effectively identifying eligible program participants and assigning them to the appropriate case management track (early intervention, treatment court, probation, Child in Need of Protection or Services (CHIPS), mental illness/chemical dependency [MI/CD]). The criminogenic risk and needs assessment and the mental illness screens are completed at booking and recorded in the jail records management system. The Jail Intake Worker (JIW) also completes pretrial bail evaluations on all people charged with new offenses, attends first appearances and is viewed as a resource by some judges.

- b. The JMHCP Task Force meets on a consistent basis to discuss WRAP program updates and adjust their process according to feedback from case managers. The Grant Program Manager, Jail Intake Worker and the Winona County Attorney provide trainings and clarification on the WRAP program processes as needed to case managers. The Criminal Justice Coordinating Council (CJCC), comprised of key stakeholders in the Winona County criminal justice system, including policy-making representatives from the State, County, City, Private Bar and Community and representative of all WRAP case management tracks also hold meetings, workgroups and trainings as needed to inform or support WRAP program goals.
- c. Winona County has successfully maintained grant funding for reentry focused programs over the past 12 years. The JMHCP grant team has been successful in sustaining the Jail Intake worker position with county funding. The Jail Intake Worker has developed and maintained a strong and collaborative working relationship with criminal justice stakeholders. The Jail Intake Worker operates out of the Sheriff's Office in the jail which allows her access to information.
- d. Winona County Attorney is actively engaged and leading the processes for this grant program and co-leading the Criminal Justice Coordinating Council.
- e. Winona County recently completed a Process and Outcome Evaluation Report that helped to identify gaps in the community. This will be helpful in determining the gaps WRAP is filling and providing additional data on this target population.

B. Issue Raised:

There are opportunities for enhanced collaboration with Advanced Correctional Healthcare (ACH) and Department of Health and Human Services (DHHS), and Probation to ensure that the type and level of case management provided furthers the overall purpose of the grant: connecting people with behavioral health services. One of the ways this can be accomplished across the WRAP case management tracks is through developing case plans that focus on people's needs, information from their screening results and other relevant data.

Recommendation:

Continue to brainstorm strategies to engage key leadership internally and potentially include them on CSG Justice Center technical assistance calls as needed. Continue consultation with treatment court about successful engagement and cross-discipline team building strategies. Create and/or strengthen Memoranda of Understanding (MOU's) and contracts between partners and stakeholders as needed to increase accountability and partnership requirements to effectively collaborate and target participants needs. Some examples of this include: 1. Facilitating access to ACH substance use data via an information sharing agreement with the jail, which may act as a proxy substance use screen that would allow the JIW to increase referrals to treatment programs such as the Gateway program; 2. Improving strategies for engagement across the WRAP case management tracks by establishing uniform practices of collaborative comprehensive case plans to foster cross-system collaboration and information sharing; 3. Hiring a shared staff position that would serve as a liaison between DHHS and the jail.

Issue Raised: The lack of a dedicated Mental Illness/Chemical Dependency WRAP case manager results in the JIW adding these people to her early intervention case management track to ensure case planning and treatment provision. However, this results in treatment connection delays for people who have complex needs that take longer to address than this fast track allows. The team hopes to establish information sharing protocols with community treatment providers to

facilitate accelerated connections to care and availability to provide services to assist with reentry. It has been difficult to engage consistent clients for the jail-based substance use treatment program (Gateway). This is due to a variety of factors including: lack of screening people at booking for substance use needs and issues with programming space in the current jail, program length/participation requirements often preclude people that are pretrial.

Recommendation:

Facilitate outreach to new leadership at DHHS to clarify and standardize information sharing processes. This would assist with connecting people to services earlier, so they are not held as long on the JIW early intervention case management track. Hiring a case manager or licensed mental health professional to assist as a liaison between the jail, DHHS, and probation could be helpful in increasing timely connections to care. Ideally, this type of position would serve as a navigator for the behavioral health system and have access to DHHS data to assist with appropriate case management and service engagement/connections to care during the reentry process.

Consider applying for grant funding to prioritize this need while considering ways to sustain that role. Dedicated treatment space in the new jail and a substance use screen at booking is crucial for service referrals/delivery, particularly with the Gateway program as they have established a great working relationship with WRAP program staff and clients and are willing to continue providing substance use treatment from incarceration through reentry. Develop policies and procedures for WRAP that differentiates between people that are pretrial versus sentenced to ensure consistency in program connection. Continue trainings for judges and all WRAP case managers on the WRAP program referral process, services and addressing mental illnesses and co-occurring substance use disorders in case planning.

Issue Raised:

There is additional opportunity here to engage law enforcement in ongoing trainings on mental illnesses/co-occurring substance use disorders to address gaps with diversion efforts and connecting people to behavioral healthcare in the community (whenever possible).

Recommendation:

Continue to engage CJCC partners and re-engage law enforcement partners to consider opportunities to pre-arrest diversion in Winona County. This could include supporting training for law enforcement officers on mental illnesses and co-occurring substance use disorders.

Issue Raised:

Additional system wide issues include the lack of services for people in mental health crisis due to the closure of the psychiatric unit in the hospital and subsequent lack of psychiatric staff in the emergency room. There is also a lack of housing and no emergency shelter outside of the warming shelter, which has limited openings in the winter months. This particularly impacts high utilizers who cycle in and out of the jail, especially in the winter. Streamlined access for some community-based behavioral health services can be difficult for people with mental illnesses/co-occurring substance use disorders. The physical structure of the jail hinders the ability to support programs within the correctional facility. The majority of innovation of programs/services for people with mental illnesses/co-occurring substance use disorders is through the court system.

Recommendation:

Seek partnerships with new health providers and relevant non-profit agencies to address the gaps of psychiatric crisis services and emergency housing. Facilitate processes across stakeholders

through the CJCC to improve the access of behavioral health services in the community to remove barriers and provide continuity of treatment for people with mental illnesses/co-occurring substance use disorders. Incorporate programming space needs into the new jail structure. Expand the innovative work of the court system into pre-booking diversion and probation practices (i.e. specialized caseloads).

Next Steps

III. Task Force:

- Task Force has located a jail-based cognitive skills group (Thinking for a Change) via Empower Comprehensive Treatment Center (CTC). Empower CTC will also complete screenings for group members to determine if they need further assessment
- DHHS has recently informed the taskforce that two community providers have available case managers to provide billable services for people with substance use disorders. The taskforce is aiming to add this case manager to one of the WRAP case management tracks to overcome the gap of addressing people with complex needs in a timely manner and freeing the JIW to work with the clients on her early intervention case management track ("fast track")
- Obtain data on prior probation violation cases to establish baseline data regarding how many are behavioral health related to support future initiatives
- Determine whether WRAP case management tracks are addressing criminal thinking in the community through evidence-based case management practices criminogenic risk and needs instruments
- Create written policies for information sharing with ACH to facilitate connections and access to community-based behavioral healthcare for people with mental illnesses/co-occurring substance use disorders in WRAP
- Streamline coordination between ACH and JIW to better connect people with behavioral health needs to services and ensure there is no duplication of efforts
- Create MOU's or written policies for information sharing with DHHS to facilitate connections and access to community-based behavioral healthcare for people with mental illnesses/co-occurring substance use disorders in WRAP. Communicate with all case management tracks on how to improve coordination and utilize WRAP program services to address the identified case plan needs.
- Discuss options for better coordination with WRAP with probation leadership in the area
- Leveraging the possibility of health information exchange with new medical providers in the community (Gunderson and potentially Mayo Clinic) and hiring of peer specialist position via Hiawatha Valley
- Seek additional grant funding in FY20 to pilot hiring a jail navigator position to serve as a liaison between the correctional facility, various stakeholders/community providers, probation or expanding the new community connector position from the Winona Community Hub that addresses the needs of high risk/high need people with behavioral health issues

CSG Justice Center:

- County Attorney was connected to CSG Justice Center's Justice Reinvestment contact for Minnesota
- Continue sharing resources/trainings to grantee and support their efforts in engaging various stakeholders/systems
- Continue technical assistance calls on a monthly basis
- Assisted grantee with completing the revised planning and implementation guide, which reflects project scope changes. Grantee to submit to BJA by mid-January 2020

Appendix A

Attachments

- Agenda
- Best Practices for Successful Reentry for People with Mental Illnesses and/or Co-Occurring Substance Use Presentation
- Collaborative Comprehensive Case Plans Presentation

Additional Resources

- [Best Practices for Successful Reentry for People Who Have Opioid Addictions](#)
- [Cognitive Behavioral Treatment: A Review and Discussion for Corrections Professionals](#)
- [Collaborative Comprehensive Case Plans](#)
- [Comprehensive Opioid Abuse Site-based Program FY 2019 Competitive Grant Announcement](#)
- [Confined and Costly](#)
- [Criminogenic Risk and Behavioral Health Needs Framework](#)
- [CSG Justice Center Newsletter](#)
- [Essential Elements of Specialized Probation Initiatives](#)
- [Improving Reentry for Adults with Co-occurring Substance Abuse and Mental Illness](#)
- [Justice and Mental Health Collaboration Program FY 2019 Competitive Grant Announcement](#)
- [Practical Considerations Related to Release and Sentencing for Defendants Who Have Behavioral Health Needs: A Judicial Guide](#)
- [Process Measures at the Interface Between Justice and Behavioral Health Systems: Advancing Practice and Outcomes](#)
- [Risk Need Responsivity 101 Primer](#)
- [Screening and Assessment of Co-Occurring Disorders in the Criminal Justice System](#)
- [Substance Abuse and Mental Health Services Administration](#)

**Minutes of the Jail & Jail Alternative Committee of the
Winona County Criminal Justice Coordinating Council
February 26, 2020 at noon at Kensington Banquet Room**

Present: Justin Green, Kalene Engel

Approval of Minutes: Minutes of the January meeting were approved without changes.

WRAP Update: Karen Sanness has arranged for Trish Chandler to receive access to the SSIS system (used by Human Services) to provide better information for the bail evaluations and case planning. Celia Lewis, the County Attorney's student attorney, is working on developing a list of disqualifying offenses for WRAP. Due to the urgency of the juvenile beds report (discussed below), further discussion on the JMHC Technical Assistance Site Visit was deferred until the March meeting.

Jail Social Worker and Jail Medical Provider Update: At the January WRAP Task Force Meeting, Karen Sanness indicated that preliminary discussions were being held about adding a jail social worker and re-assessing the jail medical services. Those two matters were referred to the Jail and Jail Alternatives Committee for further discussion. Unfortunately, Ms. Sanness was unable to be present to discuss those two items, so those will be placed on the March agenda.

New Jail Updates: The Jail Building Committee was formed, consisting of Ken Fritz, Ron Ganrude, Jeff Mueller, Steve Buswell, Justin Green, Dave Kraemer and Karin Sonneman. The County is in the process of negotiating and finalizing the architect and construction manager contracts.

Report to Board on Need for Juvenile Beds: Ken Fritz has requested a formal report on the Jail and Jail Alternatives and Juvenile Justice Committee's recommendation to include a few secure detention juvenile beds in the new jail. A joint workgroup of both committees met on February 20th to discuss data and other input needed for the report. As a result of that meeting, data information requests have been made to various parties and additional research has been conducted. Committee members reviewed the data and other information gathered thus far and reviewed/revise the draft of the report. This work will continue on the workgroup level in the hopes that the report can be completed in early March.

Strategic Planning for 2020: Committee members continued the discussion of what the committee should focus on this year. At the January meeting, the goal of supporting the new jail construction, including exploring additional programming options to reduce incarceration was approved. Supporting/improving the court reminder system has now become a goal of the Courts Committee, as has continued work on improving responses to probation violations. Two additional focus areas for the JJA that were identified during this meeting: (1) continue to support the WRAP Program, including sustainability and (2) supporting the addition of a jail social worker and improvements in jail medical/mental health options.

Adjourned: 12:40 p.m.

Next Meeting: March 25, 2020 at noon at Kensington Banquet Room

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The Jail & Jail Alternatives Committee did not meet in March or April of 2020 due to the COVID pandemic.


**Minutes of the Jail & Jail Alternative Committee of the
Winona County Criminal Justice Coordinating Council
May 27, 2020 at noon at Kensington Banquet Room**

Present: Justin Green, Kalene Engel, Trish Chandler, Marie Kovecsi, Karen Bunkowski, Mike Kuehn, Callie Schmidt, Judy Gilow

Approval of Minutes: Minutes of the February 26, 2020 meeting were approved by consensus.

WRAP Update:

- **Current WRAP Program:** Trish noted that the applicant numbers have been down due to decreased arrests. Of those people who are arrested, many are charged with assaults or other violent crimes which disqualifies them from participating in WRAP. She anticipates that the numbers will increase as restrictions are lifted and that there will be more failure to appear, theft and trespassing charges. Process-wise, she is not able to meet personally with inmates, so she conducts bail evaluations over the phone. She provides referral documents to jail staff who provide them to the inmates. She has been working with some inmates to coordinate treatment and other services, particularly those on probation. Although she hasn't been permitted to attend First Appearances since the end of March, she is able to go into Odyssey to obtain release information. Kalene noted that the number of funding requests had decreased overall, but that the per person limit was raised by the WRAP Task Force to \$2,500. She will working on requesting an extension of time on the current grant, as has been recommended by the technical assistance advisors.
- **Grant Application for WRAP+:** Kalene recently completed writing a federal grant request for another Justice and Mental Health Collaboration Grant (which is the same grant program that is currently funding WRAP). The amount requested in the application was just under \$725,000 for a three year project and the required match amount would bring the total project value to over a million dollars. The proposed program, called WRAP+, would build upon WRAP and add three main components: (1) a full-time social worker in the jail; (2) a full-time Community Connector to be employed by Hiawatha Valley Mental Health Center and (3) extensive cross-training for justice system and behavioral health personnel. The Community Connector would be part of the Winona Community Hub, which would coordinate referrals and serve as a data collection point. The goals of the proposed program are as follows: Goals: (1) Develop and implement a cross-systems collaborative and coordinated approach to enhance services, improve outcomes and reduce recidivism for justice-involved individuals with MI or CMISA; (2) Enhance in-jail behavioral health and chemical dependency services to lay the foundation for continuation of treatment in the community, thereby increasing public safety in the jail and community; (3) Provide extensive cross-training for criminal justice system personnel and behavioral health/chemical dependency providers to bridge knowledge gaps and improve outcomes. Kalene reviewed a flowchart of the program (attached) and answered questions. Karin and Justin, who reviewed the application, both felt that it was very well done. Judy noted that she had attended a webinar recently on the Stepping Up Initiative where the need for a caseworker in the jails was emphasized.





New Jail Updates: Karin stated that the county was closing in on having construction and architect contracts ready for board review in June. Negotiations are ongoing for the purchase of the land.

Report to Board on Need for Juvenile Beds: The request for this report was originally made prior to the COVID-19 shutdown for the purpose of supporting Winona's bonding request for juvenile beds in the jail. Although the original purpose may no longer exist, the report will be helpful as the project proceeds into the jail design stage. Karin noted that Houston and Wabasha County had previously indicated that they would be interested in utilizing juvenile bed space. With the closure of the Olmsted County Juvenile Detention Center, that need may have increased. Justin has all of the information that was compiled by the committee and is working on finalizing the report.

Strategic Planning for 2020: At this point, the planning efforts have been to complete the grant application and to focus on re-opening the county offices and courthouse. The County Building has had a "soft reopening and Sheriff Ganrude and Chief Deputy Mueller are working on the reopening plan for the Law Enforcement Center. Karin is heading a multidisciplinary task force of individuals who are working on reopening the courthouse. The group will be meeting weekly to discuss progress and plans.

Next Meeting: June 24, 2020 at noon via Zoom





WINONA COUNTY
RE-ENTRY ASSISTANCE PLUS PROGRAM
PROGRAM FLOWCHART
Updated 5/15/20

BOOKING (ALL INMATES): Inmate Booked into Jail: Jail staff performs CMHS-W/M (Correctional Mental Health Screen) and ORAS-CSST (Ohio Risk Assessment System—Community Supervision Screening Tool) and validated substance abuse screener at booking. Jail staff records scores in LETG (Law Enforcement Technology Group) and makes referrals to **Jail Social Worker** if high CMHS scores or other concerns..

BAIL EVAL (INMATES WITH NEW CHARGES/WARRANTS): **Jail Intake Worker** completes bail

evaluation; including obtaining info on mental health and substance use concerns/issues and reviewing screening tools. Makes initial determination regarding need for further assessment of MI/CD and can help inmate complete WRAP application. Also makes referrals to inmate based upon responses.

NON-BAIL EVAL INMATES (TYPICALLY INMATES WITH PROBATION VIOLATIONS):

Jail Intake Worker performs Initial Screening on all other inmates (on which bail evals were not performed) by reviewing screening tools (ORAS-CSST, substance abuse screen and CMHS). Inmates meeting criteria are referred to **Jail Social Worker** for further assessment.

Jail Intake Worker helps inmate complete WRAP application.

Initial Screening Level

FIRST APPEARANCES:

Jail Intake Worker attends 1st appearances and keeps track of release conditions (which could include judicial referral to **Jail Social Worker**).

RELEASED APPLICANTS: **Jail Intake Worker** performs warm handoff for inmates released at 1st Appearances to **Community Connector** by making referral to the HUB. If WRAP+ application and release of information signed, shares risk assessment and scores of MI/CD screens and collateral information. Outside referrals are also processed by **Jail Intake Worker** by reviewing or performing risk assessment and MI/CD screens, eligibility determination and helping complete WRAP+ application.

INCARCERATED APPLICANTS: **Jail Intake Worker** meets with **Jail Social Worker** to discuss inmates (and outside referrals) who need further assessments. **Jail Social Worker** meets with client. Completes WRAP Application with client (if not completed); does risk/needs assessment, makes referrals for MI or CD Assessments (using community providers or internally) and is the in-jail case manager. **Jail Social Worker** is also assisting officers during encounters with people in mental health crisis, providing in-jail counseling/mental health services to any inmate needing those services, making referrals for in-jail CD and cog skills classes, pre-petition screening as needed (for civil commitment) and assisting with linkages to insurance and other recovery support services. As client nears release, referral made to Hub for **Community Connector**.

Assessment Stage

COMMUNITY CONNECTOR: **Community Connector** meets with client (either in jail or in community); conducts Hub interview, using that and risk needs assessment to determine needed pathways. **Connector** follows through to make sure MI/CD Assessments are completed. Arranges for Case Conferences involving appropriate individuals from participant's support system. **Connector** also makes requests for supporting services funding (housing, transportation, etc.)

Case Mgmt Stage

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**The Jail & Jail Alternatives Committee
did not meet in June of 2020.**

**Minutes of the Jail & Jail Alternative Committee of the
Winona County Criminal Justice Coordinating Council
July 29, 2020 at noon at Kensington Banquet Room**

Present: Justin Green, Kalene Engel, Trish Chandler, Marie Kovecsi, Judy Gilow, Karin Sonneman, Maria Slawson & Sheryl Block

Approval of Minutes: Minutes of the March 27, 2020 meeting were approved by consensus.

Presentation by Zumbro Valley Scattered Sites (Maria Slawson and Sheryl Block)

- Sheryl is the Manager of the Zumbro Valley Housing and Homeless Programs and Maria is the Outreach and Continued Care Worker.
- ZVSS started about five years ago and was the first outstate area to model a program that had been successfully implemented in the Twin Cities.
- They match persons who are experiencing long-term homelessness and who qualify for Minnesota Housing Support (formerly Group Residential Housing) with available scattered site housing in Olmsted County. The Rate 1 Minnesota Housing Support funds are used to pay for their rent, utilities and other necessary housing needs (such as laundry, cleaning, etc). The Rate 2 housing payment funds case managers who assist the tenants with additional needs, such as providing transportation, setting medical appointments, making referrals to other services and basically making sure that they are being a good tenant and neighbor
- They use the Minnesota (not federal) definition of homelessness, meaning a person must have been continuously homeless for at least a year or have four episodes of homelessness in the past 3 years.
- To qualify for Minnesota Housing Support, a person must also have a qualifying disability, which can be a physical disability, chronic substance use, mental health issues, etc.
- Financially, this program works best for people who have no income, because if they do have income, they need to contribute towards rent.
- Some people utilize this as permanent housing while others use it as a steppingstone to become stable, find work and obtain better housing. Some start working but continue with the program because they like the support that is provided by the case managers.
- This program endorses the “housing first” philosophy, which promotes the idea of getting people stable housing first and then working on other issues that they may have.
- They have developed a network of landlords who trust them and who appreciate the support that is provided by the case managers.
- The advantage to the landlord is that they get full rent every month. The program pays for the rent and then gets reimbursed from the state. Thus, it is zero risk financially for the landlords.
- After the program pays the full rent and utilities and banks, whatever is left is placed in a flex pool of money. That money is used for things such as damage to a property caused by a tenant, evictions, security deposits and similar expenses. There is some flexibility with how this money can be spent.
- They work with people who have criminal histories, chronic substance use disorders and even sex offenders.

- They have very few evictions – only one that Maria could recall. They work with people who are having trouble and recommend that they voluntarily leave the apartment rather than go through an eviction proceeding.
- One of the initial challenges will be to get startup money for the program, as the security deposits need to be paid. They also obtain a bed and new vacuum cleaner for every participant (paid for out of their flex fund). They were fortunate to have some startup funds when they started.
- A key initial conversation must be had with the county. They worked with Jill Schmidt and Mary O’Neill in Olmsted County.
- Olmsted County has one financial worker dedicated to working on this program. Every participant must complete a combined application and ZVMHC assembles the verification of long-term homelessness and professional statement of need.
- One barrier is the Homeless Management Information System and Coordinated Entry. HMIS is an information system into which all information about every client is entered. Coordinated entry is basically a priority list for someone experiencing homelessness. People seeking housing must rise to the top of the coordinated entry list before they can be placed. Maria does an assessment with clients which is used to determine priority. Clients can specify up to three counties where they would like to live. When openings at ZVSS become available, Maria must contact the gatekeeper for the coordinated entry system to get referrals.
- Once Maria receives a referral from coordinated entry, she must make sure that the individuals meet the other qualifications, i.e. disability, low income, long-term homelessness.
- Currently, their staff consists of Shery, Mari and four case managers. By August they will have approximately 80 clients (20 per case manager). They also operate other housing programs.
- Currently, the occupancy limit for Rate 1 board and lodge is 1 person per bedroom.
- Every landlord must have a vendor number from the state
- They suggest finding a good landlord to work with and see how things go.
- ZVMHC does a habitability inspection of each new unit.
- The leases are typically one-month leases.
- They will be providing these services in Winona County once the Commonwealth Companies apartments are constructed. Four of those apartments will be set aside for people with long-term homelessness.
- They work very closely with Kristine Davis and Jeremy Galley at the state.
- Sheryl’s contact information is as follows: Sheryl (Shery) Block, sheryl.block@zvhc.org; (507) 535-5656
- Maria’s contact information is as follows: Maria Slawson, maria.slawson@zvhc.org; (507) 535-5656

Background/Other Discussion: Prior to the Scattered Sites presentation, Justin and Kalene reviewed the history of some of the homelessness/housings in Winona County during the past few years, including the Poverty Roundtable Housing Group, the City of Winona Housing Study, the Warming Shelter/Gathering Place, the Filling the Gaps group and the Housing + Homelessness Long Term Planning Group. He noted that he had obtained a \$10,000 planning grant 2 years ago from Winona Community Foundation to work on the transitional housing concept. Unfortunately, he was not able to locate a consultant for the project so the Foundation withdrew the grant but said that he could reapply.

Marie noted that Catholic Charities had asked for COVID funds- CARES - for a Cooling Center, but the request was tabled pending further information. Pastor Hicks from Wesley also talked about getting CARES money to continue the work on the church's day center, since COVID caused the volunteer work to halt.

WRAP Update:

- **Current WRAP Program:** The second quarter grant reports have been submitted. Kalene drafted a request letter for a grant extension, as COVID has created both a decrease in numbers of participants and an increase in available funding for housing. The County Board approved an allocation of \$10,000 to the WRAP Program for COVID-related housing expenses. Parameters for the distribution of this money will be discussed at the next WRAP Task Force Meeting. Trish noted that numbers continue to be down and many people are disqualified due to the violent offense exclusion. That exclusion is specific to the current grant and would not continue if we received the 2020 JMHC Grant.
- **Grant Application for WRAP+:** Awards have not yet been announced.

New Jail Updates: Progress is being made on the new jail. A two hour zoom meeting was held to discuss additional questions/concerns from the County Board. The Jail Advisory Committee received 26 written questions from the County Commissioners, some of which were already addressed in the jail report. The architect also held a meeting with the Committee and the Construction Manager to plan how to proceed; Marie Kovecsi and Marcia Ward were added to the committee. A subgroup is meeting regularly to discuss construction details. No significant progress has been made on the acquisition of the land, but the County Attorney's Office is ready to proceed via eminent domain, if need be.

Agenda Item for Next Meeting: Trisha indicated that a city police officer was interested in learning more about the commitment process. Kalene noted that she recently received communication from the state indicating that the commitment law had changed. Karin will reach out to Paul Ellison of her office so that he can discuss his part of the process. It will be important to have someone from the county available to discuss their role in the process as well.

Next Meeting: August 26, 2020 at noon via Zoom

**Minutes of the Jail & Jail Alternative Committee of the
Winona County Criminal Justice Coordinating Council
August 26, 2020 at noon via Zoom**

Present: Justin Green, Kalene Engel, Trish Chandler, Marie Kovecsi, Judy Gilow, Karin Sonneman, Mike Kuehn, Paul Ellison, Dave Fruth, Karen Bunkowski, Jerry Obieglo, Brad Barrientos, Anita Sobotta, Dave Glithero

Approval of Minutes: Minutes of the July 29, 2020 meeting were approved by consensus.

Presentation by Karen Bunkowski and Paul Ellison on Civil Commitment Process

Karen Bunkowski

- The process starts with a request for a pre-petition screen, when a person has expressed concerns about another individual's mental or chemical health and their risk to themselves or others.
 - This could come through the protection intake line
 - This could also come through a medical provider who has placed a hold on a person
 - Law enforcement officers, through a process developed a couple of years ago, can specifically note on the police reports that they are requesting that a pre-petition screen be done on an individual. This is considered to be a formal request from law enforcement. (Three such requests like this have been received during the past two weeks)
- The referral is received and processed by intake.
- Karen gets the police reports from law enforcement and reviews them to determine whether there is a PPS request.
- The mental health team and Assistant County Atty, Paul Ellison, are notified of the intake
- A pre-petition screening team consisting of two people (one primary, one secondary) attempts to interview the individual who is the subject of the request to ascertain how the person is doing, whether they are responding to stimuli, in need of treatment, willing to voluntarily undergo treatment, etc.
 - Police sometimes accompany the PPS team
- The PPS team gathers collateral information such as police reports, medical records and additional information to determine if there is support for a commitment.
- The case is teamed internally (now via zoom) to learn what the PPS team found out. The team determines whether the person meets the legal criteria of "imminent risk of harm to self or others."
 - In doing so, they often rely upon the evaluation from emergency room personnel, who may feel there is a different level of risk than law enforcement or others.
 - Paul Ellison is sometimes brought into the team meetings to assist with the decision-making process.
 - Some people who have concerning behaviors do not rise to the level that would justify a civil commitment proceeding
- If the team members decide to move forward with the proceeding, they bring the information to Paul for preparation for court.

- Possible court outcomes:
 - Dismissal – not committed
 - Stay of Commitment: This usually occurs when a person is voluntarily engaging in treatment or with a case manager or provider.
 - Regular Commitment: This is where a person is typically hospitalized somewhere to achieve stability until they can engage in a lower level of services.
 - Sometimes a person does not stabilize within the 6 month time period for a commitment, so it becomes necessary to ask for an extension of the commitment to have a safety net in place while the interventions are attempted.

Paul Ellison

- He reviews the Petition, Examiner's (medical provider's) statement and the Pre-Petition Screeners statement, then files the documents.
- If a person is being held at a medical facility, there is a preliminary hearing to determine whether the person should be held at the facility pending a final hearing.
- The County Attorney's Office can also request an "apprehend and detain" hold for people who present a higher level of risk.
- The legal standard is "risk of harm to self or others." This can be shown in a number of ways, such as by assaultive behavior, not attending to necessary medical needs or even a person who is pregnant and using controlled substances.
- Prior to the commitment hearing, an independent examiner will examine the individual and file a report regarding the need for commitment.
- At the hearing, witnesses are called to support the need for a commitment. Law enforcement and doctors are frequently called as are pre-petition screeners. Social workers and family members are called less frequently due to the desire to maintain positive relationships.
- Outcomes: the possible outcomes are as outlined above. Normally, if a person is committed, they are committed to the Commissioner of Human Services or the facility.
- Continued Commitment: Near the end of the period of commitment, Paul will meet with Human Services to determine whether there is a need to continue the commitment. If there is a need, he files papers to extend the commitment.
- If the individual is in need of neuroleptic medications for treatment and refuses to take them, a Jarvis hearing is held to request a court order for medication administration.
- Paul reviewed recent changes to the commitment statute, most of which are related to additional flexibility in timelines or who can be an examiner or to whom/where a person is committed. There are no changes to the standard for commitment.

WRAP Update:

- **Grant Extension:** The grant extension request was submitted on July 31st. On August 21st, Kalene received an email from the Federal grant manager, indicating that an extension would not be granted if the program had completed the tasks in the project timeline and the only reason for requesting an extension was that there was funding remaining. Although COVID significantly reduced the WRAP applicants and funding, the project tasks have all been

completed, except for the evaluation, which will be completed by September 30th. Therefore, we will not be seeking an extension and the grant will end on September 30, 2020. The WRAP+ extension is pending; award announcements are expected on or before October 1, 2020.

- **CARES WRAP Funding:** Winona County allocated \$10,000 to the WRAP Program to be used for expenses that are tied to keeping people out of the jail. There is a one-page application form and one page qualification sheet. Kalene and Trish can accept applications.

Homeless and Housing Long-Range Planning Group: Justin provided a history of a grassroots group that is addressing housing issues in Winona County. The group, which has yet to settle on a name, grew out of the Filling the Gaps Group which was responsible for starting the Warming Shelter. The group is looking at establishing a structure very similar to the CJCC, with a main council and committees and workgroups. CJCC Committees may already be working on some of the things that will assist this group in its mission, so it will be important to stay update on its work to avoid overlap/duplication.

New Jail Updates: The county is still in negotiations for the purchase of the land on which to build the jail. Steve Buswell is the jail project director. Land borings will begin soon. The Jail Design and Construction Committee meets monthly, but a workgroup is meeting more regularly to talk about construction details. The need for programming space and space for juveniles has been emphasized. The Construction Committee has scheduled a tour of the Chisago County Jail.

Next Meeting: September 23, 2020 at noon via Zoom

WRAP COVID CARES FUNDING

Target Population (8/20/20)

| | |
|---|---|
| Criminal justice involvement | <ul style="list-style-type: none"> -currently on probation or supervised release OR -currently a participant in treatment court OR -currently subject to a release order (release on recognizance or conditional release order) due to a criminal charge OR -currently incarcerated OR -has been incarcerated since March 15, 2020 |
| Residency | <ul style="list-style-type: none"> -currently incarcerated in Winona County jail OR -currently a Winona County resident |
| Relationship to incarceration or possible incarceration | <p>-expense must be reasonably related to keeping people out of the Winona County Jail (to reduce risk of COVID), but CANNOT include payment of bail.</p> <p>Examples of expenses that meet this criteria include</p> <ul style="list-style-type: none"> -payment for drug patch ordered as a condition of release -payment for housing expenses for a homeless person who is released from jail -payment for housing expenses for an individual who is required to have a verifiable address required as a condition of probation or release, the absence of which could result in a probation violation being filed & a possible return to jail -payment for GPS monitoring ordered as a condition of release -payment for domestic violence assessment required as a term of probation, the absence of which could result in a probation violation report & a possible return to jail -payment for a mental health evaluation that is not otherwise covered by insurance (public or private) and is required as part of probationary conditions, including treatment court case planning, or as a condition of release from custody pre-trial |
| Exclusions | Individuals with a past history of non-compliance with release conditions may, at the discretion of the program administrators, be excluded from funding. |
| Need | -Applicant must certify that they have a need for funding, such as a loss of income due to COVID or current lack of employment to pay for expenses |
| Receipt of other CARES Funds or WRAP Funds | Have not received other Winona County allocated CARES funding (through SEMMCHRA, Volunteer Services, Emergency Assistance, etc) and are not eligible for WRAP Funds (either because WRAP limit has been reached or applicant does not meet criteria for WRAP funding) |
| Date Incurred | Expense must have been incurred between March 1 st and December 15, 2020 |
| Per person limit | \$2,000 |
| Past Expenses | Incurred between March 1st and December 15, 2020 |
| Documentation | Applicant must provide documentation of need for funding (including a W-9 for the vendor) and relationship to COVID and must sign a receipt for funding. |
| Payment terms | Payments will be made to the vendor providing services (i.e. monitoring company, landlord) and not to the applicant |

**Minutes of the Jail & Jail Alternative Committee of the
Winona County Criminal Justice Coordinating Council
September 23, 2020 at noon via Zoom**

Present: Justin Green, Kalene Engel, Trish Chandler, Marie Kovecsi, Judy Gilow, Karin Sonneman, Mike Kuehn, Tim Owens

Approval of Minutes: Minutes of the August 26, 2020 meeting were approved by consensus.

Presentation by The Redemption Project by Tim Owens

- Tim is the President and Co-Founder The Redemption Project. He has an extensive background in banking and finance prior to starting the project.
- When he was sent to federal prison for obstruction of justice, he had preconceived ideas about the stereotypical prison inmate. After spending time there, he realized that many of the inmates had made mistakes but wanted to redeem themselves and get their lives back on track.
- He worked with a friend of his who had a background in non-profits and who did research on ways to assist people exiting incarceration to succeed.
- They determined that the four main factors that factor into the successful re-entry of formerly incarcerated individuals are (1) addiction; (2) education; (3) housing and (4) employment in a meaningful job with a living wage.
- Their research led to the conclusion that if a person got a meaningful job upon release they would have a better chance at success in the other areas.
- The mission of the Redemption Project is to partner with inmates to provide mentoring opportunities while incarcerated and meaningful employment upon release.
- The project consists of three stages: an educational stage, a mentorship/advocacy stage and an employment/support stage.
 - The educational stage is called Virtues for Success and is a 14 week cognitive behavioral health program to develop good character and integrity so they can become a trustworthy employee.
 - The advocacy stage is where the inmate is paired with a mentor to learn about business values, practices, procedures and expectations and to allow them to establish a relationship and trust. Ninety days prior to the inmate's release, if there is a position available at the mentor employer, a job offer is made so that the inmate has a job upon release.
 - The support stage occurs when the inmate is released and continues for no less than a year. Support in different areas of life (transportation, housing, education and addiction) as well as employment are provided.
- The project was initiated in the Federal prison in Rochester with positive results and a much lower recidivism rate than the norm.
- Prior to COVID, plans were underway to enter the Minnesota prison system, but those have been delayed. Eventually, they would like to work at the county level with a condensed program. They would like to have over 300 participants by the end of 2021.
- Funding for the project is being provided by grants and private foundations; there is no cost to the inmate or employer.

- Participation in the program is voluntary. Interested inmates must apply and undergo an interview to make sure they are a good match for the program.

WRAP Update:

- **Grant Wrap-Up:** With the grant ending on September 30th, the requests for funding have significantly increased. It is likely that the amount of unspent grant funds will be less than \$10,000. Tom Weber is finishing up the evaluation report for the grant. Trish is working on data collection for the evaluation. Kalene is waiting for data from the case managers so that she can complete the quarterly reports.
- **WRAP+ Grant Application:** The WRAP+ extension is pending; award announcements are expected within the next week.

New Jail Updates: Karin reported that the county is in the midst of negotiations for a first right of refusal on the property and is starting negotiations for the purchase of the property. The jail committees are meeting tomorrow; one of the is going to have a virtual tour of the Chisago jail.

Other:

- **Social Workers in Law Enforcement:** Judy attended a recent Zoom meeting on Decriminalizing Mental Illness in Jails in which there was much discussion about social workers assisting in law enforcement programs. She also cited the recent article in the paper stating that the City of Winona was considering adding social worker positions in the police department to assist with mental health calls for service. It was observed that the CJCC provides a forum for discussing and coordinating these types of issues and that new incoming city leadership should be invited to re-engage with the CJCC.

Next Meeting: October 28, 2020 at noon via Zoom

**Minutes of the Jail & Jail Alternative Committee of the
Winona County Criminal Justice Coordinating Council
October 28, 2020 at noon via Zoom**

Present: Justin Green, Kalene Engel, Trish Chandler, Marie Kovecsi, Karin Sonneman, Mike Kuehn, Anita Mueller

Approval of Minutes: Minutes of the September 23, 2020 meeting were approved by consensus.

WRAP Program Updates:

- **End of WRAP Grant:** The WRAP grant ended on September 30, 2020. The final performance measure (outcome) report and evaluation report are complete and ready to be submitted, once Kalene gains access to the new grant management system, JustGrants. Recommendations from the process evaluation piece of the evaluation include the following:
 - *Add a dedicated county-employed social worker who is based in the jail, but who has access to SSIS and related data management systems to serve as the primary case manager for all individuals in need of reentry support, as the client's transition from the local county jail to the local community. This worker should provide case management services that focus on the support needed for a successful return to Winona County. Case planning needs to begin at the entry to the jail, with a case plan that begins with planning in the jail and executes the case plan in the community. Case management must evolve into a process where the referring agency relies upon and has confidence in the social worker's ability to support a safe and productive placement in Winona. Referring agencies can address the clients many other risks and needs, and the jail social worker should focus on the reentry needs. The coordination in case planning must occur, and*
 - *Based upon the target population having mental health, chemical dependency, or other physical and emotional needs, explore the possible Medicaid/insurance funding reimbursement opportunities for case management services to assist in longer term revenue streams and program sustainability, post-grant funding.*
 - *With Human Services, obtain an MOU (Memorandum of Understanding) which would allow the JIW to work with the new jail social worker, in accessing the SSIS and CSTS data management systems.*
 - *Develop written material to provide as part of the intake material for an inmate in Winona, that provides general information about transitional or reentry support services that are available.*
 - *Provide outreach and education to justice system and mental health professionals on the resources available and the process to access the support.*
 - *Review and provide written documentation on current policy and procedure guidelines, making it available to all referring agencies.*
 - *Develop the criteria needed to discharge or end services to the client, be it in terms of success or unsuccessful service engagement.*
 - *Engage the jail social worker and JIW in agency outreach efforts, with a focus to share information on the target population and type of resources available for the population to be served. Build confidence in the staff and process that needs stability and long-term*

planning. This will also allow for securing support to constantly update the resource bank for case managers in other agencies.

- *Develop life skills programs to be implemented in group settings in the Winona County Jail as part of transition and reentry program services, where recruitment of clients can occur while delivering a meaningful curriculum.*
 - *Revise the WRAP Team meetings to look at general referrals, and policy and practice reconciliation to ensure program procedures and goals are met.*
 - *Work hand in glove in supporting the development of the new Community Connections Program, where securing affordable and appropriate housing options for ex-inmates is the program mission.*
 - *Support efforts to develop and support the implementation of a “Peer Support Specialist” at Human Services, who could support clients transitioning to the community during reentry, that have mental health and chemical use needs.*
 - *Provide case management training to case managers, including some level of cross training with the Minnesota DOC Probation Agents, and Peer Support and Community Connections staff to maximize coordination and access to support.*
 - *Provide motivational interviewing training to case managers, with a goal to increase participant recruitment and enrollment numbers.*
 - *Establish a role for administrative support of the data needs for the program, be it the social worker, JIW or some other clerical assistance that can maintain the documentation needed.*
 - *Developing standardized case plans based on best practices, with a baseline of services and long- term goals incorporated into a tool that becomes quantifiable and measurable.*
 - *Expand the capacity of the Connexus Case Management System to automate some of the process tasks.*
 - *Explore revenue streams and grant opportunities, to eventually bring about program sustainability and independence from short term funding plans.*
 - *Secure Technical Assistance from local and subject matter providers, for consistent program review and consistency with best practices. A goal should be to keep the program adaptable, flexible and well-coordinated.*
- **WRAP+ Grant:** On October 16, 2020, we received notification that our WRAP+ application was selected for funding. The grant abstract was distributed with the agenda (and is attached to the minutes). Major grant activities include the addition of a social worker in the jail, a community connector employed by Hiawatha Valley Mental Health Center and extensive cross training for mental health and justice system personnel. Grant activities can begin once the County Board accepts the grant (and access is gained to JustGrants to confirm grant acceptance). Karin is working on an agenda item for an upcoming board meeting.
 - **CARES WRAP Funding:** Kalene has been administering the \$10,000 in COVID CARES funding that was allotted to WRAP from the County Board. Thus far, approximately \$3,500 of the funds have been committed. One of the big challenges that has arisen for several of the CARES funding administrators who provide housing funds is the lack of housing opportunities as well as “burned bridges” that have occurred as a result of the behaviors of some of the people who have received funding for hotel stays. The Sugar Loaf Motel was purchased by Kwik Trip and is no longer

available. The Super 8 Motel has been providing housing, but has had several problem tenants, resulting in numerous police calls, damaged property and a moratorium on accepting new referrals. Anita has interacted several times with some of the individuals being housed at the Super 8 and was surprised to learn that they were provided vouchers, as she is aware that they have family and other resources upon which they could draw. Trish provided an example of a tenant who demolished a room and took an item of property. The hotel owner has indicated that staff safety is a concern. Justin mentioned that some of these issues will be resolved with the opening of the Warming Shelter as an alternative to hotel rooms when behavior is unacceptable but night shelter is necessary. He and Kalene noted that these issues could be taken up by the new Shelter and Housing Opportunity Coordinating Council. Kalene provided the contact information for SHOCC so that persons interested could become part of that effort.

Sequential Intercept Mapping: SAMHSA is accepting applications for technical assistance for a Sequential Intercept Mapping Workshop. This committee previously completed a SIM in March of 2016 and it is due to be updated as part of the WRAP+ Grant. Kalene would like to apply for funding through SAMHSA to get expert assistance with the mapping. Justin has offered to help. They will coordinate efforts to get an application submitted.

New Jail Updates: Work on land acquisition and jail planning continues. Concerns were raised that the juvenile, mental health and programming space needs have not been adequately communicated to the architect for inclusion in the final design. After discussion, Karin agreed to create a list of the expected programming space needs for the existing and anticipated future programs, including the jail social worker contemplated in the WRAP+ grant.

Adjourned: 12:59 p.m.

Next Meeting: November 25, 2020 at noon via Zoom

WRAP+ GRANT ABSTRACT

Part 4: Please provide a project abstract

Enter additional project abstract information. Unless otherwise specified in the solicitation, this information includes:

- Brief description of the problem to be addressed and target area and population
- Project goals and objectives
- Brief statement of project strategy or overall program
- Description of any significant partnerships
- Anticipated outcomes and major deliverables

Text should be single spaced; do not exceed 400 words.

Project Abstract

Priority Areas: 1.Promote effective strategies to identify and reduce the risk of harm to individuals with MI or CMISA and to public safety; 2.Evidence-based interventions; 3.Validated assessment tools to target mod-high risk offenders; 4.Addressing rural challenges; 5.Qualified Opportunity Zones public safety enhancements and 6. Federal law enforcement activities award conditions.

Lead applicant and partner applicant: County of Winona; Hiawatha Valley Mental Center

Target Population: High risk/high needs adults who, during involvement with the justice system, have been diagnosed as having mental illness (MI) or co-occurring mental illness and substance abuse (CMISA) or who manifest obvious signs of MI or CMISA, who agree to participate and who are not excluded due to violent offenses or behaviors.

Number served: All persons booked into the jail will be screened for risk, MI and substance abuse (approximately 1600 per year) and will have access to jail social worker services and in-jail cognitive intervention program. Approximately 70-80 persons per year will receive comprehensive coordinated case management services.

Population and Demographics Characteristics: Winona County's 2018 estimated population is 50,825; of that total, approximately 27,000 people reside in its largest city of Winona. Roughly 94% of the residents are white; 2.7% are Asian and 1.9% are Black.

Proposed Program: The Winona County Re-Entry Assistance Program Plus (WRAP+) will incorporate a substance use screen into the booking process (which already includes mental health and risk screens); will embed a social worker in the jail to address in-jail behavioral health needs as well as conduct or coordinate additional assessments and referrals; will increase evidence-based cognitive interventions; will add a community-based lead case planner (employed by the mental health agency partner); will provide extensive cross-training on relevant behavioral health/substance use and criminal justice topics and will utilize a multidisciplinary team approach to the planning and implementation of the program.

Federal Funding Requested: \$724,674

Previous JMHP Grant Recipient: Yes; Award Number: 2016-MO-BX-0007

Proposed subawardees/contractors: HVMHC, Cognitive Intervention Provider, Evaluator, Grant Manager

Goals: (1) Develop and implement a cross-systems collaborative and coordinated approach to enhance services, improve outcomes and reduce recidivism for justice-involved individuals with MI or CMISA; (2) Enhance in-jail behavioral health and chemical dependency services to lay the foundation for continuation of treatment in the community, thereby increasing public safety in the jail and community; (3) Provide extensive cross-training for criminal justice system personnel and behavioral health/chemical dependency providers bridge knowledge gaps and improve outcomes for MI/CMISA offenders.



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The Jail & Jail Alternatives Committee held a combined
November/December meeting in December 2020.

**Minutes of the Jail & Jail Alternative Committee of the
Winona County Criminal Justice Coordinating Council
December 9, 2020 at 12:30 p.m. via Zoom**

Present: Justin Green, Kalene Engel, Trish Chandler, Marie Kovecsi, Karin Sonneman, Mike Kuehn, Rheba Tullius, Gregory Richard, Judy Gilow

Approval of Minutes: Minutes of the October 28, 2020 meeting were approved by consensus.

WRAP Program Updates:

- **End of WRAP Grant:** Except for two final documents that need to be submitted via JustGrants (the federal grant management software), the grant is complete.
- **WRAP+ Grant:** Kalene reported that grant activities are in full swing, with both a WRAP+ Task Force Meeting and WRAP Technical Assistance Call occurring within the past week. Five implementation committees were created during the Task Force Meeting and those committees have already started setting their meeting dates. Kalene is working on establishing a repository for implementation documents.

Sequential Intercept Mapping: Kalene and Justin wrote a grant application to SAMHSA technical assistance for a Sequential Intercept Mapping Workshop. Winona County was selected to receive the workshop assistance and a kickoff call for this effort is scheduled for December 18th. This mapping was originally completed in March of 2016 and it is due to be updated as part of the WRAP+ Grant.

New Jail Updates: The jail option that has been recommended to the board is called the “jail only” option or option D. The estimated cost of this option is less than 20 million. This option will provide the jail pods (cells) and program space and allows for a phased “build-out” approach for future juvenile beds or an adaptive use of the Law Enforcement Center. Karin has prepared a resolution for the County Board to consider at its December 22nd meeting. A virtual forum on the jail will be held on December 14th to answer some of the recent community questions about the size and need for the jail. Community concerns have been raised about why the money isn’t spent on mental health programming. This has created frustration for some of the people who spent two years studying the need for a new jail, as well as for people who have spent many years working on developing criminal justice programming to address the root causes of why people become incarcerated. Dr. Richard commented that using a different name (other than jail) could be helpful; Karin noted that has tried to call it a Justice Center, without much success. Discussion was held on the closure of the Behavioral Health Unit at Winona Health and lack of mental health beds. Rheba noted that Winona Health still has a psychiatrist and still provides behavioral health beds, but they are not in a locked unit.

Adjourned: 12:59 p.m. (ended 30 second early!)

Next Meeting: January 27, 2021 at noon via Zoom